

HAMPSHIRE COUNTY COUNCIL

Decision Report

Decision Maker:	Executive Member – Environment and Transport
Date:	11 September 2012
Title:	District/Borough Transport Statements
Reference:	4177
Report From:	Director of Economy, Transport and Environment

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1. Executive Summary

- 1.1. The purpose of this report is to seek adoption by the County Council of the District/Borough Transport Statements that have been developed for New Forest, Eastleigh, Havant, Fareham, Gosport, East Hants, Winchester, Rushmoor, Hart, Basingstoke & Deane and Test Valley and recently consulted upon.
- 1.2. The report also seeks adoption of the Fareham Town Access Plan. This was under development before the Transport Statements were initiated and has now been consulted upon and will be referenced in the Fareham Borough Transport Statement.
- 1.3. This report seeks to provide:
 - background on the development of the Transport Statements;
 - feedback on the consultation exercise that has been carried out; and
 - information on how the transport statements will be monitored and reviewed.
- 1.4 Consultation on the Transport Statements was carried out between 1 June 2012 and 16 July 2012 . The consultation response summaries and proposed final drafts of the Transport Statements are available as detailed in Appendix A. These will be made available on the web following this Decision Day.
- 1.5 Consultation on the Fareham Town Access Plan was carried out between 28 November and 23 December 2011. The consultation response summary and proposed final draft are available as detailed in Appendix A.

2. Contextual information

- 2.1. The 3rd Local Transport Plan (2011-2031) gives a high level strategic vision for transport in Hampshire. It also provides the context for the delivery of more detailed transport policies. Whilst Town Access Plans (TAPs - an LTP2 aspiration) will remain an important mechanism for helping to secure and prioritise transport improvements at the local level, there is a need for local transport policy to be developed to encompass the whole of the County.
- 2.2. The Fareham TAP has been developed alongside the Fareham District Statement and has been approved by the Member Steering Group, consisting of Councillor Knight, Councillor Bryant, and Fareham Councillors Councillor Davis and Councillor Trott, in July 2012. This follows public consultation carried out in November and December 2011.
- 2.3. Development of robust local transport policy countywide is considered essential to informing Local Planning Authorities (LPAs), Local Development Frameworks /Local Plans and associated Infrastructure Schedules required as part of the forthcoming Community Infrastructure Schedules.
- 2.4. It was intended that District/Borough Transport Statements should be developed to provide total coverage of local transport policy in Hampshire ensuring a robust mechanism to secure appropriate funding and deliver the LTP3 strategy.
- 2.5. A proposal was therefore taken to the Director of Environment and Transport on 9 September 2011 providing details of an outline template for the development of District/Borough Transport Statements together with suggested timescales.
- 2.6. The development of the District/Borough Transport Statements has been identified as a priority in the context of responding to the development of CIL policies. As such workloads have been changed to reflect this priority and matrix working has been introduced to make best use of available resources.
- 2.7. District/ Borough Statements are intended to be living documents and will be regularly reviewed to ensure that they reflect changing circumstances and remain up to date.
- 2.8. On 15 February the Executive Member for Environment and Transport received a briefing which included details on the timescales for the development of the Transport Statements.
- 2.9. Following the production of draft Transport Statements these were approved by Highways, Traffic and Transport (HT&T) Service Stream Board on 20 March 2012 and subsequently presented to County Council Members for approval for circulation at the HT&T Workshops in April 2012.

3. Public and Stakeholder Engagement

3.1. Amendments were made to these drafts following Member input and the HT&T workshops. Wider web based consultation, with specific liaison with district Members, district officers, National Parks and parishes, was carried out between 1 June 2012 and 16 July 2012.

3.2. Comments received in relation to the consultation have been analysed. Details of the comments and responses to them are contained in the background papers. The following points summarise the consultation responses:

- (i) 291 responses were received in total.
- (ii) An average of 66% of respondents agreed with what the Transport Statements set out to achieve, while only 6% disagreed, the remainder being neutral.
- (iii) An average of 42% of respondents agreed that Transport Statements sufficiently highlighted all the key national, sub-regional and local transport policies relevant to the area, while only 7% disagreed, with the remainder being neutral.
- (iv) 48% of respondents either strongly agreed or agreed that the Transport Statement had highlighted all the key local transport issues relevant to the local area, while only 17% of respondents disagreed or strongly disagreed, the remainder being neutral.
- (v) There was strong support from the respondents for the four key objectives of the Transport Statements, with support as follows:
 - promote economic growth by maintaining a safe and efficient highway network, reducing casualties and tackling congestion on the transport network (82%);
 - improve access to jobs, facilities and services by all types of transport (83%);
 - facilitate and enable new development to come forward (70%); and
 - reduce carbon emissions and minimise the impacts of transport on the environment (74%).
- (vi) 58% of respondents either strongly agreed or agreed that the key delivery priorities listed in Section 4 would assist in the implementation of the statements, while only 10% disagreed or strongly disagreed, with the remainder being neutral.
- (vii) With regard to the Schedule of Transport Improvements:

