

Central and Eastern Berkshire

Joint Minerals & Waste Plan

Duty to Cooperate Statement

2017 - 2020

June 2018



www.rbwm.gov.uk



Contents

Executive Summary	1
1. Introduction	2
2. Strategic Context	3
3. Vision for Central & Eastern Berkshire	4
4. What are the strategic issues?.....	6
5. Engagement and cooperation with other organisations	7
Appendix 1	9
List of current Duty to Cooperate meetings and Statements of Common Ground.....	9
Appendix 2	10
Strategic Planning Issues.....	10
Appendix 3	24
List of Duty to Cooperate requests.....	24
Appendix 4	26
Other Duty to Cooperate and consultation responses.....	26

List of Figures

Figure 1 - Administrative areas of Central & Eastern Berkshire Authorities	3
--	---

Prepared by Hampshire Services
Hampshire County Council
www.hants.gov.uk/sharedexpertise



© Crown copyright and database rights 2017
Ordnance Survey 100018817
Derived from 1:50000 scale BGS Digital Data
under
Licence 2011/049F, British Geological Survey
©NERC

Executive Summary

Whilst developing policy areas supporting the vision and strategic objectives of the emerging Joint Minerals & Waste Plan (JMWP) for Bracknell Forest Council, Reading Borough Council, the Royal Borough of Windsor & Maidenhead and Wokingham Borough Council (collectively referred to as the 'Central & Eastern Berkshire Authorities'), a number of strategic issues have been identified, as listed below.

Mineral Issues

- 1. Provision of minerals outside of the Plan area*
- 2. Soft Sand supply*
- 3. Dependence on mineral infrastructure outside of the Plan area*
- 4. Major infrastructure projects affecting minerals operations*

Waste Issues

- 5. Waste management treatment capacity within the Plan area*
- 6. Dependence on waste treatment infrastructure outside of the Plan area*
- 7. Major infrastructure projects affecting waste operations*

To address these issues positively, a number of steps have been taken by Hampshire Services, who are working in collaboration with the Central & Eastern Berkshire Authorities in providing planning services, and other minerals and waste planning authorities and organisations.

These include meetings under the duty to cooperate, preparing Statements of Common Ground and requesting information from others to inform the development of the Plan.

The strategic issues identified above are detailed in Appendix 2 together with the actions and outcomes undertaken to date and the provisions in place for further co-operation.

1. Introduction

- 1.1 This duty to co-operate statement covers the Joint Minerals & Waste Plan (JMWP) which has been prepared by Bracknell Forest Council, Reading Borough Council, the Royal Borough of Windsor & Maidenhead and Wokingham Borough Council (collectively referred to as the 'Central & Eastern Berkshire Authorities') working in collaboration with Hampshire Services who are providing planning services.
- 1.2 The Statement sets out the key strategic issues that have been identified as part of the plan preparation and how the Central & Eastern Berkshire Authorities and Hampshire Services have worked with other councils, public bodies and other organisations to address these issues and maximise the effectiveness of the Plan.
- 1.3 The duty to co-operate was created in the Localism Act 2011 and places a legal duty on local planning authorities and public bodies to engage constructively, actively and on an on-going basis with a list of 'prescribed' bodies to maximise the effectiveness of Local Plan preparation in the context of strategic cross boundary matters.
- 1.4 The National Planning Policy Framework (NPPF) reinforces this requirement and states that local planning authorities will be expected to demonstrate evidence of effective co-operation when their local plans are submitted for examination. The NPPF also states that co-operation should be a continuous process of engagement throughout the plan preparation process. Further guidance is provided by the Planning Practice Guidance.
- 1.5 In addition, in February 2017, the Government published the Housing White Paper: *Fixing our broken housing market*¹ which also sets out the expectation that Statements of Common Ground should now be prepared to set out how planning authorities will work together on cross-boundary issues. This requirement has been reinforced through the 'Planning for the right homes in the right places'² consultation and proposed NPPF revisions³.

