

**HAMPSHIRE COUNTY COUNCIL****Decision Report**

<b>Decision Maker:</b>	Executive Member - Environment
<b>Date:</b>	7 September 2010
<b>Title:</b>	2010/11 Quarter 1 Capital Programme Monitoring
<b>Reference:</b>	1967
<b>Report From:</b>	Director of Environment

**Contact name:** Helen Ackerman

**Tel:** 01962 847683

**Email:** helen.ackerman@hants.gov.uk

**1. Executive Summary**

- 1.1. The purpose of this paper is to provide a summary update of the progress towards delivering the Environment Department's 2010/11 Capital Programme.
- 1.2. The paper proposes amending the integrated transport programme to include 15 new developer-funded schemes within the main programme, totalling some £2.2 million.

**2. Contextual information**

- 2.1. This report covers the Environment capital programme, and includes Major Schemes, Integrated Transport, Maintenance, Bridges, Quality of Place and Waste Management.
- 2.2. At the start of 2010/11 the total current approvals, across all headings, was £92.728 million, with a forecast spend this year of £69 million.
- 2.3. Following the Government announcement of 2010/11 budget cuts, on 21 July 2010 the Executive Member for Environment agreed to a reduction of in year approvals for the capital programme of £4.680 million.

### 3. Finance

3.1. The following table is an overview of the current approvals and expenditure forecast for 2010/11 across the budget headings:

	Current Approvals (net)	Forecast Spend 2010/11	Spend at end July	Possible carry forward to 2011/12
	£'000	£'000	£'000	£'000
Major Schemes	21,722	11,969	1,496	9,753
Integrated Transport	20,334	12,185	2,185	5,949
Roads Maintenance	38,313	38,313	8,660	0
Bridges	4,213	4,213	962	0
Quality of Place	1,655	655	131	147
Waste Management	6,360	1,690	14	4,670
	92,597	69,025	13,448	20,519

### 4. Major Schemes

#### M27 Junction 5 - £8.8 million

- 4.1. Phase 1 main works, at a budgeted £2.65 million, were complete at the end of June. Final accounts are being processed with the main contractor with the aim to claim the full 2009/10 Partnership for Urban South Hampshire (PUSH) allocation as agreed by the end of Q2. Outstanding works relate to landscape planting which will be undertaken in the autumn. Local Transport Plan (LTP) funding held for the remainder of phase 1 will be used to settle the outstanding sum. Despite the snow earlier in the year, the scheme was completed with minimal delays and within budget.
- 4.2. Phase 2, estimated at £3.25 million, and phase 3, £2.9 million, were tendered as a combined contract in April 2010 for construction to commence in June. The award however was not made, following deferment of £1 million Government funding (Regional Transport Board - RTB) until the full extent of the spending review is known.
- 4.3. This delay means that conditions on receipt of £1.915 million PUSH funding cannot now be met and there is a real risk this funding could be withdrawn.

The two conditions are: works on-site must be complete by end of March 2011, and RTB funds of £3.5 million must be secured before PUSH funds can be released.

- 4.4. Regardless of funding, environmental constraints surrounding Monks Brook mean that the seasonal window to undertake the culvert widening as part of Phase 2 has been missed this year. The contract will have to be retendered. The earliest construction could commence is now June 2011 which means that the potential economies of running the first and second phase contracts together are also lost.
- 4.5. Spend against the whole scheme now totals £3.2 million (£2.8 million at year-end), of which £1.7 million was spent during 2009/10. The revised estimate, Phases 2 and 3 included, now stands at £8.8 million.

