

## HAMPSHIRE COUNTY COUNCIL

### Decision Report

<b>Decision Maker:</b>	Executive Member for Adult Social Care and Public Health
<b>Date:</b>	11 March 2015
<b>Title:</b>	Older Persons Community Support Grant
<b>Reference:</b>	6548
<b>Report From:</b>	Director of Adult Services

**Contact name:** Lesley Shenton

**Tel:** 01962 832169

**Email:** Lesley.shenton@hants.gov.uk

#### 1. Executive Summary

1.1. The purpose of this paper is to provide information for consideration of the proposed Older Persons Adult Services Community Support Grant, to understand the reasons behind this proposal and define the outcomes expected from the award of this grant.

1.2 This paper seeks to

- Outline the differences between grant funding and contracts
- Provide detail on the grant bids received
- Provide details of the monitoring and evaluation process
- Provide a summary of the Equality Impact Assessment
- Seek permission from the Executive Member for Adult Social Care and Public Health on the award of the proposed grant

#### 2. Contextual information

2.1 The Care Act 2014 has placed a requirement on local authorities to promote wellbeing when carrying out any care or support functions, and to prevent need or delay an individuals' deterioration wherever possible. It is recognised that this can be done individually, or in partnership with other local organisations, communities and individuals themselves.

2.2 The Supporting People Older Persons Strategic Review 2013/14 also identified a need to commission a service model to work in the area of prevention and early intervention to manage demand on higher level services. It is proposed this model offers services to people who just fall short of Adult Services eligibility criteria (defined, for the purpose of this document, as the point at which an individual is likely to become eligible for care within 3-6 months (or less) without this intervention, or where an individual experiences

a significant event which will, in all probability, result in high use of social care or health services without an intervention).

- 2.3 A number of contracts that provided preventative support services for older people have already come to an end or will expire by 31 March 2015. These services are –
- Alarm services (contracts ended September 2014)
  - Floating Support Services
  - Accommodation Based Support Services
  - Handypersons Services
  - Gardening Services
- 2.4 Contract arrangements have been put in place to offer short term interventions to older people helping to manage demand on statutory services through the Older Persons Community Independence Service (OPCIS). Referrals will come through Community Independence Teams (CIT) and the service is short term (up to 12 weeks).
- 2.5 For longer or variable term services or interventions, it is proposed the Older Persons Community Support Grant is awarded to voluntary and community-based organisations to support the wellbeing of people in Hampshire. These services will be based on the Live at Home model which offers support and friendship to people living in their own homes. A successful Live at Home scheme is in operation in the Winchester area and a positive pilot for Live at Home has also taken place in Gosport.
- 2.6 This grant will form part of a wider programme of Hampshire County Council activity in this sector, such as Village Agents and Older People's Area Link (OPAL), that recognises the needs of Hampshire's older population with a variety of options and offers.
- 2.7 Voluntary and community organisations provide valuable locally based services that are often rooted in the communities which they serve. Significant benefit is produced through this activity, often through voluntary action and focused towards activity that clearly assists in providing early intervention and prevention initiatives. Grant funding by Adult Services contributes to and helps sustain this activity.
- 2.8 Grants are awarded to support services that are better provided by the voluntary sector e.g. the mobilisation of community resources to help vulnerable people maintain their independence.
- 2.9 A grant is defined as a sum of money to support a particular activity. It does not usually cover the entire cost of the activity and it is legally considered to be a one-sided gift, rather than a payment in exchange for services.
- 2.10 The publication 'A Guide to Procuring Care and Support Services' published by the Department for Communities and Local Government, October 2006, draws a helpful distinction between grants and contracts.