¹ <https://www.gov.uk/government/collections/housing-white-paper>

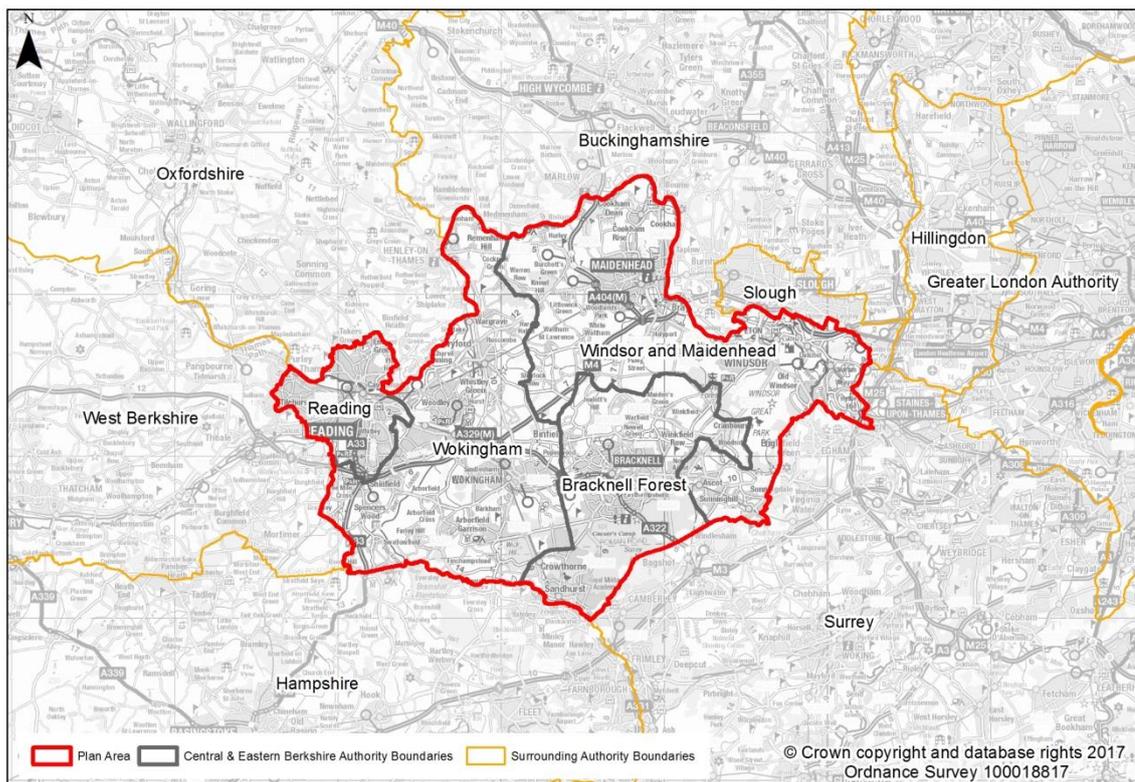
² <https://www.gov.uk/government/consultations/planning-for-the-right-homes-in-the-right-places-consultation-proposals>

³ <https://www.gov.uk/government/consultations/draft-revised-national-planning-policy-framework>

2. Strategic Context

- 2.1 Figure 1 below identifies the administrative areas of the Central & Eastern Berkshire Authorities. The Central & Eastern Berkshire Authorities along with Slough Borough Council and West Berkshire Council previously formed the County of Berkshire. Whilst the authorities are now unitary, a strong relationship in terms of minerals and waste still exists.

Figure 1 - Administrative areas of Central & Eastern Berkshire Authorities



- 2.2 The four authorities span an area of approximately 530km² and have a combined population of around 600,000, split relatively evenly.
- 2.3 Central and Eastern Berkshire is characterised by both its urban and rural nature, with the key towns of Reading, Wokingham, Bracknell, Windsor and Maidenhead, alongside large areas of countryside with smaller settlements and villages. It is also crisscrossed by significant transport corridor routes and includes a considerable area of Green Belt.
- 2.4 The Central and Eastern Berkshire's six neighbouring Minerals and Waste Planning Authorities are also identified in Figure 1.

3. Vision for Central and Eastern Berkshire

3.1 The Vision for the emerging Central and Eastern Berkshire – Joint Minerals & Waste Plan to 2036 is outlined below;

In recognition of the importance of the area as a source of minerals, the Central & Eastern Berkshire Authorities will aim to ensure the maintenance of a steady and adequate supply of minerals, whilst maximising the contribution that minerals development can bring to local communities, the economy and the natural environment.

Waste will be managed in a sustainable way, in accordance with the waste hierarchy. We will work in collaboration with others to ensure the best environmental solution to waste management is delivered.

The Plan will also ensure that the full extent of social, economic and environmental benefits of minerals and waste development are captured, contributing to Central and Eastern Berkshire's economic activity and enhancing quality of life and living standards within the area, whilst minimising impacts on the natural environment.

3.2 To assist in the delivery of the Vision, a number of strategic Plan Objectives have been developed:

- 1) To strike a balance between the demand for mineral resources, waste treatment and disposal facilities and the need to protect the quality of life for communities, the economy and the quality and diversity of environmental assets, by protecting the environment and local communities from negative impacts;
- 2) To protect community health, safety and amenity in particular by managing traffic impacts, minimising the risk from flooding, ensuring sustainable, high quality and sensitive design and layout, sustainable construction methods, good working practices and imposing adequate separation of minerals and waste development from residents by providing appropriate screening and/or landscaping and other environmental protection measures;
- 3) To ensure minerals and waste development makes a positive contribution to the local and wider environment, and biodiversity, through the protection and creation of high quality, resilient habitats and ecological networks and landscapes that provide opportunities for enhanced biodiversity and geodiversity and contribute to the high quality of life for present and future generations;

