

HAMPSHIRE COUNTY COUNCIL**Decision Report**

Decision Maker:	Executive Member for Adult Social Care
Date:	25 November 2015
Title:	Older Persons Community Support Grant
Reference:	7077
Report From:	Interim Director of Adult Services

Contact name: Lesley Shenton

Tel: 01962 832169

Email: lesley.shenton@hants.gov.uk

1. Executive Summary

1.1. The purpose of this paper is to provide information on the second round of the Older Persons Adult Services Community Support Grant and to define the outcomes expected from the award of this grant.

1.2. This paper seeks to

- Outline the financial benefits to the department of awarding this grant
- Link this work to the Transformation to 2017 Programme
- Provide detail on the grant bids received
- Provide details of the monitoring and evaluation process
- Provide a summary of the Equality Impact Assessment
- Seek permission from the Executive Member for Adult Social Care for the award of these grants

2. Contextual information

2.1. The County Council faces continued financial pressures at the same time as facing an increased demand for services. In response to this the County Council is delivering a transformation programme in order to match reducing resources to demand. Adult Services needs to achieve savings (in addition to those already identified) of £43m by 2017, with expected additional savings requirements likely to be the outcome of the forthcoming Government spending review.

2.2. It is recognised that as part of this transformation process Adult Services needs to look at the way services are delivered and to do this in different ways. There is a need for the Department to support people to do more for themselves and the people they care for. Information regarding the

transformation process is set out in the Executive Member Report considered in October 2015.

- 2.3. The Older Persons Community Support Grant was initially identified as part of the response to the Supporting People changes, but also falls within the work stream of the T17 Project relating to Day Opportunities for Older People. The aim of this work stream is to provide more targeted day care services for older people by promoting independence and building capacity through the community and voluntary sector.
- 2.4. In addition, The Care Act 2014 has also placed a requirement on local authorities to promote wellbeing when carrying out any care or support functions, and prevent need or delay an individuals' deterioration wherever possible. It is recognised that this can be done individually, or in partnership with other local organisations, communities and individuals themselves.
- 2.5. As noted above, the Supporting People Older Persons Strategic Review 2013/14 identified a need to commission a service model to work in the area of prevention and early intervention to manage demand on higher level services. This model needs to offer services both for people who fall on the cusp of eligibility as well as those people who presently fall below this level (the cusp of eligibility is defined, for the purpose of this document, as the point at which an individual is likely to become eligible for care within 3-6 months (or less) without this intervention).
- 2.6. A number of contracts that provided preventative support services for older people have now ended. These services were –
 - Alarm services (contracts ended September 2014)
 - Floating Support Services (contracts ended March 2015)
 - Accommodation Based Support Services (contracts ended March 2015)
 - Handypersons Services (contracts ended March 2015)
 - Gardening Services (contracts ended March 2015)
- 2.7. Contract arrangements have been put in place to offer short term interventions to older people helping to manage demand on statutory services through the Older Persons Community Independence Service (OPCIS) as from 1 April 2015. Referrals are made through the Community Independence Teams (CIT) and the service is up to 12 weeks in duration.
- 2.8. For longer or variable term services or interventions, the first round of the Older Persons Community Support Grant was awarded in April 2015 to voluntary and community-based organisations to support the wellbeing of people in Hampshire. The majority of these services were based on the Live at Home model which offers support and friendship to people living in their own homes. A successful Live at Home scheme is in operation in the Winchester area and a positive pilot for Live at Home has also taken place in Gosport.
- 2.9. This grant forms part of a wider programme of Hampshire County Council activity in this sector, such as Village Agents and Older People's Area Link (OPAL) that recognises the needs of Hampshire's older population with a variety of options and offers.