**South East Bus Rapid Transit (BRT) Phase 1 Fareham to Gosport - £25.2 million**

- 4.6. A Panel of three Law Lords sitting as an Appeal Panel in the Supreme Court on 27 July 2010 refused to grant an injunction preventing further works on this scheme being carried out and refused the Appellant permission to appeal on two grounds of her appeal. These were in relation to the deterioration of a European protected species breeding site or resting place, and whether or not the development required an Environmental Impact Assessment. Permission to Appeal was granted in relation to what is meant by "disturbance" of a European protected species; it is however accepted that this is in respect of seeking some much needed legal clarity on the question of interpretation as to the meaning of "disturbance". Construction works on the site are now continuing, the temporary embankment works and associated pavement construction at Newgate Lane are nearing completion, and a completely revised project programme will shortly be agreed with the contractor.
- 4.7. The Non-Statutory Public Inquiry into the second Town/Village Green application in respect of land at Tichborne Way was completed on 22 July 2010 following a short adjournment. The Inspector's report is expected in early September and a formal decision, based on his recommendation, will be taken by the Commons Registration Authority later in September or October.
- 4.8. The approved budget, as agreed by Cabinet in July 2009, was £25.2 million. Total capital spend against this project (all funding sources) is now £7.019 million. The latest estimate has reduced slightly to £24.4 million following a recent update of project risks. However, this funding is reliant on the time-limited (31 March 2011) Community Infrastructure Fund 2. Officials from the Homes and Communities Agency (HCA) met on 20 July 2010 with their counterparts from the Department for Transport and Homes and Communities to discuss some flexibility in the end of year funding restrictions. Officers have maintained a constant dialogue with HCA and a decision is awaited. The matter has been brought to the personal attention of the

Secretary of State for Communities and Local Government, and the  
Parliamentary Under Secretary of State for Transport.

## **5. Integrated Transport**

- 5.1. On 21 July 2010 the Executive Member for Environment agreed to an in-year reduction of £1.680 million to the Transport Capital Programme in order to balance the capital programme following the Government's in-year budget cuts. Changes to the Integrated Capital Programme to accommodate the reduced budget were detailed in that report. A revised capital programme incorporating these and other changes, set out below, is shown in Appendix 1.
- 5.2. The latest starts programme for 2010/11 is £18.3 million. The latest forecasts suggest an LTP spend this year of £5.5 million and a developer funding spend of £6.1 million (includes major schemes). Total spend to end July, across all funding types, is £3.681 million (£1.496 million on major schemes, plus £2.185 million on integrated transport).
- 5.3. Under the new authorisation arrangements for approvals of in-year programme changes by the Director of Environment, 15 developer funded schemes, totalling £2.227 million, have been approved for inclusion in the 2010/11 transport capital programme. These are:
- (i) Hursley Road, Chandlers Ford – pedestrian crossing. Funding of £89,000, £74,000 of which is to be funded by Eastleigh Borough Council and £15,000 by developer contributions held by Hampshire County Council;
  - (ii) Chestnut Avenue, Eastleigh – cycle link, phase 2. Developer funded at £150,000;
  - (iii) Middle Park Way, Havant – off-road shared cycleway. Developer funded at £200,000;
  - (iv) Woodside Avenue – Crestwood College cycles, Eastleigh. Developer funded at £115,000;
  - (v) Gore Road Cycle Route, New Milton. Developer funded at £85,000;
  - (vi) Lindford, B3004 Liphook Road traffic management. Developer funded at £132,000;
  - (vii) Micheldever Station footway and crossing. Developer funded at £54,000.;
  - (viii) NCN 23, Easton Lane cycle route. Developer funded at £90,000;
  - (ix) Eastleigh car parking VMS. Developer funded at £150,000;

- (x) Portsmouth Road/Kevlyn Crescent, Old Netley – footway provision. Developer funded at £95,000;
- (xi) Pond Cottage, Stockbridge Road, Winchester – footway widening. Developer funded at £52,000;
- (xii) Washford Lane, Whitehill and Lindford – pedestrian improvements. Developer funded at £158,000;
- (xiii) Hart Plain Avenue traffic management. Developer funded at £120,000;
- (xiv) Barge Canal, Romsey – footway improvements. Developer funded at £360,000; and
- (xv) Dibden and Hythe Area accessibility improvements. Developer funded at £376,500.

5.4. There are two new significant reductions:

- (i) 2010/11 Emerging Externally Funded Schemes. £4 million is a notional figure representing the expected value of new developer funded schemes being entered into the programme during the year. With the introduction of the £2.2 million new schemes above, ahead of target, a £1.8 million residual expectation remains.
- (ii) 2009/10 Aldershot Town Centre, Phase 1 (Birchett Road Pedestrian Improvements) has a 2009/10 starts approval of £580,000. The project will be delivered below this figure, meaning the approval can be reduced to £415,000, enabling a second phase of improvements, circa £165,000, to be included in a future programme.