- 2.11 As grants are a contribution to service or activity costs the economic benefit to the department can be significant, leveraging in additional funding, the benefit of volunteer time and therefore providing good value for money to the authority.
- 2.12 It is recognised that the voluntary and community sector may not initially have the capacity to support the increase in the demand for services brought about by the introduction of a Hampshire-wide offer. The seed funding available through the grant programme will allow community and voluntary organisations to grow existing provision in the voluntary sector (as well as developing new initiatives to support older people to remain independent).
- 2.13 It is proposed that the grant programme is for a 3 year period to enable the development of a network of support services across the County. This also reflects the views of voluntary organisations regarding the need for long term funding to develop the sector.
- 2.14 All grant applications have been considered in relation to the following identified outcomes -
- Prevent or delay the need for statutory services including those that are high cost (high cost care packages or residential care)
  - Provide long term solutions for older people with support needs
  - Maximise the opportunities for independent living for older people
  - Maximise the opportunities for community engagement available to older people within their communities
  - Improve physical and mental health and promote the ethos of a healthy and active older age
  - Improve opportunities for older people to maintain or develop their social support networks
  - Reduce the level of social isolation felt or experienced by older people
  - Keep people safe and support older people to feel more confident to live at home either independently or with support
  - Ensure that services, interventions or activities are geographically widespread and are available to as many people as possible throughout the County
  - Measure any changes in the wellbeing of participating individuals, with the expectation that wellbeing is improved for the majority
- 2.15 All grant applications received have also been considered in relation to how well they link with current Adult Services priorities, in particular –
- Maximising independence and inclusion
  - Right support in the right place at the right time for users
  - Vulnerable people are protected
  - Delivering a high quality, cost effective service to the vulnerable people of Hampshire
  - The Hampshire Model of Personalisation

2.16 All grant applications have been considered in a staged process, initially for recommendation by senior operational and commissioning managers and then at a grant panel where applications and recommendations were considered within the context of the available budget. The grants panel consisted of Senior Adult Services Officers, including a Grant Officer. All grant applications have been subject to scrutiny on need for the service vis-à-vis the Department's strategic commissioning objectives and priorities, as well as financial requirements.

2.17 Of the bids received, 16 organisations met the outcomes stated in the invitation and have been recommended for approval. Details of the organisations recommended for grant funding are listed in Appendix C.

2.18 The 16 bids recommended for approval provide projects to cover all areas of the County, ensuring a wide geographical spread of services for older people.

### 3. Financial Implications

3.1 The total grant available for 3 years is £804,000. This is broken down as follows –

Area	Financial year 2015-16	Financial year 2016-17	Financial year 2017-18	Total Grant Award for 3 year period
Basingstoke	£27,500	£27,500	£27,500	£82,500
East Hants	£23,500	£23,500	£23,500	£70,500
Eastleigh	£23,000	£23,000	£23,000	£69,000
Fareham	£23,000	£23,000	£23,000	£69,000
Gosport	£15,000	£15,000	£15,000	£45,000
Hart	£16,500	£16,500	£16,500	£49,500
Havant	£25,000	£25,000	£25,000	£75,000
New Forest	£42,000	£42,000	£42,000	£126,000
Rushmoor	£26,500	£26,500	£26,500	£79,500
Test Valley	£23,500	£23,500	£23,500	£70,500
Winchester	£22,500	£22,500	£22,500	£67,500
<b>Totals</b>	<b>£268,000</b>	<b>£268,000</b>	<b>£268,000</b>	<b>£804,000</b>

3.2 The grant available for 2015-16 is £268,000: £250,000 from the former Supporting People budget and £18,000 to be transferred from the main grants budget. This has been provisionally allocated over 11 areas (corresponding with district council boundaries) using population figures for people aged over 55 years to reflect possible demand. Applications received varied throughout the County. This results in some regional variation.

3.2 Organisations were advised that the figures for the financial year 2015-16 were guidelines only and that figures will be confirmed at the Executive Member Decision Day in March 2015. Any grant awarded may be less than these amounts.