- 4) To help mitigate the causes of, and adapt to, climate change by; developing appropriate restoration of mineral workings; prioritising movement of waste up the waste hierarchy; reducing the reliance on landfill; maximising opportunities for the re-use and recycling of waste; and facilitating new technologies to maximise the renewable energy potential of waste as a resource;
- 5) To encourage engagement between developers, site operators and communities so there is an understanding of respective needs. To consider the restoration of mineral sites at the beginning of the proposal to ensure progressive restoration in order to maximise environmental gains and benefits to local communities through appropriate after uses that reflect local circumstance and landscape linkages;
- 6) To support the continued economic growth in Central & Eastern Berkshire, as well as neighboring economies by helping to deliver a steady and adequate supply of environmentally acceptable primary minerals and mineral-related products to support new development and key infrastructure projects locally through safeguarding mineral resources and allocating key sites;
- 7) To ensure sufficient primary aggregate is supplied to the construction industry from appropriately located and environmentally acceptable sources achieving a net reduction in 'mineral miles'. To encourage the production and use of good quality secondary and recycled aggregates, having regard to the principles of sustainable development;
- 8) To protect key mineral resources from the unnecessary sterilisation by other forms of development, and safeguarding existing minerals and waste infrastructure, to ensure a steady and adequate supply of minerals and provision of waste management facilities in the future;
- 9) To safeguard facilities for the movement of minerals and waste by rail and encouraging the use of other non-road modes where these are available and more sustainable;
- 10) To drive waste treatment higher up the waste hierarchy and specifically to increase the re-use, recycling and recovery of materials, whilst minimising the quantities of residual waste requiring final disposal;
- 11) To encourage a zero waste economy whereby landfill is virtually eliminated (excluding inert materials) by providing for increased recycling and waste recovery facilities including energy recovery; and
- 12) To achieve a net reduction in 'waste miles' by delivering adequate capacity for managing waste as near as possible to where it is produced.

4. What are the strategic issues?

- 4.1 During Plan preparation, whilst developing specific policy areas supporting the Vision and Objectives, a number of strategic issues have been identified. These are listed below and are detailed in Appendix 2.

Mineral Issues

1. *Provision of minerals outside of the Plan area*
2. *Soft Sand supply*
3. *Dependence on mineral infrastructure outside of the Plan area*
4. *Major infrastructure projects affecting minerals operations*

Waste Issues

5. *Waste management treatment capacity within the Plan area*
6. *Dependence on waste treatment infrastructure outside of the Plan area*
7. *Major infrastructure projects affecting waste operations*

- 4.2 Although these are the main issues that have currently been identified, they may not be exhaustive. New issues may therefore arise throughout the next stages of Plan preparation and as such ongoing joint working will continue which may include updates to this Duty to Cooperate Statement.

5. Engagement and cooperation with other organisations

- 5.1 The duty-to-cooperate not only requires cooperation on cross boundary issues but also requires cooperation with organisations responsible for infrastructure or environmental protection. Different issues and different organisations will require different types of cooperation.
- 5.2 Other public bodies, in addition to local planning authorities, are subject to the duty to cooperate by being prescribed in the Town and Country Planning (Local Planning) (England) Regulations 2012 as amended by the National Treatment Agency (Abolition) and the Health and Social Care Act 2012 (Consequential, Transitional and Saving Provisions) Order 2013.

These bodies are:

- the Environment Agency
 - the Historic Buildings and Monuments Commission for England (known as Historic England)
 - Natural England
 - the Mayor of London
 - the Civil Aviation Authority
 - the Homes and Communities Agency
 - each clinical commissioning group established under section 14D of the National Health Service Act 2006
 - the National Health Service Commissioning Board
 - the Office of Rail Regulation
 - Transport for London
 - each Integrated Transport Authority
 - each highway authority within the meaning of section 1 of the Highways Act 1980 (including the Secretary of State, where the Secretary of State is the highways authority)
 - the Marine Management Organisation.
- 5.3 Engagement has been most extensive with the neighbouring and regional minerals and waste planning authorities; however, engagement has not only been limited to those organisations covered by the Duty to Cooperate. Further engagement has therefore been undertaken with local minerals and waste industry, Savills consulting on behalf of Thames Water and Heathrow Airport Limited.
- 5.4 In exploring the issues identified, Hampshire Services, on behalf of the Central & Eastern Berkshire Authorities have undertaken, amongst others, meetings with the neighbouring minerals and waste planning authorities of

Buckinghamshire County Council, Slough Borough Council, Surrey County Council, Oxfordshire County Council and West Berkshire Council.

- 5.5 As a result of these meetings to date, Statements of Common Ground have been drafted between the Central and Eastern Berkshire Authorities and Slough Borough Council and West Berkshire Council. The meetings and Statements of Common Ground are listed in Appendix 1.
- 5.6 Key points from these meetings, and indeed from the Statements of Common Ground, against each of the strategic issues are contained in Appendix 2. The details of the consultation carried out and main issues arising as part of that consultation are explained. The changes made to the plan following the outcomes of the discussions are noted under each key issue.
- 5.7 In addition to undertaking these meetings and preparing the Statements of Common Ground where required, Hampshire Services, on behalf of the Central & Eastern Berkshire Authorities, have currently sent Duty to Cooperate requests to 47 other minerals and waste planning authorities regarding movements of both minerals and waste to and from the Plan area and these respective areas. These are listed in Appendix 3.
- 5.8 In fulfilling its Duty to Cooperate requirements, Hampshire Services, on behalf of the Central & Eastern Berkshire Authorities have also currently responded to 10 Duty to Cooperate requests and consultations from other minerals and waste planning authorities. These are detailed in Appendix 4.
- 5.9 Future Duty to Cooperate meetings will continue to take place as the Plan progresses and possible additional Statements of Common Ground with other relevant authorities may also be undertaken (for example those that supply minerals e.g. Somerset, but also those that provide existing waste management capacity e.g. Slough, Oxford and Surrey).