5.5. As reported in the Capital Programme monitoring report on 21 July 2010, and included here for clarity, there have been reductions in the approvals for sub-programmes within the transport capital programme since the January report. This is a result of the Government's in-year cut to grant funding.

<b><u>Sub-Programme</u></b>	<b><u>Original Programme</u> <u>£000s</u></b>	<b><u>Latest Programme</u> <u>£000s</u></b>
Casualty Reduction	2,400	2,000
Safer Routes to School	900	600
Minor Works	500	425
Access to Countryside	150	20
Minor Traffic Management	600	575

- 5.6. Not included in the above figures are carry forwards of £40,000 for Access to Countryside and £124,000 for Safer Routes to School. These represent the value of work completed but not billed during 2009/10 and are therefore fully committed.

## **6. Roads Maintenance Programme**

### 6.1. Operation Restore:

The integrated joint team (Amey/Hampshire County Council/Tarmac) is fully operational and has successfully achieved nearly half of the 250+ scheme designs, and of those nearly a fifth of the total programme has been completed on the ground. Good progress has therefore been made and this is due to accelerate, with additional gangs being deployed over the next few months with an anticipated completion by the end of November.

### 6.2. Special maintenance:

Last year's deferred programme is now underway and is being combined with this year's programme, where location allows. It is important, given the insecurity of funding next year, to deliver as many improvements as possible before the winter. The Term Highway Contractor (THC) is therefore providing additional resources to avoid a backlog of schemes in the last quarter. The resurfacing programme is also on programme.

### 6.3. Surface dressing:

The good weather has meant that progress of the surface dressing programme is on target and its anticipated completion will be in accordance with the planned programme.

### 6.4. Winchester High Street:

This is now in its fourth phase, concentrating on the High Street from Parchment Street to Little Minster Street and in Parchment Street to the junction with St George's Street. Works are scheduled to be completed in September 2010.

### 6.5. A326 Major Maintenance:

Section 1 (northern end) substantially completed in early August. Further sections have been deferred owing to the budget constraints.

## **7. Bridges Programme**

### 7.1. Delivery of the Structures Programme is currently progressing to programme and budget, in particular:

- (i) 200 orders for structural maintenance of bridges placed via THC - works value £0.5 million;

- (ii) two safety improvements completed: A35 Redbridge Causeway bridges eastbound and A31 Alton Bypass bridges - works value £0.4 million; and
- (iii) four contracts recently awarded and started in July/August:
  - (a) strengthening/safety improvement of Brunel Road bridge, Basingstoke;
  - (b) replacement of Abbey Water retaining wall Romsey; and
  - (c) county-wide painting of structural steelwork - value £0.6 million.

## **8. Quality of Place**

- 8.1. Total approvals for this programme at the start of 2010/11 amounted to £6.155 million.
- 8.2. Following amendments to the 2010/11 approved Quality of Place Programme, the 21 July 2010 report to the Executive Member for Environment on the 2010/11 Capital Programme should now read £802,000 and is attached as Appendix 2. The 2010/11 Quality of Place Programme spend to date is £131,000.
- 8.3. The total value of the 2010/11 Quality of Place Programme is now £802,000 with uncommitted resources of £852,000 under review.
- 8.4. The forecast spend and possible carry forward reported in the table in section 3 reflects only against the current approved programme of £802,000. Actual forecast spend and possible carry forward may both increase subject to the results of the review of the £852,000 uncommitted resources.

## **9. Waste Management**

- 9.1. The capital budget approvals for Waste Management at the start of 2010/11 totalled £8.86 million, which includes all available funding for household waste recycling centre (HWRC) redevelopment and relocation projects, closed landfill site management works and projects to be delivered using the Infrastructure Improvement Grant that was previously held separately.
- 9.2. The 21 July 2010 report to the Executive Member for Environment on the 2010/11 Capital Programme agreed the release of £2.5 million from the Waste Management capital budget to cover the loss of the Transport Grant. This leaves a remaining budget of £6.36 million, of which £238,120 is for closed landfill projects.
- 9.3. The spend to date has been £10,400 on the HWRC capital programme which represents progressing Gosport HWRC to detailed design and planning application stage as well as progressing schemes at a number of other sites: Havant, Casbrook, Marchwood, Waterlooville, Eastleigh and Andover.

