

Infrastructure Funding Statement 20/21



Hampshire
County Council

First Published December 2021

Table of Contents

Table of Contents.....	2
Abbreviations.....	3
Introduction	3
S106 Report.....	6
Contributions Agreed.....	6
Contributions Received.....	7
Contributions Allocated	8
Contributions Spent	8
Repayment of Money Borrowed	9
Monitoring Fees	9
Contributions Returned	9
Priorities for Future Spend.....	9
Developer Contributions Team.....	10
Capital Programme Teams.....	10
Hampshire’s District and Borough Councils.....	10

Abbreviations

Some common abbreviations that will be found throughout this document are defined in the table below.

BDBC	Basingstoke & Deane Borough Council
BEST	Basingstoke Environmental Strategy for Transport
CIL	Community Infrastructure Levy
EBC	Eastleigh Borough Council
EHDC	East Hampshire District Council
FBC	Fareham Borough Council
GBC	Gosport Borough Council
HBC	Havant Borough Council
HCC	Hampshire County Council
HDC	Hart District Council
LPA	Local Planning Authority
NFDC	New Forest District Council
NFNPA	New Forest National Park Authority
RBC	Rushmoor Borough Council
SDNPA	South Downs National Park Authority
TVBC	Test Valley Borough Council
WCC	Winchester City Council

Introduction

This document has been prepared in accordance with the Community Infrastructure Levy (Amendment) (England) (No. 2) Regulations 2019 which came into force on 1st of September 2019. This requires any local authority receiving developer contributions to publish an annual Infrastructure Funding Statement (IFS) by December 31st of each year, starting in 2020.

The Infrastructure Funding Statement provides a comprehensive summary of the developer contributions secured, received, allocated and spent by Hampshire County Council. The publication of this information is intended to increase transparency for developers and the general public on how this income is utilised to deliver essential infrastructure across Hampshire.

This document is the second annual Infrastructure Funding Statement, and covers the period between 1 April 2020 and 31 March 2021 (i.e. the financial year 2020/21)

Hampshire County Council also publishes a Strategic Infrastructure Statement. This document examines the demands being placed on the County and the mitigation required to offset it i.e. not just the contributions secured from development. It represents an overview of all the infrastructure needs, as identified by Hampshire County Council and its partners for the administrative area of Hampshire.

Section 106 Agreements

When determining planning applications, one of the many issues that needs to be considered by the Local Planning Authority (LPA) is whether the development proposal will have a detrimental impact on the infrastructure within the vicinity of the site. Infrastructure in this context could be the local highway network, public transport, schools, colleges, as well as waste management facilities such as household waste recycling centres.

In order to help mitigate the impacts of a development, the applicant may enter into a legal agreement with the LPA to make the necessary financial contributions, so that the Council (or other party) may carry out these improvements itself. In some instances, development proposals may include infrastructure provision/improvements within the design (where it is practical to do so), and these may be considered as 'non-financial' contributions.

These legal agreements are made as formal planning obligations, utilising the mechanisms provided by Section 106 of the Town and Country Planning Act, and as such are often referred to as 's106 agreements'.

Two Tier Local Government

In areas where local government operates as a two-tier structure, such as the administrative county of Hampshire, there exists a county council on the upper tier, covering the whole administrative area. At the lower tier, there are a number of district or borough councils, covering smaller administrative areas within the whole. Hampshire also has two national parks which are local planning authorities, but which also fall within one (or more) district/borough. For the purposes of this IFS, the reporting is focussed on district/boroughs although this position will be reviewed for future versions of the document.

The statutory responsibilities for public services in two tier areas are assigned to one or other of these levels – for instance, county councils are responsible for matters such as:

- highways
- transport
- education
- waste management (e.g. household waste recycling centres)
- libraries
- social care
- minerals and waste (outside of national parks) plus 'Regulation 3' planning applications (i.e. schools, libraries & care homes owned/controlled by the County Council)

Whereas the following are typically dealt with at the lower tier level by the relevant district or borough council:

- all other planning applications (unless within national parks which are the 'local planning authority' for determining applications)
- housing (e.g. ensuring provision of affordable housing and devising housing strategies)
- waste collection (kerbside)
- environmental health
- leisure and recreation

This typical two-tier approach differs from areas where a unitary authority exists – whereby all responsibilities are dealt with by one council.

Whilst the cities of Southampton and Portsmouth are part of the ceremonial county of Hampshire, they are administratively separate, and each have their own unitary authority. This document does not cover these areas.

