Hampshire
Minerals and Waste
Development Scheme

2014

Prepared in compliance with the
Planning & Compulsory Purchase Act 2004 as amended
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1. Introduction

What is a Minerals & Waste Development Scheme?

1.1 Hampshire County Council (HCC) is one of five Minerals and Waste Planning Authority’s (MWPAs) which cover the geographical area of Hampshire.

1.2 A Minerals and Waste Development Scheme is prepared by a Minerals and Waste Planning Authority (such as HCC), and sets out the programme for preparing planning documents (known as Minerals & Waste Development Plan Documents)\(^1\). It sets out:

- the documents which are to be local development documents (see Section 2. ‘Existing minerals and waste policy - Hampshire Minerals & Waste Plan’ [See page 4]);
- the subject matter and geographical area to which each document is to relate (see Section 2. ‘Existing minerals and waste policy - Hampshire Minerals & Waste Plan’ [See page 4]);
- which documents are to be development plan documents (see Section 2. ‘Why does Hampshire County Council prepare minerals and waste documents in partnership with other authorities?’ [See page 7]);
- which documents (if any) are to be prepared jointly with one or more MWPA (see Section 2. ‘Why does Hampshire County Council prepare minerals and waste documents in partnership with other authorities?’ [See page 7]);
- the timetable for the preparation and revision of the documents (see Section 3. ‘Other documents being prepared following the adoption of the Hampshire Minerals & Waste Plan’ [See page 9]).

Why does Hampshire County Council need to produce a Minerals & Waste Development Scheme?

1.3 Under the Planning & Compulsory Purchase Act 2004 (as amended) all Local Planning Authorities must prepare a Local Development Scheme (LDS)\(^2\). As part of delivery of minerals and waste planning policy, HCC prepares and maintains a scheme to which is known as the Hampshire Minerals & Waste Development Scheme (HMWDS)\(^3\) which meets the requirements for a LDS.

What does the Hampshire Minerals & Waste Development Scheme cover?

1.4 This HMWDS provides a timetable for the preparation of planning policy documentation following the adoption of the Hampshire Minerals & Waste Plan (HMWP). It sets out what planning policy documents Hampshire County Council (HCC) is and will be preparing with its partners, and the various stages that each will go through, including opportunities for public participation in the process.

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1.5 The HMWDS forms part of a suite of documents prepared for minerals and waste planning policy in Hampshire. This updated considers the work to be prepared following the adoption of the HMWP in October 2013.

1.6 How the HMWDS links to these other documents as well as national planning policy is set out in the following diagram.

Figure 1: Linkages between the Hampshire Minerals & Waste Plan and other plans, programmes and documents

1.7 It is important that the HMWDS reflects realistic and deliverable timescales for the documents being prepared. Therefore, this HMWDS contains timescales which take into account the:

- available resources;
- need to build upon previous public participation and engagement undertaken as part of plan-making;
- implications of elections for public consultation events;
- need to produce a robust and up-to-date evidence base;
- need to undertake appraisals and assessment including Integrated Sustainability Appraisal and Habitats Regulations Assessment;
- new guidance and emerging best practice; and the
When did the Hampshire Minerals & Waste Development Scheme come into effect?

1.8 Previously, HCC was required to submit the HMWDS to the Secretary of State. This requirement is no longer in place due to changes in legislation although there is still a duty on local planning authorities to produce a LDS.

1.9 This updated HMWDS (2014) came into effect on 9 September 2014 (subject to approval). It replaces the previously published HMWDS published in 2013.

1.10 The HMWDS will be subject to review on a regular basis to take account the implementation and monitoring of the HMWP and the production of any associated documentation.
2. Existing minerals and waste policy - Hampshire Minerals & Waste Plan

2.1 It is important to keep plans up to date and make sure they are effective. For this reason, Hampshire County Council (HCC) worked jointly with its partners (Portsmouth City Council (PCC), Southampton City Council (SCC), the New Forest National Park Authority (NFPNA) and the South Downs National Park Authority (SDNPA)) to prepare the Hampshire Minerals & Waste Plan (HMWP). The HMWP was adopted by the Hampshire Authorities on 16 October 2013.


2.3 The HMWP covers the administrative areas of HCC, PCC, and SCC, together with the NFPNA and the SDNPA, all of which are minerals and waste planning authorities. There is a small area of the New Forest National Park which was formerly within the administrative planning area of Wiltshire County Council. This is now included within the HMWP area. The Plan only covers the part of the South Downs National Park that falls within the county boundary of Hampshire. The following map highlights the HMWP area.

Figure 2: The Hampshire Minerals & Waste Plan area
2.4 The HMWP covers the period up to 2030 and aims to protect Hampshire’s environment, maintain its communities and support the local economy through the provision of sustainable minerals and waste development.

2.5 The HMWP comprises overarching strategic policies as well as strategic site allocations for minerals and waste. This approach comes in light of policy changes and the revocation of the Regional Spatial Strategy for the South East (the ‘South East Plan’). The preparation of the HMWP incorporated:

- policy review to update and strengthen the HMWCS policies in relation to climate change and sustainable development;
- resolution to the outstanding issues following the successful High Court challenge of the HMWCS; and
- revised policies relating to a number of issues including aggregate supply, location of waste sites and development in designated areas.

2.6 The HMWP includes policies relating to the following areas:

- Sustainable minerals and waste development;
- Protecting Hampshire’s environment (habitats and species, designated landscapes, countryside, Green Belt, historic environment, soils and restoration);
- Maintaining Hampshire’s communities (public health, safety and amenity, flood risk, traffic, design and community benefits); and
- Supporting Hampshire’s economy (safeguarding, total aggregate supply (marine-won, recycled and secondary aggregate, imports and land-won), silica sand, brick-making clay, chalk, oil and gas, sustainable waste management, waste capacity, energy recovery, locations of waste sites, construction, demolition and excavation waste, liquid waste and waste water management, non hazardous waste landfill, hazardous and low level radioactive waste and safeguarding potential wharves and rail depots).

2.7 The HMWP forms part of the development plan and is supported by other development documents such as the Hampshire Statement of Community Involvement (SCI) as well as the HMWDS.