- 61% of respondents either strongly supported or supported the strategic highways schemes, while only 7% either objected or strongly objected, the remainder being neutral;
- 64% of respondents either strongly supported or supported the local access schemes (Town Access Plan), while only 6% either objected or strongly objected, the remainder being neutral; and
- 60% of respondents either strongly supported or supported the local access schemes (Borough / District wide), while only 6% either objected or strongly objected, with the remainder being neutral.

4. Finance

- 4.1. Implementation of schemes will be through agreed budgets and predominantly from the use of developer contributions held and forthcoming, and will be subject to approval using existing scheme delivery mechanisms.
- 4.2. The District/Borough Transport Statements and their associated infrastructure schedules will help to secure future planning obligations (developer contributions) as new development comes forward by identifying specific local schemes that are required to improve accessibility.
- 4.3. The Transport Statements will also help to inform discussions with district and borough councils over the forthcoming Infrastructure Schedules associated with the Community Infrastructure Levy which will become the main mechanism for securing funds from new development once Local Plans are in place with restrictions on the use of S106 agreements from April 2014. This is particularly important as the Local Planning Authorities will become the Charging Authorities for CIL.
- 4.4. The Transport Statements will also provide a basis for justifying Hampshire County Council LTP3 funding allocations as well as any external bidding opportunities.

5. Performance

- 5.1. The District/Borough Transport Statements will be monitored by Hampshire County Council officers on a regular basis. The progress of the Transport Statement in terms of scheme delivery will be reported to the Director and Executive Member through the regular Capital Programme update reports.
- 5.2. The development and proposed adoption of the Transport Statements will enable the County Council, and the associated district and borough councils' Development Planning Teams, to utilise the measures contained within the Schedule of Transport Infrastructure in order to negotiate with developers to secure transportation contributions. This will thereby reduce the risk of

adverse appeal decisions, based upon lack of evidence or need for the proposed measure.

6. Other key issues

6.1. Within the Decision Report taken to the Executive Member for Environment and Transport on 5 April 2011 entitled "Town Access Plans and District Statements – Agreed Process and Direction", table 1 set out the County Council's Town Access Plan programme showing the definitive list of TAPs that were adopted or in development. Within this Havant was shown as being at pre public consultation. Subsequently, given the decision to develop borough wide Transport Statements, and Havant Borough Council's decision to produce a district wide cycling and walking strategy called 'Havant Active Strategy', which has been consulted on and approved, further work on the development of a Havant TAP has not taken place. Instead, the Borough Transport Statement has been developed referencing the Havant Active Strategy document.

7. Future direction

7.1. A regular review of the District/Borough Transport Statements will ensure new project and scheme priorities can be added, and implemented schemes can be removed. This will take account of changing circumstances within the relevant localities. It is proposed that these changes are made in consultation with the Director of Economy, Transport and Environment.

8. Recommendations

8.1. That the District/Borough Transport Statements for New Forest, Eastleigh, Havant, Fareham, Gosport, East Hants, Winchester, Rushmoor, Hart, Basingstoke & Deane and Test Valley be adopted.

8.2. That authority be delegated the Director of Economy, Transport and Environment, to update the Schedule of Transport Improvements in each Transport Statement on a regular basis, in consultation with the Executive Member for Environment and Transport.

8.3. That authority be delegated to the Director of Economy, Transport and Environment for any material alterations made to the main body of the text comprising the Transport Statements, in consultation with the Executive Member for Environment and Transport.