Given the separation of responsibilities in the majority of the county, the County Council and the relevant lower-tier local planning authority may both need to be party to a section 106 agreement which secures contributions for infrastructure and services that either authority is responsible for respectively.

Information regarding any contributions for lower-tier matters can be found in the relevant authority's own Infrastructure Funding Statement. See the 'Further Information' section at the end of this document for links to the authorities' planning webpages.

Community Infrastructure Levy

In addition to planning obligations, another source of infrastructure funding for local authorities is the Community Infrastructure Levy (CIL); a tariff-based planning charge that can be levied on qualifying developments by 'charging authorities'. Authorities are able to pool this funding and utilise it to deliver a number of infrastructure projects in their areas.

As Hampshire County Council is not a CIL charging authority, it does not receive any CIL charges directly from CIL-liable developments. However, given the County Council's responsibility for various types of infrastructure, the lower-tier authorities who have implemented the levy, may choose to transfer a portion of their annual levy receipts towards funding county level infrastructure projects. Details on any CIL funding received from the lower-tier authorities is provided in Section 3 of this document.

Collectively, sums secured through planning obligations and through the CIL are referred to as 'developer contributions'.

S106 Report

Contributions Agreed

The total amount of money to be provided through any planning obligations secured during 20/21 was **£5,983,874.00**, which consists of the following contribution types:

Contribution Type	Sum of Amount
Countryside	£314,000
Education	£3,816,697
Highways/ Transport	£1,557,527
Travel Plan Fees ¹	£188,250
Travel Plan Cash Deposits ²	£107,400
Grand Total	£5,983,874

¹To fund time spent on approval and monitoring of Travel Plans. ² Refundable at the end of the Travel Plan period.

Full details of the individual agreements and the contributions secured therein can be found in **Appendix 1**.

Non-Monetary Contributions

In addition to the funding provided through planning obligations which is used by the County Council to deliver infrastructure projects, there may also be instances where a developer provides a contribution in kind.

The table below provides a summary of the non-monetary contributions agreed under planning obligations entered into during the reporting period:

LPA	Planning Ref	Site	Date	Contribution
FBC	P/18/0067/OA	Land to the south of Funtley Road, Funtley, Fareham	02/09/2020	Public Right of Way across land to the south of Funtley Road linking Funtley Road and Thames Drive.
FBC	P/18/0068/OA	Land to the east of Southampton Road, Titchfield, Fareham	16/07/2020	Provision of shared use path as shown in plans annexed to s106 agreement

NFDC	18/11648	Land at Crow Arch Lane, Ringwood	20/05/2020	Upgrade existing part of path on the 'Bridleway Land' (to be carried out by the owner if not paying the Bridleway Works Contribution also secured in s106, otherwise delivered by HCC, funded by the contribution)
NFDC	18/11648	Land at Crow Arch Lane, Ringwood	20/05/2020	To provide a bridleway link allowing passage on horse, on foot and on bicycle across the Land (with the 'Bridleway Link Land' being dedicated to HCC as Highway)
TVBC SCC	19/00374/OUTS (TVBC) 19/00289/OUT (SCC)	Bargain Farm (land at), Nursling, Southampton	03/07/2020	To dedicate the 'Highways Safeguarded Land' as public highway to HCC/SCC if called upon to do so at any time within 50 years of permission for potential widening of the carriageway of Brownhill Way Road for the purposes of improving the road and/or accommodating increased traffic and/or creation of any pedestrian and cycle access and associated highways landscaping

Contributions Received

The total amount of money secured under any planning obligation received during 20/21 was £32,456,225:

Contribution Type	Sum of Amount
Countryside	£22,721
Education	£21,642,253
Highways/Transport	£10,398,064
<i>Travel Plan Fees¹</i>	<i>£163,697</i>
<i>Travel Plan Cash Deposits²</i>	<i>£229,491</i>
Grand Total	£32,456,225

¹To fund time spent on approval and monitoring of Travel Plans. ² Refundable at the end of the Travel Plan period.

The details of the individual payments can be found in **Appendix 2**.

Contributions Allocated

The total amount of money allocated to infrastructure projects, but not spent by year end 20/21, was £106,791,236

Contribution Type	Sum of Amount
Countryside	£541,777
Education	£22,377,119
Highways/Transport	£80,783,747
Bus Services	£1,281,596
<i>Travel Plan Monitoring</i>	<i>£1,806,997</i>
Grand Total	£106,791,236

Summary details of the individual contribution allocations that have been made to projects, alongside the unspent balance of those contributions, can be found in **Appendix 3**.