2.8 Following the adoption of the plan, the plan-making partnership came to an end. A new partnership agreement has been established between HCC, SCC, PCC and NFNPA (hereafter referred to as the Hampshire Authorities) to implement and monitor the HMWP. The SDNPA are no longer in the plan-making partnership although a Service Level Agreement has been agreed between HCC and the SDNPA for HCC to undertake the monitoring duties for the HMWP.

Policies Map

2.9 A Policies Map was prepared simultaneously alongside the HMWP.

2.10 The Policies Map illustrates geographically how the policies of the HMWP are to be applied. The Policies Map can be viewed on the HCC website.
2.11 The Policies Map is not a 'static' and unchanging map. It will be amended and updated as required whenever new development plan documents with spatial allocation policies are produced. HCC intends to issue a 'live' Policies Map on its website in 2014/2015.

2.12 Minerals and waste matters as set out in the HMWP should also be included on Policies Maps prepared by the other Hampshire Local Planning Authorities.

How was the Hampshire Minerals & Waste Plan prepared?

2.13 All Development Plan Documents (DPDs) have to go through prescribed procedures and are subject to wide public consultation and ultimately, examined by an independent Planning Inspector (appointed by the Secretary of State) before they can be adopted.

2.14 In the case of the delivery of the HMWP, Annex 1 outlines the key stages and the timetable for delivery of the Plan.

2.15 As part of plan-making, HCC had a duty to co-operate with Hampshire's district and borough councils and surrounding minerals and waste planning authorities as well as those that have a related mineral or waste interest. Alongside Hampshire's duty to co-operate, consideration was given to issues raised in relevant plans and programmes in the preparation of the HMWP. In addition, statutory consultees (such as the Environment Agency, Natural England and English Heritage), other infrastructure producers and regional working parties related to minerals and waste were involved in the preparation of the HMWP.

2.16 The HMWP is accompanied by an extensive evidence base which informed the development of the Plan. A number of studies were completed prior to each stage of public engagement for the HMWP, in order to ensure that all the key issues has been identified and were tested at an early stage. Consultation on the evidence base at key stages in the plan preparation process helped to demonstrate that the proposed policies and allocations were the most appropriate considering all the options and based on the available evidence. This included studies considering the following issues:

- municipal waste arisings, transfer, treatment and disposal;
- other waste streams and movements;
- capacity of waste operations;
- site operations (any noise or air quality issues);
- mineral resources;
- demand for minerals;
- site appraisals (including Integrated Sustainability Appraisal (ISA), Habitats Regulations Assessment (HRA) and Strategic Flood Risk Assessment (SFRA));
- appraisal of policies (including ISA, HRA and SFRA); and
- public opinion.

2.17 A full list of the evidence base prepared for the HMWP is available on the HCC website.
2.18 Real time updates can also be seen on the HCC website.

**Why does Hampshire County Council prepare minerals and waste documents in partnership with other authorities?**

2.19 Minerals and waste planning authorities are allowed to work together to prepare minerals and waste development documents.

2.20 Each of the LDSs prepared by the County, City Councils and National Park Authorities will include details of the preparation of the joint mineral and waste development document. In addition, each mineral and waste planning authority is required to prepare its own Statement of Community Involvement (SCI). More information on Hampshire's SCI can be found on the HCC website.

2.21 The HMWP was prepared, submitted and adopted by the five authorities as a joint document. Each mineral and waste planning authority 'adopted' the HMWP individually and this process will also take place if further documentation is produced.

2.22 HCC has provided a delegated planning service on behalf of the SDNPA since March 2012 for the purposes of development management.

2.23 Following the adoption of the plan, the plan-making partnership came to an end. A new Partnership Agreement has been established between HCC, SCC, PCC and NFNPA (hereafter referred to as the 'Hampshire Authorities') to implement and monitor the HMWP. The SDNPA are no longer in the plan-making partnership although a Service Level Agreement has been agreed between HCC and the SDNPA for HCC to undertake the monitoring duties of the HMWP for the National Park Authority.

**How does the Hampshire Minerals & Waste Plan relate to other plans and strategies?**

**National Planning Policy**

2.24 The National Planning Policy Framework (NPPF) \(^4\) was published on 27 March 2012. The HMWP has been found sound and compliant with the provisions of the NPPF. The National Planning Policy Technical Guidance \(^5\) which sits alongside the NPPF was issued in 2013 and is a live document.

**The Regional Plan (The South East Plan)**

2.25 The South East Plan was revoked on 25 March 2013 with the exception of two saved policies. One of the saved polices (Policy NMR6 - Thames Basin Heath Special Protection Area) relates to part of the HMWP area. The HMWP has been found sound and compliant with the remaining provisions of the South East Plan.

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\(^5\) [National Planning Practice Guidance: http://planningguidance.planningportal.gov.uk/]
Other Local Plans in Hampshire

2.26 Hampshire's Boroughs and District Councils are at varying stages of preparing their development plans.

2.27 HCC will engage with all the Boroughs and District Councils to assist with their relevant site appraisal work, for site allocations and to ensure that the provisions of the HMWP are reflected in the Development Plan. This is with particular regard to issues such as the safeguarding of mineral resources and minerals and waste infrastructure.

2.28 Safeguarding of mineral resources as well as minerals and waste infrastructure is a primary consideration of the HMWP as this enables the security of a steady and adequate supply of minerals and the sustainable management of waste. HCC issued a Mineral Consultation Area in December 2013 to all of Hampshire's Boroughs and District Councils. A draft Safeguarding Protocol was also issued to inform Boroughs and District in what circumstances they should consult the relevant minerals and waste planning authority on any Local Plan development work or planning applications. Further work on safeguarding will be undertaken through the Supplementary Planning Guidance planned on this issue. More information is available on the HCC website.

Adoption of the Hampshire Minerals & Waste Plan

2.29 Following receipt of the Inspector's Report from the Planning Inspectorate in May 2013, the recommended main modifications were duly made to the Plan and the HMWP was adopted by the Hampshire Authorities on 16 October 2013. The HMWP fully replaces the HMWCS (2007) and the saved policies of the HMWLP (1998).
3. Other documents to be prepared following the adoption of the Hampshire Minerals & Waste Plan (2013)

3.1 Following the adoption of the HMWP, there is a requirement to implement and monitor the Plan to ensure that its policies are effective and that there is the appropriate level of ‘guidance’ in place for the key minerals and waste issues in Hampshire. This work will include the production of documents as part of the requirement to monitor the Plan. It may also include supplementary guidance documents which could be produced on key minerals or waste issues in Hampshire. This section includes information on the documents which Hampshire County Council (HCC) are required to produce (‘Monitoring Report and Local Aggregate Assessment’ and ‘Statement of Community Involvement’) and those which it is envisaged will be produced (such as the ‘Supplementary Planning Guidance on oil and gas’ and ‘Supplementary Planning Guidance on and safeguarding’) at the time this Hampshire Minerals & Waste Development Scheme (HMWDS) comes into effect.