8.4. That the Fareham Town Access Plan be adopted.

CORPORATE OR LEGAL INFORMATION:**Links to the Corporate Strategy**

Hampshire safer and more secure for all:	yes
Corporate Improvement plan link number (if appropriate):	
Maximising well-being:	yes
Corporate Improvement plan link number (if appropriate):	
Enhancing our quality of place:	yes
Corporate Improvement plan link number (if appropriate):	

Other Significant Links

Links to previous Member decisions:		
<u>Title</u> Executive Member – Environment: Town Access Plans and District Statements – Agreed Process and Direction	<u>Reference</u> 2826	<u>Date</u> 5 April 2011
Direct links to specific legislation or Government Directives		
<u>Title</u> National Planning Policy Framework Community Infrastructure Levy (Amendment) Regulations 2011		<u>Date</u> 27 th March 2012 6 th April 2011

Section 100 D - Local Government Act 1972 - background documents

The following documents discuss facts or matters on which this report, or an important part of it, is based and have been relied upon to a material extent in the preparation of this report. (NB: the list excludes published works and any documents which disclose exempt or confidential information as defined in the Act.)

<u>Document</u>	<u>Location</u>
Eastleigh Town Access Plan	EME&T Decision Day Report 5 th April 2011
Andover Town Access Plan	Adopted by TVBC as Supplementary Planning Document (SPD) on 29 April 2009
Segensworth Action Plan	EME&T Decision Day Report 14 th October 2010
Ringwood Town Access Plan	EME&T Decision Day Report 5 th April 2011

Romsey Town Access Plan	EME&T Decision Day Report 5 th April 2011
Fleet Town Access Plan	EME&T Decision Day Report 5 th April 2011
Winchester Town Access Plan	EME&T Decision Day Report 27 th July 2011
Basingstoke Town Access Plan	EME&T Decision Day Report 17 th January 2012
Aldershot Town Access Plan	EME&T Decision Day Report 3 rd April 2012
Farnborough Town Access Plan	EME&T Decision Day Report 8 th November 2011
Whitehill & Bordon Emerging Transport Strategy	EME&T Decision Day Report 6 th September 2011
Whitehill & Bordon Interim Town Access Plan	EME&T Decision Day Report 6 th September 2011
Test Valley Transport Contributions List	EME&T Decision Day Report 12 th January 2010
New Forest Transport Contributions List	EME&T Decision Day Report 7 th September 2010
Basingstoke Transport Contributions List	EME&T Decision Day Report 27 th July 2011
Rushmoor Transport Contributions List	EME&T Decision Day Report 27 th July 2011
Eastleigh Transport Contributions List	EME&T Decision Day Report 8 th November 2011
Winchester Transport Contributions List	EME&T Decision Day Report 25 th June 2009
Hampshire County Council Local Transport Plan 3	http://www3.hants.gov.uk/hampshire-transport/local-transport-plan.htm
Transport Statement consultation feedback analysis and responses	Strategic Transport Group - Economy, Environment & Transport Department.
Draft District / Borough Transport Statements for New Forest, Eastleigh, Havant, Fareham, Gosport, East Hants, Winchester, Rushmoor, Hart, Basingstoke & Deane and Test Valley	Strategic Transport Group - Economy, Environment & Transport Department.
Draft Fareham Town Access Plan	Strategic Transport Group - Economy, Environment & Transport Department.
Fareham Town Access Plan consultation feedback analysis and response	Strategic Transport Group - Economy, Environment & Transport Department.

IMPACT ASSESSMENTS:

1. Equalities Impact Assessment:

- 1.1 The proposals in this report have been developed with due regard to the requirements of the Equality Act 2010, including the Public Sector Equality Duty and the Council's equality objectives. An assessment of the impacts in this service area , 1.4 - Developing Hampshire's Highways Network and Transport System, can be found at <http://www3.hants.gov.uk/equality/equality-impact-assessments/cx-pu-eqimpact-envi.htm>

It is considered that the issues covered by this report will not have impacts requiring further specific actions by the Council above those already established in its existing policies and working procedures.

2. Impact on Crime and Disorder:

- 2.1. Negligible impact.

3. Climate Change:

- a) How does what is being proposed impact on our carbon footprint/energy consumption?

The Transport Statements seek to improve opportunities for sustainable travel modes and encourage their use to move around Hampshire, thereby reducing the carbon emissions of other modes, primarily travel by car.

- b) How does what is being proposed consider the need to adapt to climate change, and be resilient to its longer term impacts?

The Transport Statements support the need to adapt to climate change by looking to support and promote a move toward more sustainable modes of transport, in particular by improving walking and cycle routes within urban environments and for local trips and by improving public transport infrastructure and accessibility. Measures to reduce congestion are also promoted in the Transport Statements which will help improve air quality.