- 2.10. It is recognised that voluntary and community organisations provide valuable locally based services that are often rooted in the communities which they serve. Significant benefit is produced through this activity, often through voluntary action and focused towards activity that clearly assists in providing early intervention and prevention initiatives. Grant funding by Adult Services contributes to and helps sustain this activity.
- 2.11. Grants are awarded to support services that are better provided by the voluntary sector e.g. the mobilisation of community resources to help vulnerable people maintain their independence.
- 2.12. A grant is defined as a sum of money to support a particular activity. It does not usually cover the entire cost of the activity and it is legally considered to be a one-sided gift, rather than a payment in exchange for services.
- 2.13. The publication 'A Guide to Procuring Care and Support Services' published by the Department for Communities and Local Government, October 2006, draws a helpful distinction between grants and contracts.
- 2.14. As grants are a contribution to service or activity costs the economic benefit to the department can be significant, leveraging in additional funding, the benefit of volunteer time and therefore providing good value for money to the authority. This was seen in the first grant award, with 16 organisations awarded £161,219 and bringing in £301,425 of additional funding for the successful projects.
- 2.15. The seed funding available through the grant programme allows community and voluntary organisations to grow existing provision in the voluntary sector (as well as developing new initiatives to support older people to remain independent).
- 2.16. The 3 year period of the Grant programme enables the development of a sustainable network of support services across the County. This also reflects the views of voluntary organisations regarding the need for long term funding to develop the sector.
- 2.17. The Grants awarded in the first round were given to 16 organisations and totalled £161,219 of the £268,000 available for the financial year 2015-16.
- 2.18. Executive Member approval was given at this point for a second round of grant award to ensure sufficient coverage over the County.
- 2.19. All grant applications in the second round were considered in the same manner as the first grant award in relation to the following identified outcomes -
 - Prevent or delay the need for statutory services including those that are high cost (high cost care packages or residential care)
 - Provide long term solutions for older people with support needs
 - Maximise the opportunities for independent living for older people
 - Maximise the opportunities for community engagement available to older people within their communities
 - Improve physical and mental health and promote the ethos of a healthy and active older age

- Improve opportunities for older people to maintain or develop their social support networks
 - Reduce the level of social isolation felt or experienced by older people
 - Keep people safe and support older people to feel more confident to live at home either independently or with support
 - Ensure that services, interventions or activities are geographically widespread and are available to as many people as possible throughout the County
 - Measure any changes in the wellbeing of participating individuals, with the expectation that wellbeing is improved for the majority
- 2.20. All grant applications have been considered in a staged process, initially for recommendation by senior operational and commissioning managers and then at a grant panel where applications and recommendations were considered within the context of the available budget. The grants panel consisted of Senior Adult Services Officers, including a Grant Officer. All grant applications have been subject to scrutiny on need for the service vis-à-vis the Department's strategic commissioning objectives and priorities, as well as financial requirements.
- 2.21. Of the bids received 12 organisations met the outcomes stated in the invitation and have been recommended for approval. Details of the organisations recommended for grant funding are listed in Appendix C.

3. Financial Implications

- 3.1 The initial total grant available for 3 years was set at £268,000 per year (£804,000 over 3 years): this is made up annually of £250,000 from the former Supporting People budget and £18,000 transferred from the main grants budget.
- 3.2 In the first grant round £161,219 of the total sum for this financial year was allocated. Applications received varied throughout the County, resulting in some district variation.
- 3.3 A second grant award was advertised in June 2015 for the remaining sum of £106,781, with preference to be given to those bids that met outcomes in areas where there was district variation in the initial grant round resulting in fewer successful projects. The areas given preference were Basingstoke, East Hants, Fareham, Havant, New Forest and Eastleigh, resulting in a higher number of bids for most of these areas.
- 3.4 The uneven pattern of applications received follows the pattern of previous grant awards. In response to the inconsistencies that have resulted from this, together with the imperatives of the Care Act 2014, the Transformation to 2017 programme and the need to drive greater efficiency in Adult Services care spending, a review of the Grants programme is currently underway and will be subject to further approval process.
- 3.5 Applications totalling £469,967 from 31 organisations were received by the deadline of 31 July 2015 for the 2nd proposed grant award for 2015-16. This

represents an oversubscription of £363,186 over the available sum of £106,781 for the financial year 2015-16.