Meeting the duty to co-operate

3.2 In preparing any further work following the adoption of the HMWP, HCC will fulfill its duty to co-operate with:

- Hampshire’s District and Borough Councils;
- surrounding Minerals and Waste Planning Authorities and District and Borough Councils; and
- those organisations and communities that have a related mineral or waste interest.

3.3 Alongside Hampshire’s duty to co-operate, consideration will also be given to issues raised in relevant plans and programmes in the preparation of supporting documents. In addition, statutory consultees (such as the Environment Agency, Natural England and English Heritage), other infrastructure producers and regional working parties related to minerals and waste (where appropriate) will be involved in the preparation of all subsequent minerals and waste planning policy work.

3.4 HCC officers already participate in relevant national and sub-national forums e.g. Aggregate Working Parties, and have industry and District or Borough interest groups in place. Officers are and will continue to actively engage with key authorities to gain support and/or address any concerns in the event that further work is required as a result of the monitoring and implementation of the HMWP.

Preparation of accompanying evidence base documents

3.5 Planning authorities are urged to ensure that effective programme management techniques are employed in progressing and orchestrating the production of the evidence base for plan work.

3.6 Following the adoption of the HMWP, the robustness of the evidence base will be reviewed annually and further studies produced or commissioned as appropriate to support further planning policy work.
It is important to ensure that a complete and robust evidence base is available prior to the publication of any supplementary implementation guidance documentation. This will help to demonstrate that the proposed guidance documents are the most appropriate for Hampshire and based on the up-to-date and available evidence.

Any subsequent implementation work associated with the HMWP will also be subject to Integrated Sustainability Appraisal, Habitats Regulation Assessment, Equalities Impact Assessment and Strategic Flood Risk Assessment work, as appropriate. Gathering of evidence is an ongoing process and will be updated regularly or when required.

Resources

As with the delivery of the HMWP, HCC will continue to contribute planning, specialist, technical and managerial staff resources sufficient to prepare any associated documentation required as part of the implementation and monitoring of the Plan.

HCC will remain as the lead technical authority and will undertake the implementation and monitoring work on behalf of the partners, with their assistance where required. Portsmouth City Council, Southampton City Council and the New Forest National Park Authority will also provide support and contribute staff time where required and appropriate.

HCC committed significant financial support to the preparation of the HMWP through the provision of professional staff, communications, and public engagement opportunities. This will continue in the delivery of the implementation and monitoring of the HMWP, as will financial support from the other partners.

External consultants will be engaged, where necessary to undertake specialist activities. The majority of the work will be completed by HCC officers.
Monitoring Report

3.13 As part of the implementation and monitoring requirements of the HMWP, a Monitoring Report (MR) will be produced. The purpose, coverage and timetable for the delivery of the MR is set out in the following table.
<table>
<thead>
<tr>
<th><strong>Table 3.1: Purpose and delivery of the Monitoring Report</strong></th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Monitoring Report</strong></td>
</tr>
</tbody>
</table>
| **Purpose of the document** | The MR reviews how effective the implementation of the adopted HMWP policies has been as well as providing statistical information on planning permissions granted. A Monitoring Report is useful in showing:  
  • policy effectiveness, particularly regarding minerals and waste targets;  
  • the need to review any policies in the light of findings above;  
  • the need to review the Local Development Scheme, as a result of monitoring implications or legislative changes. |
| **Why is the document required?** | As part of the implementation and monitoring commitments of the HMWP |
| **Who the document will be prepared by** | By HCC on behalf of the Hampshire Authorities as well as the South Downs National Park Authority. |
| **Will the document replace a previously prepared document?** | No. The document will update the previously prepared MR. |
| **Geographical coverage** | The MR will cover the whole of the HMWP area. |
| **Status of document** | Monitoring Report of the HMWP. |
| **Timetable for delivery** | Will be produced annually. |
| **Timescale** | **Stage** | **What this means** |
| July-November / each year | Evidence base collection | Previous MR will be reviewed and new evidence collected and analysed. |
| December each year | Publication of the MR | The MR will be published by HCC on behalf of the Hampshire Authorities and the South Downs National Park Authority.  
  The MR will sit alongside the LAA. |
| **Use of internal resources to produce document** | 3.14 | HCC officers will produce the report. |
| **Use of external resources to produce document** | 3.15 | None required. |
| **Consultation** | 3.16 | No formal public consultation as it is a data report. |
| **Where the finalised document can be viewed** |  
  • On the HCC website ([www.hants.gov.uk/county-planning](http://www.hants.gov.uk/county-planning))  
  • In HCC offices (upon appointment). |
| **Review of the document** |  
  • Annual review.  
  • The MCA will be also be revised annually and distributed to Hampshire's District and Borough Councils. |
| **Links to other documents** | 3.17 | in the Local Aggregate Assessment (LAA). Links to the HMWP (see Existing minerals and waste policy - Hampshire Minerals & Waste Plan [See page 4]).  
  The MR will also show how the duty to co-operate is being taken forward. The MR will sit alongside the LAA. |
3.18 Real time updates on the timescales for the delivery of the MR can be seen on the HCC website⁶.
Local Aggregate Assessment

3.19 As part of the implementation and monitoring of the HMWP, a Local Aggregate Assessment (LAA) will be produced. The purpose, coverage and timetable for the delivery of the LAA is set out in the following table.