Appendix 1

List of current Duty to Cooperate meetings and Statements of Common Ground

Central and Eastern Berkshire Duty to Cooperate meetings

- Duty to Cooperate Meeting with Oxfordshire - 13.09.17
- Duty to Cooperate Meeting with Buckinghamshire - 13.09.17
- Duty to Cooperate Meeting with West Berkshire - 11.09.17
- Duty to Cooperate Meeting with Surrey - 06.09.17
- Duty to Cooperate with Slough - 01.09.17
- Duty to Cooperate with Slough – 10.02.17
- Duty to Cooperate with West Berkshire – 12.1.17

Central and Eastern Berkshire Statements of Common Ground

- Statement of Common Ground with West Berkshire Council (Version 2)
- Statement of Common Ground with Slough Borough Council (Version 2)

Appendix 2

Strategic Planning Issues

Issue 1:

Provision of minerals outside of the plan area

The National Planning Policy Framework (NPPF) requires mineral planning authorities to plan for a steady and adequate supply of aggregates.

Due to the nature of minerals only being worked where they are found, there are requirements for mineral to be imported that does not naturally occur within the plan area.

This requires co-ordination between neighbouring and other relevant mineral planning authorities to ensure that local needs can be met.

The strategic planning issue is determining the level of provision that should be made within the plan period to ensure Central and Eastern Berkshire fulfils its obligation to meet its reasonable share of aggregate minerals and to ensure that the requirement for minerals imported into Central and Eastern Berkshire can continue to be met throughout the plan period.

Evidence base

- Minerals background study
- Local Aggregate Assessments (LAA)
- Emerging Central and Eastern Berkshire – Joint Minerals & Waste Plan

Organisations engaged

- Milton Keynes Council
- Rhondda Cynon Taff County Borough Council
- Powys County Council
- Shropshire Council
- Leicestershire County Council
- South Gloucestershire Council
- Somerset County Council
- North Somerset County Council
- Greater London
- Medway Council
- Hertfordshire County Council
- West Berkshire Council
- Cambridgeshire County Council
- Surrey County Council
- Oxfordshire County Council
- Kent County Council
- Hampshire County Council
- Buckinghamshire County Council
- Wiltshire Council

- Gloucestershire County Council

Actions

A Duty to Cooperate letter was sent to each mineral planning authority listed above regarding relevant mineral movements to and from Central and Eastern Berkshire on 1 August 2017.

Confirmation of the quantities imported and exported from Central and Eastern Berkshire to each MPA was outlined and information on any discrepancies listed was requested.

Outcomes

- Responses received and logged

Plan implications

The information received through the Duty to Cooperate correspondence has corroborated the data supplied through the Aggregate Minerals survey. This data has been used to prepare the Minerals: Background Study and Local Aggregate Assessment as well as informing the Delivery Strategy for Minerals (Section 5) within the Draft Plan.

Draft Policy M1 (Sustainable minerals development strategy) specifically references the need to 'work with relevant minerals planning authorities to maintain the supply of aggregate not available within Central and Eastern Berkshire'.

There is also a commitment in the supporting text to establish Statements of Common Ground which will be reviewed annually.

Ongoing cooperation

Participation in regular Aggregate Working Party (AWP) meetings (South East England Aggregate Working Party, SEEAWP) and the preparation and submission of an annual LAA to seek comments from strategic partners. Should issues arise, further meetings will be held to discuss.

**Issue 2:
Soft Sand**

The supply of soft sand in Central and Eastern Berkshire is limited and the area is already dependent on soft sand supplies from outside of the Plan area.

Securing future supplies may become more of an issue as other mineral planning authority areas seek to source their supplies from elsewhere (outside of designated areas).

Evidence base

- Minerals background study
- LAA
- Regional report for SEEAWP
- South East Minerals Planning Authorities – emerging Statement of Common Ground on Soft Sand.

Organisations engaged

- Brighton & Hove City Council
- Buckinghamshire County Council
- East Sussex County Council
- Hampshire County Council
- Isle of Wight Council
- Kent County Council
- Medway Council
- Milton Keynes Council
- New Forest National Park Authority
- Oxfordshire County Council
- Portsmouth Council
- South Downs National Park Authority
- Southampton City Council
- Surrey County Council
- West Berkshire Council
- West Sussex County Council

Actions

The LAA contains an assessment of expected future demand from the Central and Eastern Berkshire area, which confirms estimates that the demand for soft sand is set to continue throughout the plan period.

Ongoing discussions and meetings between the authorities to assess anticipated demand and potential supply options as part of the plan making process and as part of wider groups, such as SEEAWP.

Development of a Statement of Common Ground with The South East Mineral Planning Authorities.

Outcomes

The wider implications of soft sand supply issues have been recognised through discussions with the South East mineral planning authorities who have collectively prepared a draft Statement of Common Ground to establish the baseline situation regarding soft sand and supply and the wider supply issues.