- 3.3 As part of the application process, organisations were asked to provide information on other funding that will be used to support these projects. Adult Services expect those organisations applying to find additional funding from other sources, to contribute to the costs in kind (through volunteer time, for example) or both.
- 3.4 Applications totalling over £775,553 were received by the deadline on 21st November 2014 for the proposed grant award for 2015-16. This represents an oversubscription in excess of £507,553 over the available sum of £268,000 for this financial year.
- 3.5 16 organisations met the outcomes stated in the invitation and have been recommended for approval (Appendix C).
- 3.6 It is recommended that £161,219 of the grant sum available for the financial year 2015-16 is awarded in April 2015, with another grant round to be advertised later in this financial year to ensure full use of the sum available on bids that meet stated outcomes.
- 3.7 The 16 organisations recommended for approval bring in total a potential £301,425 in match funding to these services, providing a significant additional resource to local communities for the support of older people.

#### **4. Legal Implications**

- 4.1 Where the relevant power is not provided under Section 65 of the Health Services and Public Health Act 1968, the General Power of Competence provided in the Localism Act 2011 enables local authorities to do anything that individuals of full legal capacity may do.

#### **5. Risk Assessment and Management**

- 5.1 The provision of grants to voluntary and community sector organisations by statutory bodies always presents a degree of risk. Specific risks that statutory bodies are required to manage include voluntary and community organisations accepting funding without providing a service; organisations not delivering the service as expected; and there being an under spend on the expected activity. This applies to all grants; however larger grants represent a potentially higher risk to the County Council.
- 5.2 A number of mechanisms have been employed successfully over a number of years within the main grants programme to mitigate and alleviate these risks. These include nominating a Liaison Officer from the County Council whose responsibility is to monitor how the grant is spent, specifying within the grant agreement that the grant is 'restricted' funding for the provision of the specified activity only and phasing the payment of grants over the course of the financial year. It is recommended that these mechanisms are employed for this grant award.
- 5.3 The use of the New Economic Foundation (NEF) outcomes monitoring tool will also be incorporated into the grant agreement and will be used to monitor the

achievement of specific outcomes identified by Adult services. Organisations have been advised of this prior to making any bid.

## **6. Equality Impact Assessment**

- 6.1 A screening Equality Impact Assessment has been completed. This has shown the proposals will impact on 3 main groups: older people, people with a disability and women.
- 6.2 The projects covered by the proposed grant award are specifically targeted at people 55 years and over, and therefore these proposals will have a positive impact on this group.
- 6.3 A number of older people have a disability and these proposals will have a positive impact on this group.
- 6.4 Demographic data has shown that within the population over the age of 65 years there are 79 men per 100 women and that older women are more likely to live alone than men (Office for National Statistics mid 2010 UK population Estimate). These proposals will have a positive impact on women.
- 6.5 The Equality Impact Assessment highlighted the importance of recommending grant funding to services or activities operating in areas of multiple deprivation as identified in the Joint Strategic Needs Assessment, improving access to mainstream services for marginalised groups identified in the Equality Act 2010.
- 6.6 It cannot be determined whether this proposal will have a disproportionate impact on people on the grounds of race, sexual orientation, gender reassignment, marital status or religion. However, organisations have been requested to reflect these differences within the projects and activities they develop, and seek to remove barriers for all people across their projects and services.
- 6.7 Grants are a discretionary funding source, as such, consideration has been given by the grants panel to the potential impact of the recommendations to reduce or not award Adult Services grant funding for these projects.
- 6.8 The balance of grants recommended reflects the applications received. This results in some regional variation.
- 6.9 It is for the Executive Member as decision maker to have due regard to the need to: eliminate discrimination, harassment, victimisation and any other conduct prohibited under the Equality Act and advance equality of opportunity and foster good relations between persons who share a relevant protected characteristic and persons who do not share it.