Table 3.2: Purpose and delivery of the Local Aggregates Assessment

<table>
<thead>
<tr>
<th>Purpose of the document</th>
<th>The purpose of the LAA is to detail the current and future situation in Hampshire in relation to aspects of aggregate supply.</th>
</tr>
</thead>
<tbody>
<tr>
<td>Why is the document required?</td>
<td>As part of the implementation and monitoring commitments of the HMWP. It is a requirement of the National Planning Policy Framework for Mineral Planning Authorities such as HCC to produce a LAA.</td>
</tr>
<tr>
<td>Who the document will be prepared by</td>
<td>By HCC on behalf of the Hampshire Authorities as well as the South Downs National Park Authority.</td>
</tr>
<tr>
<td>Will the document replace a previously prepared document?</td>
<td>No. The document will update the previously prepared LAA.</td>
</tr>
<tr>
<td>Geographical coverage</td>
<td>The LAA will cover the whole of the HMWP area.</td>
</tr>
<tr>
<td>Status of document</td>
<td>LAA.</td>
</tr>
</tbody>
</table>

**Timetable for delivery**

<table>
<thead>
<tr>
<th>Timescale</th>
<th>Stage</th>
<th>What this means</th>
</tr>
</thead>
<tbody>
<tr>
<td>July / August each year</td>
<td>Evidence base collection</td>
<td>Evidence and information relevant to the LAA is collected.</td>
</tr>
<tr>
<td>September / October each year</td>
<td>Draft LAA will be published for consultation</td>
<td>Draft LAA will be published for consultation. Consultees are as noted under 'consultation'</td>
</tr>
<tr>
<td>December each year</td>
<td>Publication of the LAA</td>
<td>The LAA will be published in its finalised version by HCC on behalf of the Hampshire Authorities and the South Downs National Park Authority. The LAA will sit alongside the MR.</td>
</tr>
<tr>
<td>Use of internal resources to produce document</td>
<td>HCC officers will produce the report.</td>
<td></td>
</tr>
<tr>
<td>---------------------------------------------</td>
<td>----------------------------------</td>
<td></td>
</tr>
<tr>
<td>Use of external resources to produce document</td>
<td>None required.</td>
<td></td>
</tr>
</tbody>
</table>
| Consultation                                | A draft LAA will be published for consultation in **September / October** each year. This will be sent to the following groups and organisations for comment:  
  - South East Aggregate Working Party;  
  - South West Aggregate Working Party;  
  - Marine Management Organisation;  
  - Crown Estate;  
  - adjoining minerals planning authorities; and  
  - other interested organisations (e.g. operators not covered by the aggregate working party). |
| Where the finalised document can be viewed |  • On the HCC website ([www.hants.gov.uk/county-planning](http://www.hants.gov.uk/county-planning))  
  • In HCC offices (upon appointment). |
| Review of the document                       | Annual review.                   |
| Links to other documents                    | The monitoring of aggregate minerals issues will be considered in the Local Aggregate Assessment (LAA). Links to the HMWP (see [Existing minerals and waste policy - Hampshire Minerals & Waste Plan](#)[See page 4]). The LAA will also show how the duty to co-operate is being taken forward. The LAA will sit alongside the Monitoring Report. |

3.20 Real time updates on the timescales for the delivery of the LAA can be seen on the HCC website[^8].

Statement of Community Involvement

3.21 A Statement of Community Involvement (SCI) sets out the approach for involving the community in the preparation, alteration and continuing review of all minerals and waste development documents, and in publicising and dealing with planning applications. Following The adoption of the HMWP, HCC prepared an update to the Hampshire SCI. The update took into account of recent changes to guidance and regulations as well as the experiences learnt during the preparation of the HMWP.

3.22 This was subject to a six week consultation in January - February 2014. The outcomes of this consultation were taken into account in the finalised version of the SCI which was adopted by the County Council in May 2014.

3.23 The new SCI superseded the SCI adopted by HCC in September 2006 and its addendum (2010). The 2006 SCI was subject to an examination by an Inspector from the Planning Inspectorate. Changes in legislation mean that SCIs no longer need to be subject to a public examination. The new SCI can be viewed on the HCC website.

3.24 The purpose, coverage and timetable for the delivery of the document is set out in the following table.
### Hampshire Statement of Community Involvement

#### Purpose of the document
The SCI sets out the approach for involving the community in the preparation, alteration and continuing review of all minerals and waste development documents, and in publicising and dealing with planning applications.

#### Why is the document required?
To meet requirements of the Planning and Compulsory Purchase Act 2004.

#### Who the document will be prepared by
By HCC.

#### Will the document replace a previously prepared document?

#### Geographical coverage
Administrative area of HCC.

#### Status of document
Local Development Document.

#### Timetable for delivery
HCC officers will produce the report

<table>
<thead>
<tr>
<th>Timescale</th>
<th>Stage</th>
<th>What this means</th>
</tr>
</thead>
<tbody>
<tr>
<td>November - December 2013</td>
<td><strong>Draft revised SCI</strong></td>
<td>Hampshire County Council officers reviewed current SCI and amended to take into account revised guidance and regulations and any lessons learnt during the preparation of the HMWP.</td>
</tr>
<tr>
<td>13 January - 24 February 2014</td>
<td><strong>Consultation on revised SCI</strong></td>
<td>6 week consultation on the revised SCI. All consultees for the HMWP and planning application work will be informed of the consultation. March 2014: Summary report of the outcomes of the consultation published - A summary report of the outcomes of the consultation is published by Hampshire County Council.</td>
</tr>
<tr>
<td>April 2014</td>
<td><strong>Finalisation of revised SCI</strong></td>
<td>Hampshire County Council officers finalise the SCI, taking into account comments received as part of the consultation, as appropriate.</td>
</tr>
</tbody>
</table>

| May 2014 | **Consideration of SCI by Environment and Transportation Select Committee** |

| May 2014 | **Executive Member sign off of revised SCI** |

| May 2014 | **Adoption of the SCI** |

#### Use of internal resources to
HCC officers will produce the report.
<table>
<thead>
<tr>
<th>produce document</th>
<th>None required.</th>
</tr>
</thead>
<tbody>
<tr>
<td>Use of external resources to produce document</td>
<td>None required.</td>
</tr>
<tr>
<td>Consultation</td>
<td>Yes, see 'timetable for delivery'</td>
</tr>
</tbody>
</table>
| Where the finalised document can be viewed | • On the HCC website ([www.hants.gov.uk/county-planning](http://www.hants.gov.uk/county-planning))  
• In HCC offices (upon appointment). |
| Review of the document | As required. |
| Links to other documents | Links to the HMWP (see [Existing minerals and waste policy - Hampshire Minerals & Waste Plan](http://www.hants.gov.uk/county-planning))]. Will have links to the preparation of other documents (see [Other documents to be prepared following the adoption of the Hampshire Minerals & Waste Plan (2013)](http://www.hants.gov.uk/county-planning)). |