- 3.6 As part of the application process, organisations were asked to provide information on other funding that will be used to support these projects. Adult Services expect those organisations applying to find additional funding from other sources, to contribute to the costs in kind (through volunteer time, for example) or both.
- 3.7 12 organisations met the advertised outcomes and have been recommended for approval. See appendix C for details of these organisations.
- 3.8 The total spend for these organisations totals £99,508 from an available sum of £106,781 for the financial year 2015-16.
- 3.9 The 12 organisations recommended for approval bring in total a potential £112,745 in match funding to these services, providing a significant additional resource to local communities for the support of older people.
- 3.10 The total amount of spend per district (over the two grant rounds) is shown below –

Area	Actual Amount per District 2015-16 (both grant awards)	Actual Amount per District over 3 year period of award (2015-18)
Basingstoke	£30,147	£90,441
East Hants	£16,148	£48,444
Eastleigh	£15,773	£47,319
Fareham	£26,424	£79,272
Gosport	£21,947	£65,841
Hart	£22,052	£66,156
Havant	£3,285	£9,855
New Forest	£14,769	£44,307
Rushmoor	£22,051	£66,153
Test Valley	£55,146	£165,438
Winchester	£32,985	£98,955
Totals	£260,727	£782,181

4 Equalities Impact Assessment

- 4.1 A screening Equality Impact Assessment has been completed. This has shown the proposals will impact on 3 main groups: older people, people with a disability and women.
- 4.2 The projects covered by the proposed grant award are specifically targeted at people 55 years and over, and therefore these proposals will have a positive impact on this group.

- 4.3 A number of older people have a disability and these proposals will have a positive impact on this group.
- 4.4 Demographic data has shown that within the population over the age of 65 years there are 79 men per 100 women and that older women are more likely to live alone than men (Office for National Statistics mid 2010 UK population Estimate). These proposals will have a positive impact on women.
- 4.5 The Equality Impact Assessment highlighted the importance of recommending grant funding to services or activities operating in areas of multiple deprivation as identified in the Joint Strategic Needs Assessment, improving access to mainstream services for marginalised groups identified in the Equality Act 2010.
- 4.6 It cannot be determined whether this proposal will have a disproportionate impact on people on the grounds of race, sexual orientation, gender reassignment, marital status or religion. However, organisations have been requested to reflect these differences within the projects and activities they develop, and seek to remove barriers for all people across their projects and services.
- 4.7 Grants are a discretionary funding source, as such, consideration has been given by the grants panel to the potential impact of the recommendations to reduce or not award Adult Services grant funding for these projects.
- 4.8 The balance of grants recommended reflects the applications received. This results in some district variation.
- 4.9 It is for the Executive Member as decision maker to have due regard to the need to:
- eliminate discrimination, harassment, victimisation and any other conduct prohibited under the Equality Act and advance equality of opportunity and foster good relations between persons who share a relevant protected characteristic and persons who do not share it.

5. Recommendation

- 5.1 That approval is given by the Executive Member for Adult Social Care for grant awards to those organisations shown in Appendix C, giving a recommended spend of £298,524 over the 3 year period December 2015 to March 2018.

CORPORATE OR LEGAL INFORMATION:

Links to the Corporate Strategy

Hampshire safer and more secure for all:	yes
Maximising well-being:	yes
Enhancing our quality of place:	yes

Other Significant Links

Links to previous Member decisions:		
<u>Title</u>	<u>Reference</u>	<u>Date</u>
Supporting People: Changes to Budget, Services Commissioned and Commissioning Responsibilities	5887	30 July 2014
Older Persons Community Support Grant	6548	11 March 2015
Medium Term Financial Strategy Update and Transformation to 2017 Savings Proposals	6920	5 October 2015
Direct links to specific legislation or Government Directives		
<u>Title</u>	<u>Date</u>	

Section 100 D - Local Government Act 1972 - background documents

The following documents discuss facts or matters on which this report, or an important part of it, is based and have been relied upon to a material extent in the preparation of this report. (NB: the list excludes published works and any documents which disclose exempt or confidential information as defined in the Act.)