The total amount of money received through planning obligations *prior* to the reported year which had not been allocated was £0.

Contributions Spent

The total amount of money received through planning obligations which was spent in 20/21 (including transferring to another authority to spend) was **£28,263,124**

Contribution Type	Sum of Amount
Countryside	£515,311
Education	£22,150,653
Highways/Transport	£4,945,096
Bus Services	£508,875
<i>Travel Plan Monitoring</i>	<i>£143,189</i>
Grand Total	£28,263,124

Included in the total spend figure above for education infrastructure, £3,240,242 was transferred to the Education and Skills Funding Authority (ESFA) in order to fund the construction of new 'free schools'.

Details of the individual items of infrastructure on which contributions have been spent (including those transferred) can be found in Appendix 4.

Repayment of Money Borrowed

It is sometimes necessary for Hampshire County Council's Children's Services Department to spend s106 contribution in advance of their receipt, in order for them to be able to construct new education facilities, such as schools and colleges, in time to meet the increasing demand for pupil places arising from developments in the vicinity. In order to do this, the Department borrows money to fund these infrastructure projects, which is repaid using Education contributions once they are received. Out of the total amount of Education Contribution spend stated above, £11,079,225 was the total reimbursement for spend in previous financial years. Details of the individual projects this relates to can be found in Appendix 5.

Monitoring Fees

The CIL (Amendment) Regulations 2019 allows for any local authority that is collecting developer contributions to charge a monitoring fee from September 2019 onwards. This fee is to help fund the ongoing monitoring and collection of developer contributions, as well as to fulfil new reporting requirements introduced within these regulations.

In September 2020, the Cabinet of Hampshire County Council approved a proposal for the monitoring fee to be charged at £500 per obligation within each new section 106 agreement going forward, capped at £10,000 per agreement. However, no agreements that secured monitoring fees were signed prior to the end of financial year 20/21.

Contributions Returned

No contributions were returned in financial year 20/21.

Priorities for Future Spend

Each department within the County Council is responsible for their own Capital Programme, setting out the current and future spending priorities as it relates to the infrastructure and services their department oversees.

The three-year forward Capital Programme for the Economy, Transport and Environment Department (ETE), which is responsible for Highways, Transport and Waste Management can be found here:

<https://hampshire.moderngov.co.uk/ieDecisionDetails.aspx?!D=1686>

For Children's Services, who are responsible for allocation and spend of Education contributions, the three-year forward programme can be found here:

<https://hampshire.moderngov.co.uk/ieDecisionDetails.aspx?ID=1682>

For Countryside Services, please use the following link:

<https://hampshire.moderngov.co.uk/ieDecisionDetails.aspx?ID=1740>

Developer Contributions Team

For general enquiries relating to developer contributions at Hampshire County Council, please contact:

developer.contributions@hants.gov.uk

Capital Programme Teams

The Capital Programme Teams of each department within Hampshire County Council are responsible for the allocation and spending of the developer contributions relevant to their service areas in line with the terms of the expenditure as set out in the relevant S106. Contact details for each relevant department are as follows:

Economy, Transport and Environment Department

maria.golley@hants.gov.uk

Children's Services Department

strategicplanningunit@hants.gov.uk

Countryside Services

countryside@hants.gov.uk

Hampshire's District and Borough Councils

Basingstoke & Deane Borough Council

<https://www.basingstoke.gov.uk/planning>

East Hampshire District Council

<https://www.easthants.gov.uk/planning-services>

Eastleigh Borough Council

<https://www.eastleigh.gov.uk/planning-and-building>

Fareham Borough Council

<https://www.fareham.gov.uk/planning>

Gosport Borough Council

<https://www.gosport.gov.uk/planning>

Hart District Council

<https://www.hart.gov.uk/planning-residents>

Havant Borough Council

<https://www.havant.gov.uk/cil-s106>

New Forest District Council

<https://www.newforest.gov.uk/planning>

New Forest National Park Authority

<https://www.newforestnpa.gov.uk/planning/>

Rushmoor Borough Council

<https://www.rushmoor.gov.uk/planning>

South Downs National Park Authority

<https://www.southdowns.gov.uk/community-infrastructure-levy/>

Test Valley Borough Council

<https://www.testvalley.gov.uk/planning-and-building>

Winchester City Council

<https://www.winchester.gov.uk/planning>