3.25 Real time updates on the timescales for the delivery of the SCI can be seen on the HCC website[^9].

Timetables for the delivery of the other documents being prepared and potential risks

3.26 Any timescales for subsequent implementation and monitoring work produced reflect the following:

- likely available resources;
- the need to build upon previous public participation and engagement undertaken as part of plan-making;
- implications of elections for public consultation events;
- the need to produce a robust and up-to-date evidence base;
- the need to undertake appraisals and assessment including Integrated Sustainability Appraisal, Habitats Regulations Assessment and Equalities Impact Assessment (as appropriate);
- new guidance and emerging best practice; and the
- need to undergo democratic processes at the various plan preparation stages for each of the five authorities involved (see section on Why does Hampshire County Council prepare minerals and waste documents in partnership with other authorities? [See page 7])

3.27 As with the preparation of the HMWP, there may be a number of risks which may impact the delivery of the implementation and monitoring work which is planned. These may include:

- Resources - Lack of sufficient and experienced resources to produce the documentation;
- Difficulties in funding - It is important that HCC and its partners have sufficient funds to enable the implementation and monitoring work to continue (and the partnership to be retained);
- Democratic timetables - HCC and its partners have different democratic cycles and the lead-in times can have an impact on delivery schedules;
- Community engagement and any delays in responding to the outcomes of public consultations (due to high levels of responses received for processing);
- Changes to legislation and potential impacts on the delivery of the work;
- Local or national elections and potential impacts on the timescales for the delivery of the work;
- Delays in the collection of data and evidence to support the delivery of the work planned; and
- Capacity of outside agencies (such as the Environment Agency and Natural England) to respond to consultations.

3.28 HCC is acutely aware of these risks and a variety of procedures are in place to mitigate these, should they arise.
Supplementary Planning Guidance on Oil and Gas Development

3.29 Following the adoption of the HMWP, the issue of unconventional oil and gas has emerged as an issue of great interest to Hampshire’s communities. Hampshire already has a history of conventional oil and gas development, with three active oil fields being located in the County. The HMWP includes a policy specifically on oil and gas development (Policy 24: Oil and gas development). This policy, alongside all other relevant policies in the HMWP (e.g. policies on protecting health, safety and amenity and managing traffic) will be used to judge any proposals for conventional or unconventional oil and gas development in Hampshire. However, due to the interest in the subject and the level of resources needed to respond to enquiries on this issue, a Supplementary Planning Guidance (SPG) is being prepared. This also follows the outcomes of the Oil and Gas Development in Hampshire Event which took place in June 2014. Hampshire's communities, oil and gas operators and other interested parties will have the opportunity to influence the development of SPG for oil and gas development in Hampshire. The supplementary guidance will assist the implementation of the HWMP.

3.30 It is important to note that the SPG will not be a DPD and it will not include further policies for oil and gas development in Hampshire. It will merely provide guidance on the implementation of the HMWP polices in relation to this issue.

3.31 Unlike DPDs, SPGs do not require a public examination.

3.32 The purpose, coverage and timetable for the delivery of the guidance is set out in the following table.
Table 3.4: Purpose and delivery of the Supplementary Planning Guidance document on oil and gas

<table>
<thead>
<tr>
<th>Purpose of the document</th>
<th>Provide additional policy guidance to assist the implementation of the HWMP in relation to oil and gas development.</th>
</tr>
</thead>
<tbody>
<tr>
<td>Why is the document required?</td>
<td>To provide additional policy guidance to assist the implementation of the HWMP in relation to oil and gas development due to interest in this issue in Hampshire.</td>
</tr>
<tr>
<td>Who the document will be prepared by</td>
<td>Although HCC will lead on the preparation of the SPG, the SPG will be prepared, consulted and adopted by the Hampshire Authorities in the new plan-making partnership (HCC, SCC, PCC and NFNPA).</td>
</tr>
<tr>
<td>Will the document replace a previously prepared document?</td>
<td>No.</td>
</tr>
<tr>
<td>Geographical coverage</td>
<td>Administrative area of HCC, Southampton City Council (SCC), Portsmouth City Council (PCC) and the New Forest National Park Authority (NFNPA). The SPG will not cover the South Downs National Park Authority (SDNPA) part of the - HMWP plan area.</td>
</tr>
</tbody>
</table>
## Timetable for delivery

<table>
<thead>
<tr>
<th>Timescale</th>
<th>Stage</th>
<th>What this means</th>
</tr>
</thead>
<tbody>
<tr>
<td>June 2014</td>
<td>Public engagement</td>
<td>Oil and Gas Development in Hampshire Event. The event covered all the main issues associated with oil and gas development. The event included a number of different speakers as well as round table discussions on what the main issues are for Hampshire.</td>
</tr>
<tr>
<td>June 2014 - December 2014</td>
<td>Evidence base collection</td>
<td>Evidence and information relevant to the subject is collected. This stage will also include initial ISA, HRA work, as appropriate as well as Equalities Impact Assessment. This stage may also include engagement with interested parties.</td>
</tr>
<tr>
<td>October - December 2014</td>
<td>Draft consultation document</td>
<td>HCC officers will draft the SPD on behalf of the Hampshire Authorities.</td>
</tr>
<tr>
<td>December 2014</td>
<td>Democratic sign off of consultation document</td>
<td>Partners will seek democratic sign off to consult on draft SPG as required.</td>
</tr>
<tr>
<td>January - February 2015</td>
<td>Consultation on oil and gas supplementary planning guidance</td>
<td>Six week consultation on the SPG and associated evidence base. All consultees for the HMWP will be informed of the consultation.</td>
</tr>
<tr>
<td>March 2015</td>
<td>Summary report of the outcomes of the consultation published</td>
<td>A summary report of the outcomes of the consultation will be published by HCC on behalf of the Hampshire Authorities.</td>
</tr>
<tr>
<td>Spring / Summer 2015</td>
<td>Finalisation of SPG</td>
<td>HCC officers will finalise the SPG on behalf of the Hampshire Authorities, taking into account comments received as part of the consultation, as appropriate. This stage may include further engagement with interested parties if this is required.</td>
</tr>
<tr>
<td>Autumn / Winter 2015</td>
<td>Adoption of SPG</td>
<td>Subject to sign off by HCC and the other Hampshire Authorities, the SPG will be adopted.</td>
</tr>
</tbody>
</table>

## Use of internal resources to produce document

HCC officers will produce the SPG in conjunction with officers from the other Hampshire Authorities.