The Statement of Common Ground drafted in October 2017 with West Berkshire recognises the issues with soft sand supply. It was agreed that Sand and gravel quarries in West Berkshire will continue to supply their local markets which means there will continue to be movements of mineral between Central and Eastern Berkshire and other Plan areas including West Berkshire.

Plan implications

The information received through the Duty to Cooperate correspondence has corroborated the data supplied through the Aggregate Minerals survey. This data has been used to prepare the Minerals: Background Study and Local Aggregate Assessment as well as informing the Delivery Strategy for Minerals (Section 5) within the Draft Plan.

Paragraphs 5.14-5.16 of the Draft Plan outline the issues in relation to the supply of soft sand in the south east and the lack of information of suitable commercially viable reserves within the Plan area.

Draft Policy M1 (Sustainable minerals development strategy) specifically references the need to 'work with relevant minerals planning authorities to maintain the supply of aggregate not available within Central and Eastern Berkshire'.

There is also a commitment in the supporting text to establish Statements of Common Ground which will be reviewed annually.

It is recognised that there may be some pockets of suitable soft sand resources within the Plan area which are currently unknown and may be incidental to sharp sand and gravel extraction (such as that currently occurring at Kingsmead Quarry). Draft Policy M4 (Locations for sand and gravel extraction) specifically outlines that new proposals for sand and gravel will be supported, in appropriate locations, where they are needed to maintain the landbank and 'the site contains soft sand' (4,c,i).

Ongoing cooperation

The situation will be monitored through the annual LAAs produced for the Central & Eastern Berkshire Authorities and where necessary future meetings will be held. Statements of Common Ground with those Mineral Planning Authorities already and likely to supply the Plan area may be required.

Issue 3:**Dependence on mineral infrastructure outside of the Plan area**

Central and Eastern Berkshire does not currently contain any operational aggregate rail depots and is therefore dependent on rail depots located in neighbouring authorities, namely Theale in West Berkshire. This is important for the import of aggregates not available within the Plan area – most notably crushed rock.

Evidence base

- LAA
- Aggregate Monitoring (AM) 2016 survey results

Organisations engaged

- West Berkshire Council
- Slough Borough Council
- Surrey County Council
- Buckinghamshire County Council
- Heathrow Airport Ltd

Actions

The aggregate monitoring results show a continued reliance on rail depots within West Berkshire for the import of minerals into Central and Eastern Berkshire.

Central and Eastern Berkshire authorities undertook monitoring surveys both within the plan area and for facilities in Slough which confirmed the level of reliance. Agreement was sought from Slough Borough Council (meeting on Friday 10 February 2017) to undertake the collection of mineral and waste data to develop understanding.

Ongoing discussions and meetings between the authorities to discuss supply and movements of mineral and waste, as well as supporting rail depot infrastructure.

Outcomes

Discussions with Slough highlighted that the rail depot at Slough is currently serving the operations on site rather than facilitating wider distribution. Heathrow Airport Ltd responded to the Issues and Options consultation (2017) and highlighted that the future use of the Colnbrook rail depot could include the option for an aggregate rail depot.

A Statement of Common Ground was also developed jointly between the authorities of Central and Eastern Berkshire and West Berkshire Council.

It stated that aggregate, most notably crushed rock, will continue to be supplied to Central and Eastern Berkshire from the Aggregate Rail Depots in West Berkshire.

Plan implications

The information received through the Duty to Cooperate correspondence has corroborated the data supplied through the Aggregate Minerals survey. This data has been used to prepare the Minerals: Background Study and Local Aggregate Assessment as well as informing the Delivery Strategy for Minerals (Section 5) within the Draft Plan.

Draft Policy M5 (Supply of recycled and secondary aggregates) supports recycled and secondary aggregate production, in appropriate locations as well as seeking to maintain the limited existing capacity.

Draft Policy M7 (Aggregate wharves and rail depots) supports proposals for aggregate wharves and rail depots, in appropriate locations. Whilst an aggregate wharf proposal is being supported, no proposals for rail depots within the Plan area have been forthcoming. Therefore, it is recognised that there remains a dependence on infrastructure outside of the Plan area.

Draft Policy M8 (Safeguarding minerals infrastructure) seeks to safeguard infrastructure within the Plan area. Paragraph 5.120 states that 'In cases where aggregate rail depots or wharves in other Minerals Planning Authority areas provide a supply of aggregate to Central and Eastern Berkshire are under threat if losing their safeguarding status and this would result in a loss of capacity, the Central & Eastern Berkshire Authorities will provide support to defend the safeguarding or support the replacement of the capacity'.

Ongoing cooperation

The situation will be monitored through ongoing discussions and meetings where appropriate. This will be supported by ongoing annual monitoring of mineral movements.

Issue 4:**Major infrastructure projects affecting minerals operations**

There are a number of major infrastructure projects within a 30-50 mile radius of Central and Eastern Berkshire which are likely to increase the demand for aggregate within the plan area or affect the supply in some way. Most notably, these include the proposed additional runway at Heathrow as well as Cross Rail, improvements to the M25, M3 and M4 and the Datchet to Teddington flood defences.