- 9.4. There has been no expenditure during the first quarter against the closed landfill budget. A sum of £50,000 has been allocated to the re-commissioning of the Casbrook leachate treatment plant, should it be required by the Environment Agency (potentially at very short notice). Up to £25,000 has been allowed for the possible implementation of proposals to rectify restoration problems at Bramshill closed landfill site, and detailed recommendations for discussion are awaited from officers. A further £20,000 has been allocated at Bramshill for improvements to the gas control system in the unlicensed area of the site if required by the Environment Agency under its Habitats Regulation Review.
- 9.5. The predicted spend for 2010/11 for the HWRC capital programme is £1.595 million with which it is expected to deliver the redeveloped Gosport HWRC (£475,000) and Casbrook HWRC (£200,000) projects. The latter is subject to Member approval, and progression of the Havant and Waterlooville relocation schemes and other minor works. The reinstatement works of the former Andover HWRC (£50,000) have been completed with a final invoice due shortly. The cost of the demolition of the former Marchwood Incinerator buildings (circa £250,000) has risen following the discovery of Kestrels at the site as well as additional asbestos that requires specialist removal. Revised estimates for the work are currently awaited but it is due to be completed by the end of 2010/11.

## **10. Recommendation**

- 10.1. That the amendments to the 2010/11 capital programme outlined in the report be approved.

**CORPORATE OR LEGAL INFORMATION:****Links to the Corporate Strategy**

<b>Hampshire safer and more secure for all:</b>	yes
Corporate Improvement plan link number (if appropriate):	
<b>Maximising well-being:</b>	yes
Corporate Improvement plan link number (if appropriate):	
<b>Enhancing our quality of place:</b>	yes
Corporate Improvement plan link number (if appropriate):	

**Other Significant Links**

<b>Links to previous Member decisions:</b>		
<u>Title</u> 2010/11 Capital Programme Report	<u>Reference</u> 1671	<u>Date</u> 21 July 2010
<b>Direct links to specific legislation or Government Directives</b>		
<u>Title</u>	<u>Date</u>	

**Section 100 D - Local Government Act 1972 - background documents**

The following documents discuss facts or matters on which this report, or an important part of it, is based and have been relied upon to a material extent in the preparation of this report. (NB: the list excludes published works and any documents which disclose exempt or confidential information as defined in the Act.)

<u>Document</u>	<u>Location</u>
None	

## **IMPACT ASSESSMENTS:**

### **1. Equalities Impact Assessment:**

- 1.1. Assessment of the Race Relations (Assessment) Act has been considered in preparing this report. No adverse impact has been identified in terms of race, creed or gender.
- 1.2. The proposals in this report are in accordance with the budget strategy and the County Council's financial management policy. An impact assessment of the departmental service plans and financial management policy has been carried out and the proposals in this report are not considered to be discriminatory.

### **2. Impact on Crime and Disorder:**

- 2.1. As this is a general report covering the whole of the budget for the department it cannot set out detailed crime and disorder implications. However, some schemes within the programme may contribute to a reduction in the fear of crime that may have been identified by local communities during consultation or development stages.

### **3. Climate Change:**

- a) How does what is being proposed impact on our carbon footprint / energy consumption?
- b) How does what is being proposed consider the need to adapt to climate change, and be resilient to its longer term impacts?

As this is a general report it cannot set out detailed climate change implications. However, implications of a specific issues raised in the budget would be reflected in individual service plans and project reports where appropriate.