## Use of external resources to produce document

None anticipated at this stage. However, in the event that further external resources are required, these will be appointed by the Hampshire Authorities as required.

## Consultation

Yes, see timetable for delivery

## Where the finalised document can be viewed

- On the HCC website ([www.hants.gov.uk/county-planning](http://www.hants.gov.uk/county-planning))
- In HCC offices (upon appointment)
- In PCC offices (upon appointment)
- In SCC offices (upon appointment)
- In NFNPA offices (upon appointment).

## Review of the document

As required.
3.33 If required to facilitate the production of the SPG, the four mineral and waste planning authorities will form a joint Elected Member 'steering panel'. This will comprise comprised one representative Elected Member from each authority. The steering panel would act as an advisory body, rather than a 'joint committee', on the preparation of the joint minerals and waste development documentation.

3.34 Real time updates on the timescales for the delivery of the SPG can be seen on the HCC website.¹⁰
Supplementary Planning Guidance on Minerals and Waste Safeguarding

3.35 Following the adoption of the HMWP, the issue of safeguarding of mineral resources and existing minerals and waste infrastructure has become an issue which HCC is having to regularly engage with District and Borough Councils and developers on. The HMWP includes a number of policies specifically on safeguarding. This includes Policy 15 (Safeguarding: mineral resources), Policy 16 (Safeguarding: mineral infrastructure), Policy 26 (Safeguarding: waste infrastructure) and Policy 34 (Safeguarding potential mineral and waste wharf or rail depot infrastructure). These policies are in place to ensure that the safeguarding of sand and gravel and brick-making clay as well as existing minerals and waste sites is appropriately taken into account if proposals for other non minerals or waste infrastructure are being considered.

3.36 The development of a SPG will allow ensure that the issue of safeguarding is effectively taken into account when other non minerals or waste proposals are being considered. The supplementary guidance will assist the implementation of the HWMP.

3.37 It is important to note that the SPG will not be a DPD. It will not include further policies on safeguarding in Hampshire and it will merely provide guidance on the implementation of the HMWP polices in relation to this issue.

3.38 Unlike DPDs, SPGs do not require a public examination.

3.39 The purpose, coverage and timetable for the delivery of the guidance is set out in the following table.
### Table 3.5: Purpose and delivery of the Supplementary Planning Guidance document on Minerals and Waste Safeguarding

<table>
<thead>
<tr>
<th><strong>Supplementary Planning Guidance on minerals and waste safeguarding</strong></th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Purpose of the document</strong></td>
</tr>
<tr>
<td><strong>Why is the document required?</strong></td>
</tr>
<tr>
<td><strong>Who the document will be prepared by</strong></td>
</tr>
<tr>
<td><strong>Will the document replace a previously prepared document?</strong></td>
</tr>
<tr>
<td><strong>Geographical coverage</strong></td>
</tr>
<tr>
<td><strong>Status of document</strong></td>
</tr>
<tr>
<td>Timescale</td>
</tr>
<tr>
<td>-------------------</td>
</tr>
<tr>
<td>December 2013</td>
</tr>
<tr>
<td>July - December 2014</td>
</tr>
<tr>
<td>Winter 2014</td>
</tr>
<tr>
<td>October - December 2014</td>
</tr>
<tr>
<td>December 2014</td>
</tr>
<tr>
<td>January-February 2015</td>
</tr>
<tr>
<td>March 2015</td>
</tr>
<tr>
<td>Spring / Summer 2015</td>
</tr>
<tr>
<td>Summer / Autumn 2015</td>
</tr>
</tbody>
</table>

**Use of internal resources to produce document**

HCC officers will produce the SPG in conjunction with officers from the other Hampshire Authorities.

**Use of external resources to produce document**

None anticipated at this stage. However, in the event that further external resources are required, these will be appointed by the Hampshire Authorities as required.

**Consultation**

Yes, see timetable for delivery

**Where the finalised document can be viewed**

- On the HCC website (www.hants.gov.uk/country-planning)
- In HCC offices (upon appointment)
- In PCC offices (upon appointment)
- In SCC offices (upon appointment)
- In NFNPA offices (upon appointment).

**Review of the document**

As required.

**Links to other documents**

Links to the HMWP (see Existing minerals and waste policy - Hampshire Minerals & Waste Plan [See page 4]).
3.40 If required to facilitate the production of the SPG, the four mineral and waste planning authorities will form a joint Elected Member 'steering panel'. This will comprise comprised one representative Elected Member from each authority. The steering panel would act as an advisory body, rather than a 'joint committee', on the preparation of the joint minerals and waste development documentation.

3.41 Real time updates on the timescales for the delivery of the SPG can be seen on the HCC website\(^1\).

\(^1\) [Hampshire Minerals and Waste Development Scheme: www.hants.gov.uk/development-scheme-3.]
Other Supplementary Planning Guidance documents

3.42 If further supplementary planning guidance documents or other planning policy work is required in the future, the County Council will identify them on the website and in subsequent versions of the HMWDS.

3.43 As with the preparation of the HMWP, any subsequent implementation and monitoring work will be prepared, consulted and adopted by the Hampshire Authorities in new plan-making partnership.

3.44 If required to facilitate the production of the other supplementary planning guidance, the four mineral and waste planning authorities will form a joint Elected Member 'steering panel'. This will comprise one representative Elected Member from each authority. The steering panel would act as an advisory body, rather than a 'joint committee', on the preparation of the joint minerals and waste development documentation.
4. Review of the Hampshire Minerals & Waste Development Scheme

4.1 A Local Planning Authority can revise their LDS at such time as they consider appropriate or when directed to do so by the Secretary of State.

4.2 The Hampshire Minerals & Waste Development Scheme (HMWDS) will be reviewed and rolled forward on a regular basis to take account the implementation and monitoring of the Hampshire Minerals & Waste Plan (HMWP) and the production of any associated documentation.