Evidence base

- Mineral Products Association regular medium-term (three-year) market forecast for construction materials (2016)
- The Office for National Statistics Construction Output bulletin for December 2016
- Heathrow consultation documentation
- Draft Airports Policy Statement

Organisations engaged

- Slough Borough Council
- Surrey County Council
- Heathrow Airport Limited
- Environment Agency
- SEEAWP

Actions

Meetings undertaken with Slough Borough Council (01 September 2017) and Surrey County Council (06 September 2017) included, amongst other items, discussion of the Heathrow expansion, the implications for the Colnbrook rail depot and discussion of the River Thames flood defence scheme.

Hampshire Services, on behalf of the Central and Eastern Berkshire Authorities have also been in liaison with Heathrow Airport Limited, responding to their consultation (and the Government's National Planning Policy for Airports) and the Environment Agency with regard to the River Thames Flood Defence Scheme.

Officers have also liaised with Wokingham Borough Council in relation to the emerging Grazeley major development area master plan.

Outcomes

The implications of the Heathrow Airport Expansion on planning for minerals and waste in both Central and Eastern Berkshire and Slough were recognised in the draft Statement of Common Ground with Slough Borough Council in October 2017.

Plan implications

The information received through the Duty to Cooperate correspondence has been used to prepare the Minerals: Background Study and Local Aggregate Assessment

as well as informing the Delivery Strategy for Minerals (Section 5) within the Draft Plan.

Paragraph 5.50 outlines that due to the recognised demand for construction aggregates to the high expected level of growth within the Plan area and the wider Thames Valley, forecasting of future aggregate demand has been based on the three year average of sand and gravel sales rather than the 10 year average as it considered that this is a better representation of demand.

This is reflected in draft Policy M3 (Sand and gravel supply) which states an average rate of supply at 0.71 million tonnes a year.

However, paragraph 5.51 recognises a local change in circumstances will have an impact on demand. The most notable of potential changes could arise from the proposed extension to Heathrow Airport. Due to the high level of uncertainty, this proposal has not yet been built into demand but as more information is made available and certainty increases, this could be taken into account at future review points for the Joint Minerals and Waste Plan. This is also reflected in draft Policy M3 which states that the average rate of supply is 'subject to the impact of local circumstances on demand'.

Ongoing cooperation

We will continue to meet with Slough Borough Council and engage on Heathrow expansion proposals as they become apparent.

We will continue to respond to consultations regarding other major infrastructure as plans develop and implications become more apparent and use working groups such as SEEAWP to discuss cross-boundary issues of infrastructure demand.

Issue 5:**Waste management treatment capacity within the Plan area**

There is currently insufficient waste management capacity within Central and Eastern Berkshire to enable self-sufficiency. Therefore, the Plan area is reliant on sites in neighbouring waste planning authorities.

Evidence base

- Environment Agency Waste Data Interrogator (2016)
- Waste operator survey results 2017
- Planning permissions
- Environmental permits
- Draft South East Waste Planning Advisory Group (SEWPAG) Statement of Common Ground on landfill

Organisations engaged

- West Berkshire Council
- Slough Borough Council
- Oxfordshire County Council
- Buckinghamshire County Council
- Surrey County Council
- Hampshire County Council
- SEWPAG
- Local waste industry

Actions

- Meeting with West Berkshire Council 11 September 2017
- Meeting with Slough Borough Council 10 February 2017
- Meeting with Oxfordshire County Council and Buckinghamshire County Council 13 September 2017

Outcomes

It was stated in the draft Statement of Common Ground with West Berkshire and Slough Borough Council that waste movements will continue between Central & Eastern Berkshire and West Berkshire during the Joint Minerals & Waste Plan period up to 2036 due to the geographical proximity of the administrative areas.

Plan implications

The information received through the Duty to Cooperate correspondence has corroborated the data supplied through the Environment Agency's Waste Data Interrogator.

This data has been used to prepare the Waste: Background Study and has informed the Delivery Strategy for Waste (Section 6) within the Draft Plan.

Draft Policy W3 (Waste treatment capacity requirements) sets out the identified minimum waste treatment capacity requirements to manage the forecasted arisings during the Plan period. These figures take into account the known existing treatment capacity as well as the management capacity arrangements that are in place through waste contracts with other waste planning authorities. There is also recognition that there may be some demand for non-hazardous landfill and hazardous waste facilities, in appropriate locations.

Ongoing cooperation

Further discussions and meetings where appropriate, alongside cross-boundary working on Local Plan development and at groups such as SEWPAG.

Issue 6:**Dependence on waste treatment infrastructure outside of the Plan area**

Four significant long-term movements of waste arisings have been identified as moving outside of the Plan area for treatment. These include:

Residual household waste

- 36,000 tonnes per annum (tpa) from Royal Borough of Windsor & Maidenhead to the Ardley Energy Recovery Facility (Oxfordshire) to 2030;
- 49,000 tpa from Re3 Authorities to the Sutton Courtenay Landfill (Oxfordshire) to 2030; and
- 70,000 tpa from Re3 Authorities to the Lakeside Energy Recovery Facility (Slough) to 2031.

Waste water/sludge

- 121,000 tpa from Central and Eastern Berkshire to Thames Water facilities (Thames Water Utilities Ltd (TWUL) predominantly in Surrey and London) to 2036.