## **7. Conclusion**

- 7.1 The SP Older Persons Strategic Review identified the need for alternative prevention and early intervention services as existing services were decommissioned. Also the requirements placed on Adult Services by the Care Act 2014 to promote wellbeing when carrying out any care or support functions, and prevent need or delay an individuals' deterioration wherever possible, demonstrates the need for preventative services or projects in the county.
- 7.2 The funding available is limited and it is essential that all funding is maximised to ensure sustainability of projects. A grant award allows organisations to develop alternative sources of funding and has been identified as the best method of meeting identified outcomes.
- 7.3 The expected benefits of the award of this grant have been identified as follows –
- Help meet Adult Service responsibilities under the Care Act 2014
  - Reduce pressure on scarce resources
  - Develop an older persons pathway effectively progressing existing links between Adult Services and voluntary sector services
  - Meet the aims identified in relevant strategies and other departmental priorities
  - Promote community cohesion and engagement and reducing social exclusion, isolation and loneliness
  - Provide an additional resource for the CIT Team, Area Teams and Hospital Teams in the management of need at the cusp of eligibility through preventative and early intervention services across the county by providing longer term support for older people who require this over and above the 12 weeks available from commissioned services
- 7.4 Of the grant bids received, 16 organisations met the outcomes stated in the invitation and have been recommended for approval (see Appendix C).
- 7.5 The remaining bids did not meet the stated outcomes and have therefore been recommended for rejection.
- 7.6 The NEF wellbeing measure is to be used to measure the success of organisations in meeting the outcomes of the grant award throughout the term of the grant.
- 7.7 Voluntary and community organisations would significantly benefit from a grant award of 3 years rather than one to facilitate continuity of delivery and sustainability for these projects.

## **8. Recommendations**

- 8.1 That approval is given by the Executive Member for Adult Social Care and Public Health for the following grant awards to those organisations shown in Appendix C, giving a recommended spend of £483,657 over the 3 year period,

Agenda Item:

with a further grant programme to be run for the balance with those grants to be awarded on the same criteria.

**CORPORATE OR LEGAL INFORMATION:****Links to the Corporate Strategy**

<b>Hampshire safer and more secure for all:</b>	yes
<b>Maximising well-being:</b>	yes
<b>Enhancing our quality of place:</b>	yes

**Other Significant Links**

<b>Links to previous Member decisions:</b>		
<u>Title</u> Supporting People: Changes to Budget, Services Commissioned and Commissioning Responsibilities	<u>Reference</u> 5887	<u>Date</u> 30 July 2014
<b>Direct links to specific legislation or Government Directives</b>		
<u>Title</u>	<u>Date</u>	

**Section 100 D - Local Government Act 1972 - background documents**

The following documents discuss facts or matters on which this report, or an important part of it, is based and have been relied upon to a material extent in the preparation of this report. (NB: the list excludes published works and any documents which disclose exempt or confidential information as defined in the Act.)

DocumentLocation

None

## **IMPACT ASSESSMENTS:**

### **1. Equality Duty**

1.1 The County Council has a duty under Section 149 of the Equality Act 2010 ('the Act') to have due regard in the exercise of its functions to the need to:

- Eliminate discrimination, harassment and victimisation and any other conduct prohibited under the Act;
- Advance equality of opportunity between persons who share a relevant protected characteristic (age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, gender and sexual orientation) and those who do not share it;
- Foster good relations between persons who share a relevant protected characteristic and persons who do not share it.

**Due regard in this context involves having due regard in particular to:**

- a) The need to remove or minimise disadvantages suffered by persons sharing a relevant characteristic connected to that characteristic;
- b) Take steps to meet the needs of persons sharing a relevant protected characteristic different from the needs of persons who do not share it;
- c) Encourage persons sharing a relevant protected characteristic to participate in public life or in any other activity which participation by such persons is disproportionately low.

### **1.2. Equalities Impact Assessment:**

A screening Equality Impact Assessment has been completed. This has shown the proposals will impact on 3 main groups: older people, people with a disability and women.

The projects covered by the proposed grant award are specifically targeted at people 55 years and over, and therefore these proposals will have a positive impact on this group.

A number of older people have a disability and these proposals will have a positive impact on this group.

Demographic data has shown that within the population over the age of 65 years there are 79 men per 100 women and that older women are more likely to live alone than men (Office for National Statistics mid 2010 UK population Estimate). These proposals will have a positive impact on women.