## APPENDIX 1

**Integrated Transport Capital Programme for 2010/11**

Area	Title	LTP	Proposed Approval (000s)			Total
			DC	LR	EF	
Countywide	Access to Countryside (10/11)	60	100			160
	Casualty Reduction Programme (10/11)	2,000		250	1	2,251
	Community Transport (10/11)				300	300
	Emerging DC Schemes (10/11)		1,800			1,800
	Minor Traffic Management Schemes (10/11)	575			1	576
	Minor Works (10/11)	425	516		44	985
	Safer Routes to School	724	267		90	1,081
	Salt Barns/Salt Bins			1,100		1,100
	Support for DC schemes	200				200
East	Lindford, B3004 Liphook Road Traffic Management		132			132
	Micheldever Station Footway and Crossing		54			54
	NCN 23 Easton Lane Cycle Route		90			90
	Pond Cottage, Stockbridge Road, Winchester		53			53
	Washford Lane Pedestrian Improvements		158			158
North	A343 Penwood Crossroads		61			61
	Alencon Link Bus Interchange Improvements		600			600
	Golden Lion Roundabout Accessibility Improvements		393			393
	Milkingpen Lane, Old Basing Footway Imps		330			330
	North Popley Accessibility		1,200			1,200
	Old Kempshott Lane, Basingstoke - Accessibility Imps		400			400
	Overton Accessibility Improvements - Basingstoke		200			200
	Whitchurch Highway and Environmental Improvements				20	20
South	Access to Gosport - A32/BRT	3,065	31			3,096
	Brockhurst Roundabout		227			227
	Chestnut Avenue, Eastleigh - Phase 2		150			150
	Eastleigh Car Parking VMS		150			150
	Hart Plain Avenue - Traffic Management		120			120
	Hursley Road, Chandlers Ford - Pedestrian Crossing		15		74	89
	Middle Park Way off road shared cycleway		202			202
	Park Gate Pedestrian and Cycle Improvements		187			187
	Portsmouth Rd/Kevlyn Crescent, Old Netley		95			95
	Tollbar Way Toucan Crossing, Hedge End, Eastleigh					
			140			140

**Integrated Transport Capital Programme for 2010/11**

Area	Title	LTP	Proposed Approval (000s)			Total
			DC	LR	EF	
West	Whiteley to Swanwick Station Pedestrian & Cycle Accessibility		235			235
	Woodside Avenue - Crestwood Cycles (Phase 1)		115			115
	Barge Canal, Romsey - Footpath Improvements	40	320			360
	Lyndhurst Primary School Footpath	36				36
	Dibden - Accessibility Improvements		350		26	376
	Gore Road Cycle Route, New Milton		85			85
	Northern Avenue Cycles and Accessibility Imps, Andover		350			350
	Romsey Railway Station Access Improvements		110		135	245
	<b><u>Total Integrated Transport</u></b>	<b><u>7,125</u></b>	<b><u>9,236</u></b>	<b><u>1,350</u></b>	<b><u>691</u></b>	<b><u>18,402</u></b>

## APPENDIX 2

## ENVIRONMENTAL IMPROVEMENTS - QUALITY OF PLACE

2010/11  
£000

	Unused approvals b/fwd	2,154
	Less transfer to Transport programme	(500)
	<b>Total</b>	<b>1,654</b>
	<b>Capital Programme</b>	
	Strategic Landscape Initiative	15
	AONB	40
	Schools	2
	Hampshire Village Initiative (see list c)	80
	Country Towns Initiative (see list b)	392
	ROUA (see list a)	273
	<b>Total</b>	<b>802</b>
	<b>Unprogrammed Resources under review</b>	<b>852</b>
<b>List A - ROUA</b>	West Street Fareham	100
	Cove, Farnborough (reduced programme)	97
	Totton	22
	Glebe Gardens, Basingstoke	40
	North Camp Farnborough	8
	Yateley Town Centre	1
	Brookvale	4
	Forton Road, Gosport	1
	<b>Total</b>	<b>273</b>
<b>List B - CTI</b>	Grayshott Square	138
	Oak Green, Four Marks	4
	North Baddesley Centre	20
	Bordon	39
	New Milton	20
	Odiham	16
	Abbey Water, Romsey	20
	Southampton Road, Ringwood	135
	<b>Total</b>	<b>392</b>
<b>List C - HVI</b>	Buriton	10
	Liss	45
	Finchdean	3
	The Splash, Brockenhurst	3
	West Meon	11
	Milford-on-Sea	6
	St Mary Bourne	2
	<b>Total</b>	<b>80</b>