4.3 In the event that a review of the HMWP is required, this HMWDS will be updated.

4.4 The latest update to the HMWDS will be available to view on the Hampshire County Council website or by contacting County Planning (see Where can I find out more about this Development Scheme [See page 30]).
5. Where can I find out more about this Development Scheme

5.1 If you require further information on this Development Scheme, please contact HCC by:

<table>
<thead>
<tr>
<th>calling:</th>
<th>0845 6035654 (Hantsdirect)</th>
</tr>
</thead>
<tbody>
<tr>
<td>e-mailing:</td>
<td><a href="mailto:planning.policy@hants.gov.uk">planning.policy@hants.gov.uk</a> or</td>
</tr>
<tr>
<td>writing to:</td>
<td>County Planning, Economy, Transport and Environment Department, Hampshire County Council, The Castle, Winchester, Hampshire. SO23 8UD</td>
</tr>
</tbody>
</table>
Glossary and acronyms

**Development Plan Document (DPD):** Spatial planning documents which are subject to independent examination. Minerals & waste documents which form the statutory development plan.

**Development Scheme:** A project plan for the development of statutory and other planning documents.

**Equalities Impact Assessment (EqIA):** An equality impact assessment (EqIA) is a process designed to ensure that a policy, project or scheme does not discriminate against any disadvantaged or vulnerable people.

**Habitats Regulation Assessment (HRA):** Statutory requirement for Planning Authorities to assess the potential effects of land-use plans on designated European Sites in Great Britain. The Habitats Regulations Assessment is intended to assess the potential effects of a development plan on one or more European Sites (collectively termed 'Natura 2000' sites). The Natura 2000 sites comprise Special Protection Areas (SPAs) and Special Areas of Conservation (SACs). SPAs are classified under the European Council Directive on the conservation of wild birds (79/409/EEC; Birds Directive) for the protection of wild birds and their habitats (including particularly rare and vulnerable species listed in Annex 1 of the Birds Directive, and migratory species).

**Hampshire Authorities:** The Hampshire Authorities comprise Hampshire County Council, Southampton City Council, Portsmouth City Council and the New Forest National Park Authority who work in partnership to produce implement and monitor the adopted Hampshire Minerals & Waste Plan 92013).

**Hampshire County Council (HCC):** The council that governs the county of Hampshire in England. The authority jointly prepared the Hampshire Minerals & Waste Plan.

**Hampshire Minerals & Waste Core Strategy (HMWCS):** The Hampshire Minerals and Waste Core Strategy was adopted in 2007. The strategy included an 'over-arching' strategic approach to development. It was produced jointly by Hampshire County Council, Portsmouth and Southampton City Councils and the New Forest National Park Authority.

**Hampshire Minerals & Waste Development Scheme (HMWDS):** The project plan setting out the programme and timetable for the documents it intends to prepare in relation to minerals and waste planning policy.

**Hampshire Minerals & Waste Local Plan (HMWLP):** Minerals and Waste Local Plan produced by Hampshire County Council, Southampton City Council and Portsmouth City Council. The plan was adopted in 1998. It was largely superseded by the adoption of the Hampshire Minerals and Waste Core Strategy in 2007 with the exception of 4 saved policies. These saved policies were superseded by the Hampshire Minerals & Waste Plan upon adoption in 2013.

**Hampshire Minerals & Waste Plan (HMWP):** The adopted minerals and waste plan for Hampshire. The Plan was produced by Hampshire County Council, Southampton City
Council, Portsmouth City Council, the New Forest National Park Authority and the South Downs National Park Authority. The Plan was adopted in 2013. It superseded the Hampshire Minerals & Waste Core Strategy and the saved policies of the Hampshire Minerals & Waste Local Plan.

**Integrated Sustainability Appraisal (ISA):** An appraisal process, which fulfills the statutory requirements of Sustainability Appraisal and Strategic Environmental Assessment (see *Sustainability Appraisal and Strategic Environmental Assessment*).

**Interested party:** Any party expected to have a concern or interest in the proceedings of a particular minerals and waste development.

**Local Aggregate Assessment (LAA):** The purpose of the LAA is to detail the current and future situation in Hampshire in relation to aspects of aggregate supply.

**Local Development Document (LDD):** These take two forms: DPDs and SPGs (see *Development Plan Document and Supplementary Planning Guidance*).

**Local Development Scheme (LDS):** Local development schemes are public ‘project plans’ which identify which local development documents will be produced, in what order and when.

**Minerals Consultation Area (MCA):** An area identified to ensure consultation between the relevant district or borough planning authority, the minerals industry and the Minerals and Waste Planning Authorities before certain non-mineral planning applications made within the area are determined.

**Minerals and Waste Development Scheme (MWDS):** See ‘Hampshire Minerals and Waste Development Scheme’.

**Minerals and Waste Planning Authorities:** The local planning authorities (County and Unitary Councils) responsible for minerals and waste planning. In Hampshire, Hampshire County Council, Portsmouth and Southampton City Councils, the New Forest National Park Authority and South Downs National Park Authority are minerals and waste planning authorities.

**Monitoring:** Minerals and waste developments are monitored to ensure that they comply with the policies of the plan and planning conditions attached to their permissions. The Plan will also be subject to monitoring.

**Monitoring Report (MR):** A statutory document which is published annually. It monitors the performance of the adopted Hampshire Minerals & Waste Plan policies against the triggers set out in the plan for monitoring.

**Monitoring Trigger:** The threshold that, once passed, signifies there is an issue with the relevant policy in its current form and may require review.

**National Planning and Policy Framework (NPPF):** Published in March 2012, the NPPF sets out the Government’s planning policies for England and how these are expected to be applied.
New Forest National Park Authority (NFNPA): The New Forest National Park Authority took up its full powers in April 2006. Its purposes are to conserve and enhance the natural beauty, wildlife and cultural heritage of the park, to promote opportunity for understanding and enjoyment of its special qualities and to seek to foster the social and economic well-being of local communities within the park. The authority jointly prepared and adopted the Hampshire Minerals & Waste Plan (2013).

Policies Map: A map on an Ordnance Survey base showing spatial application of appropriate policies from the Development Plan.

Portsmouth City Council (PCC): The city of Portsmouth is administered by Portsmouth City Council, a unitary authority. The authority jointly prepared and adopted the Hampshire Minerals & Waste Plan (2013).

Regional Spatial Strategy (RSS): Prepared by the regional body, the RSS sets out policies in relation to the development and use of land in the region. The South East Plan was adopted in 2007 but was revoked in 2013. Policy NRM6 in relation to the Thames Basin Heaths Special Protection Area has been saved following the revocation and is relevant to the Plan area although this relates to housing developments.