This is a planning issue as it means that there is reliance on neighbouring waste authorities to manage waste within the plan period.

Evidence base

- Waste background study
- Waste data Interrogator (Environment Agency)

Organisations engaged

- Slough Borough Council
- Oxfordshire County Council
- Surrey County Council
- Savills Consulting (on behalf of Thames Water)
- Re3 (joint municipal waste management partnership between Bracknell Forest, Wokingham and Reading)
- Royal Borough of Windsor and Maidenhead

Actions

Re3 contacted to establish terms of respective waste movements.

Royal Borough of Windsor and Maidenhead contacted to establish terms of respective waste movements.

Savills Consulting (on behalf of Thames Water) contacted to establish terms of respective waste movements.

Duty to Cooperate meeting held with Oxfordshire County Council on 13 September 2017 to agree the waste movements between Central and Eastern Berkshire and

Oxfordshire.

Duty to Cooperate meeting with Slough Borough Council on 10 February 2017 to agree the waste movements between Central and Eastern Berkshire and Slough.

Outcomes

Confirmation was received from Re3, RBWM and Savills Consulting (on behalf of Thames Water) with regard to respective waste movements.

Agreement was sought with Oxfordshire County Council regarding waste movements to the Sutton Courtenay Landfill.

Statement of Common Ground was formed with Slough Borough Council. It was agreed that waste movements will continue between Central and Eastern Berkshire and Slough during the Joint Minerals & Waste Plan period up to 2036 due to geographical proximity of the administrative areas and that the Lakeside EfW facility will continue to receive waste from Central and Eastern Berkshire so as long as the existing contract allows.

Plan implications

The information received through the Duty to Cooperate correspondence has corroborated the data supplied through the Environment Agency's Waste Data Interrogator.

This data has been used to prepare the Waste: Background Study and has informed the Delivery Strategy for Waste (Section 6) within the Draft Plan.

Draft Policy W1 (Sustainable waste development strategy) specifically references the need to 'work with other waste planning authorities to provide the most sustainable options for waste management'.

There is also a commitment in Paragraph 6.18 to establish Statements of Common Ground which will be reviewed annually.

Ongoing cooperation

There are implications for the Lakeside Energy Recovery Facility with the Heathrow expansion proposals. Central and Eastern Berkshire will continue to engage with Slough Borough Council on the cross-boundary waste movements as details become clear.

Ongoing discussions and meetings as appropriate with Oxfordshire County Council regarding waste movements.

Issue 7:**Major infrastructure projects affecting waste operations**

There are a number of major infrastructure projects within a 30-50 mile radius of Central and Eastern Berkshire which may require the management of additional waste. Most notably, these include the additional runway at Heathrow as well as Cross Rail, improvements to the M25, M3 and M4 and the Datchet to Teddington flood defences.

The proposed plans announced by the Government for an additional runway at Heathrow airport would result in the potential loss of the Lakeside Energy from Waste Plant.

This would have a significant impact on waste management in the region, resulting in the need for waste to travel further and an increase in landfill deposits if other facilities are not available.

Evidence base

- Waste background report
- Government announcement on Heathrow expansion

Organisations engaged

- Slough Borough Council
- Surrey County Council
- Heathrow Airport Limited

Actions

Meetings undertaken with Slough Borough Council (01 September 2017) and Surrey County Council (06 September 2017) included, amongst other items, discussion of the Heathrow expansion, the implications for the Colnbrook rail depot and discussion of the River Thames flood defence scheme.

Hampshire Services, on behalf of the Central and Eastern Berkshire Authorities have also been in liaison with Heathrow Airport Limited, responding to their consultation (and the Government's National Planning Policy for Airports) and the Environment Agency with regard to the River Thames Flood Defence Scheme.

Officers have also liaised with Wokingham Borough Council in relation to the emerging Grazeley major development area master plan.

Outcomes

The implications of the Heathrow Airport Expansion on planning for waste in both Central and Eastern Berkshire and Slough were recognised in the draft Statement of Common Ground with Slough Borough Council in October 2017.

Additionally, it was stated that the Lakeside EfW facility will continue to receive waste from Central and Eastern Berkshire so as long as the existing contract allows.

Plan implications

The information received through the Duty to Cooperate correspondence has corroborated the data supplied through the Environment Agency's Waste Data Interrogator.

This data has been used to prepare the Waste: Background Study and has informed the Delivery Strategy for Waste (Section 6) within the Draft Plan.

Draft Policy W2 (Safeguarding of waste management facilities) seeks to protect waste management facilities within the Plan area. Paragraph 6.34 states 'Where this infrastructure is located outside of the Plan area, the Central & Eastern Berkshire Authorities will provide support to the relevant Waste Planning Authority should there be a need to defend the safeguarding or support the replacement of the capacity'.

Ongoing cooperation

We will continue to meet with Slough Borough Council and engage on Heathrow expansion proposals as they become apparent.

We will continue to respond to consultations regarding other major infrastructure as plans develop and implications become more apparent. Use working groups such as SEWPAG to discuss cross-boundary issues of infrastructure demand.