<u>Document</u>	<u>Location</u>
None	

IMPACT ASSESSMENTS:

1. Equality Duty

- a. The County Council has a duty under Section 149 of the Equality Act 2010 ('the Act') to have due regard in the exercise of its functions to the need to:
- Eliminate discrimination, harassment and victimisation and any other conduct prohibited under the Act;
 - Advance equality of opportunity between persons who share a relevant protected characteristic (age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, gender and sexual orientation) and those who do not share it;
 - Foster good relations between persons who share a relevant protected characteristic and persons who do not share it.

Due regard in this context involves having due regard in particular to:

- i. The need to remove or minimise disadvantages suffered by persons sharing a relevant characteristic connected to that characteristic;
- ii. Take steps to meet the needs of persons sharing a relevant protected characteristic different from the needs of persons who do not share it;
- iii. Encourage persons sharing a relevant protected characteristic to participate in public life or in any other activity which participation by such persons is disproportionately low.

b. Equalities Impact Assessment:

A screening Equality Impact Assessment has been completed. This has shown the proposals will impact on 3 main groups: older people, people with a disability and women.

The projects covered by the proposed grant award are specifically targeted at people 55 years and over, and therefore these proposals will have a positive impact on this group.

A number of older people have a disability and these proposals will have a positive impact on this group.

Demographic data has shown that within the population over the age of 65 years there are 79 men per 100 women and that older women are more likely to live alone than men (Office for National Statistics mid 2010 UK population Estimate). These proposals will have a positive impact on women.

The Equality Impact Assessment highlighted the importance of recommending grant funding to services or activities operating in areas of multiple deprivation as identified in the Joint Strategic Needs Assessment, improving access to mainstream services for marginalised groups identified in the Equality Act 2010.

It cannot be determined whether this proposal will have a disproportionate impact on people on the grounds of race, sexual orientation, gender reassignment, marital status or religion. However, organisations have been requested to reflect

these differences within the projects and activities they develop, and seek to remove barriers for all people across their projects and services.

Grants are a discretionary funding source, as such, consideration has been given by the grants panel to the potential impact of the recommendations to reduce or not award Adult Services grant funding for these projects.

The balance of grants recommended reflects the applications received. This results in some district variation.

2. Impact on Crime and Disorder:

The proposal in this report aims to improve the safety of vulnerable Hampshire residents and reduce the risk of crime occurring.

3. Climate Change:

How does what is being proposed impact on our carbon footprint / energy consumption?

The Older Persons Community Support Grant proposes to support local organisations providing services and projects within local communities. This reduces the need to travel and therefore reduces both the carbon footprint and energy consumption.

How does what is being proposed consider the need to adapt to climate change, and be resilient to its longer term impacts?

There is recognition of the need to adapt to climate change in the older Persons Community Support Grant and issues will be addressed throughout the period of the grant award through the monitoring of outcomes.

Older Persons Community Support Grant – 2nd round

	Organisation	Project Title	Geographical Area	Amount Requested	Recommended Amount of Grant
	Basingstoke Neighbour Care	Accompanied Transport and Befriending	Basingstoke	£4,000	£4,000
	Buckskin and Worting Community Association	Community Lunch Club	Basingstoke	£1,000	£1,000
	Winchester Live At Home Scheme	WLAHS Stockbridge and Alresford Extension	East Hants, Test Valley	£17,046	£17,046
	Helping Older People New Forest	Core Services (including Drop in Café and Telephone Wellbeing Service)	New Forest	£14,575	£10,000
	One Community	A Little Bit of More Help in Fareham	Fareham	£11,000	£11,000
	Community First New Forest	Better Lives Transport	New Forest	£1,144	£1,144
	Rushmoor Healthy Living	Age No Barrier	Basingstoke	£19,282	£19,282
	Andover Mind	Me and You	Test Valley	£14,580	£14,580

	Fareham North West Community Association	Tea, Talk and 'Tonk	Fareham	£3,500	£3,500
	Age UK Winchester	Age UK Winchester Lunch Clubs	Winchester	£6,200	£6,200
	Test Valley Community Services	Community Friends	Test Valley	£7,968	£7,968
	Portchester Community School	The Castle Club	Fareham	£3,788	£3,788
Totals				£104,083	£99,508