Safeguarding: The method of protecting needed facilities or mineral resources and of preventing inappropriate development from affecting it. Usually, where sites are threatened, the course of action would be to object to the proposal or negotiate an acceptable resolution.

Southampton City Council (SCC): The city of Southampton is administered by Southampton City Council, a unitary authority. The authority jointly prepared and adopted the Hampshire Minerals & Waste Plan (2013).

South Downs National Park Authority (SDNPA): The South Downs National Park Authority took up its full powers in April 2011 and is responsible for all planning in the South Downs National Park. The authority is one of the partners in the Hampshire Minerals & Waste Plan. The authority jointly prepared and adopted the Hampshire Minerals & Waste Plan (2013). The authority is no longer in the plan-making partnership.

South East Plan (SEP): See ‘Regional Spatial Strategy’

Statement of Community Involvement (SCI): A Local Development Document which sets out the standards the Planning Authority intends to achieve when involving the community in preparing Local Development Documents, or when making a significant development control decision. It also sets out how the Authority intends to achieve these standards. A consultation statement must be produced showing how the Authority has complied with its SCI.

Statutory consultee: These are organisations and public bodies who are required to be consulted concerning specific issues relating to planning applications and help inform any decision made by the planning authority.

Strategic Environmental Assessment (SEA): A system of incorporating environmental considerations into policies, plans, programmes and part of European Union Policy. It is sometimes referred to as strategic environmental impact assessment and is intended to highlight environmental issues during decision-making about strategic documents such as plans, programmes and strategies. The SEA identifies the significant environmental effects
that are likely to result from implementing the plan or alternative approaches to the plan. The Integrated Sustainability Appraisal (ISA) includes the SEA of the Plan alongside Sustainability Appraisal.

**Supplementary Planning Guidance (SPG):** Provides greater detail on the policy within a DPD. They are not subject to independent testing (Examination) but are subject to consultation and, where necessary, sustainability appraisal. SPGs do not have development plan status.

**Sustainability Appraisal:** In United Kingdom planning law, an appraisal of the economic, environmental, and social effects of a plan from the outset of the preparation process, to allow decisions that are compatible with sustainable development. Since 2001, sustainability appraisals have had to conform to the EU directive on Strategic Environmental Assessment (SEA).

**Sustainability Report:** A report complying with the requirements for Sustainability Appraisal *(see 'Sustainability Appraisal').*
Annexes
### Annex 1:

#### Hampshire Minerals & Waste Plan Timetable

<table>
<thead>
<tr>
<th>Stages</th>
<th>Key Milestone passed</th>
<th>Date</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Cabinet and Council + partners - agreement of approach</td>
<td>October - November 2010</td>
<td>Formal decisions were made by Cabinet and Council on the proposed approach to the HMWP.</td>
</tr>
<tr>
<td></td>
<td>Public engagement</td>
<td>December 2010</td>
<td>Provided information to key consultees and interested parties to the new approach to the HMWP.</td>
</tr>
<tr>
<td></td>
<td>Public participation on options and ISA Interim report (under Regulation 25(^{12}))</td>
<td>February - March 2011 June - July 2011</td>
<td>This consultation and engagement allowed for comment on the approach to the HMWP. The consultation also discussed the options on geographical location of facilities/development related to minerals and waste.</td>
</tr>
<tr>
<td>Publication and representations period</td>
<td>HMWP drafting</td>
<td>Summer 2011</td>
<td>The results of the consultation were processed and used to inform the HMWP. Updates to our evidence base were carried out and the Plan revised.</td>
</tr>
<tr>
<td></td>
<td>Cabinet and Council + Partners - approval of draft Plan</td>
<td>September - October 2011</td>
<td>The prepared draft plan went to Cabinet and Council for agreement.</td>
</tr>
<tr>
<td></td>
<td>Publication of the draft HMWP for Statutory Consultation (under Regulation 27(^{13}))</td>
<td>November - December 2011</td>
<td>The draft prepared HMWP was published for a 6 week consultation on its 'soundness'.</td>
</tr>
<tr>
<td>Submission of DPD for Public Examination</td>
<td>Submission of draft Plan to the Secretary of State</td>
<td>29 February 2012</td>
<td>The HMWP (and any comments received during the Statutory Consultation) was submitted to the Secretary of State. The Public Examination of commenced upon submission of the Plan.</td>
</tr>
<tr>
<td>Independent Public Examination</td>
<td>Public Hearings (as part of the Public Examination of the HMWP)</td>
<td>June 2012</td>
<td>Independent consideration of HMWP by Planning Inspectorate representative (Mr Andrew Freeman). DPDs are examined to assess their 'soundness' (i.e. whether they are fit for purpose - 'sound') commenced on 8-15 June 2012 and were adjourned while further consultation was undertaken(^{14}).</td>
</tr>
</tbody>
</table>


<table>
<thead>
<tr>
<th>Event</th>
<th>Date</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>Consultation on proposed modifications to the Plan (as part of the Public Examination of the HMWP)</td>
<td>October 2012</td>
<td>Consultation on proposed main and minor modification to the HMWP which resulted from the first stage of public hearings.</td>
</tr>
<tr>
<td>Public Hearings (as part of the Public Examination of the HMWP)</td>
<td>March 2013</td>
<td>Hearing sessions recommenced from 13-14 March 2013 and considered the outcomes of the consultation on proposed modifications.</td>
</tr>
<tr>
<td>Receipt of Inspector's Report</td>
<td>May 2013</td>
<td>Inspector's Report received by the Hampshire Authorities concluding that the HMWP was sound subject to modifications recommended by the Inspector. The receipt of the Inspector's Report formally ended the Public Examination of the HMWP.</td>
</tr>
</tbody>
</table>

**Adoption of the HMWP**

Adoption of the HMWP by Hampshire County Council and Partners on 16 October 2013.

This document can be made available in large print, on audio media, in Braille or in some other languages.
For further information, please contact Planning Policy in the County Planning group:

Telephone: 0845 603 5634

Email: planning.policy@hants.gov.uk

Write to:
Planning Policy
County Planning
Economy, Transport & Environment Department
Hampshire County Council
Floor 1 Elizabeth II Court West
Winchester SO23 8UD

Internet: www.hants.gov.uk/county-planning