The Equality Impact Assessment highlighted the importance of recommending grant funding to services or activities operating in areas of multiple deprivation as identified in the Joint Strategic Needs Assessment, improving access to mainstream services for marginalised groups identified in the Equality Act 2010.

It cannot be determined whether this proposal will have a disproportionate impact on people on the grounds of race, sexual orientation, gender reassignment, marital status or religion. However, organisations have been requested to reflect

these differences within the projects and activities they develop, and seek to remove barriers for all people across their projects and services.

Grants are a discretionary funding source, as such, consideration has been given by the grants panel to the potential impact of the recommendations to reduce or not award Adult Services grant funding for these projects.

The balance of grants recommended reflects the applications received. This results in some regional variation.

## **2. Impact on Crime and Disorder:**

2.1. The proposal in this report aims to improve the safety of vulnerable Hampshire residents and reduce the risk of crime occurring.

## **3. Climate Change:**

a) How does what is being proposed impact on our carbon footprint / energy consumption?

The Older Persons Community Support Grant proposes to support local organisations providing services and projects within local communities. This reduces the need to travel and therefore reduces both the carbon footprint and energy consumption.

b) How does what is being proposed consider the need to adapt to climate change, and be resilient to its longer term impacts?

There is recognition of the need to adapt to climate change in the older Persons Community Support Grant and issues will be addressed throughout the period of the grant award through the monitoring of outcomes.

## Older Persons Community Support Grant

Grant Reference	Organisation	Project Title	Geographical Area	Amount Requested	Recommended Amount of Grant	Recommended Decision
CG00007545	Rushmoor Healthy Living (RHL)	Age No Barrier! (Health and Wellbeing Activities for Older Adults)	Rushmoor and Hart	£33,520	£33,520	Accept
CG00007712	Gosport Live at Home Scheme	Gosport Live at Home Scheme	Fareham, Gosport	£19,244	£19,244	Accept.
CG00007722	Popley Fields Community Association	Forever Young	Basingstoke and Deane	£1,000	£1,000	Accept.
CG00007758	Shopmobility Basingstoke	Overton Village Shopmobility project	Basingstoke and Deane	£1,240	£1,240	Accept.
CG00007763	Alzheimer's Society	Andover Dementia Cafe	Test Valley	£3,665	£3,665	Accept.
CG00007764	Winchester Live at Home Scheme	Winchester Live at Home Scheme (WLAHS)	Winchester	£22,000	£22,000	Accept.
CG00007770	One Community	A Little Bit of Help	Eastleigh	£11,070	£11,070	Accept.

	Eastleigh					
CG00007773	Club Hampshire Ltd	Weekend clubs across Hampshire	Fareham, Havant, Hart, Rushmoor, Test Valley, Winchester	£19,712	£19,712	Accept.
CG00007784	Asian Welfare and Cultural Association	Asian Elders Group	Eastleigh, Test Valley, Winchester	£4,500	£4,500	Accept.
CG00007833	Carers Together	Community Rendezvous and Time bank	Basingstoke and Deane, East Hampshire, New Forest, Test Valley	£14,500	£14,500	Accept.
CG00007837	Alzheimer's Society	Two activity groups in Aldershot including a Nepalese Namaste Group	Hart, Rushmoor	£4,013	£4,013	Accept.
CG00007839	Alzheimer's Society	Eastleigh Dementia Cafe	Eastleigh	£3,202	£3,202	Accept.
CG00007840	Age UK Andover &	Integrated care and enablement	Test Valley	£12,000	£12,000	Accept.

	District	for older vulnerable people in the Test Valley				
CG00007845	Alzheimer's Society	Two activity groups in Gosport, Kitbags & Berets and Memory Café	Gosport	£2,703	£2,703	Accept.
CG00007875	Portchester Traders Association	Paradise in Portchester - Lunch and Activity Club	Fareham	£4,850	£4,850	Accept.
CG00007877	Age Concern Cowplain	Horndean Short term befriending	East Hampshire	£4,000	£4,000	Accept.
<b>Totals</b>				<b>£161,219</b>	<b>£161,219</b>	