Appendix 3

List of Duty to Cooperate requests

Central and Eastern Berkshire Duty to Cooperate requests
<u>Duty to Cooperate (DtC) Letter - Warwickshire CC</u>
<u>Duty to Cooperate (DtC) Letter - Hertfordshire CC</u>
<u>Duty to Cooperate (DtC) Letter - LB Hillingdon</u>
<u>Duty to Cooperate (DtC) Letter - LB Hammersmith & Fulham</u>
<u>Duty to Cooperate (DtC) Letter - LB Harrow</u>
<u>Duty to Cooperate (DtC) Letter - Redcar and Cleveland BC</u>
<u>Duty to Cooperate (DtC) Letter - Devon CC</u>
<u>Duty to Cooperate (DtC) Letter - Hampshire CC</u>
<u>Duty to Cooperate (DtC) Letter - Leicestershire CC</u>
<u>Duty to Cooperate (DtC) Letter - Northamptonshire CC</u>
<u>Duty to Cooperate (DtC) Letter - Essex CC</u>
<u>Duty to Cooperate (DtC) Letter - Cambridgeshire CC</u>
<u>Duty to Cooperate (DtC) Letter - Wiltshire</u>
<u>Duty to Cooperate (DtC) Letter - Thurrock</u>
<u>Duty to Cooperate (DtC) Letter - Kent CC</u>
<u>Duty to Cooperate (DtC) Letter - Swindon</u>
<u>Duty to Cooperate (DtC) Letter - Doncaster</u>
<u>Duty to Cooperate (DtC) Letter - East Sussex</u>
<u>Duty to Cooperate (DtC) Letter - South Gloucestershire Council</u>
<u>Duty to Cooperate (DtC) Letter - Sheffield City Council</u>
<u>Duty to Cooperate (DtC) Letter - Dorset CC</u>
<u>Duty to Cooperate (DtC) Letter - Bristol City</u>
<u>Duty to Cooperate (DtC) Letter - North Somerset Council</u>
<u>Duty to Cooperate (DtC) Letter - Somerset County Council</u>
<u>Duty to Cooperate (DtC) Letter - Shropshire Council</u>
<u>Duty to Cooperate (DtC) Letter - Powys CC</u>
<u>Duty to Cooperate (DtC) Letter - Rhondda Cynon Taff CBC</u>
<u>Duty to Cooperate (DtC) Letter - Milton Keynes</u>
<u>Duty to Cooperate (DtC) Letter - Medway Council</u>
<u>Duty to Cooperate (DtC) Letter - Greater London</u>
<u>Duty to Cooperate (DtC) Letter - Walsall Council</u>
<u>Duty to Cooperate (DtC) Letter - LB Newham</u>
<u>Duty to Cooperate (DtC) Letter - Nottinghamshire CC</u>
<u>Duty to Cooperate (DtC) Letter - Lincolnshire County Council</u>
<u>Duty to Cooperate (DtC) Letter - RB of Kingston upon Thames</u>
<u>Duty to Cooperate (DtC) Letter - LB Havering</u>
<u>Duty to Cooperate (DtC) Letter - Gloucestershire CC</u>
<u>Duty to Cooperate (DtC) Letter - Enfield LB Council</u>
<u>Duty to Cooperate (DtC) Letter - Coventry City Council</u>
<u>Duty to Cooperate (DtC) Letter - Bedford Borough Council</u>
<u>Duty to Cooperate (DtC) Letter - LB Barking & Dagenham</u>
<u>Duty to Cooperate (DtC) Letter - LB Hounslow</u>
<u>Duty to Cooperate (DtC) Letter - Slough Borough Council</u>

Duty to Cooperate (DtC) Letter - Surrey CC
Duty to Cooperate (DtC) Letter - West Berkshire
Duty to Cooperate (DtC) Letter - Oxfordshire CC
Duty to Cooperate (DtC) Letter - Buckinghamshire CC

Appendix 4

Other Duty to Cooperate and consultation responses

Central and Eastern Berkshire Duty to Cooperate and consultation responses (to date)
Duty to Co-operate - Emerging West Berkshire Minerals and Waste Local Plan
Surrey County Council Waste Local Plan 2018 cross border movements
Western Riverside Waste Authority (Hammersmith & Fulham, Kensington & Chelsea, Lambeth and Wandsworth London Boroughs) Duty to Co-operate - Waste Movements
Buckinghamshire County Council - Duty to Cooperate - Mineral movements
West Berkshire Preferred Options Consultation
Buckinghamshire Minerals and Waste Local Plan: Draft Plan for Consultation
East Sussex, South Downs and Brighton & Hove Waste and Minerals Local Plan Review; Draft East Sussex Statement of Community Involvement; and Duty to Cooperate Scoping consultation
Heathrow Consultation
Oxfordshire Minerals and Waste Local Plan: Part 2 Site Allocations: Informal Consultation and Renewed Call for Site Nominations
Cambridgeshire and Peterborough Minerals and Waste Local Plan - Duty to Co-operate - Waste Movements

A summary of this document can be made available in large print, in Braille or audio cassette. Copies in other languages may also be obtained. Please contact Hampshire Services by email berks.consult@hants.gov.uk or by calling 01962 845785.