

REPORT OF THE  
Health and Adult Social Care Select Committee  
PART II

**235. SUMMARY AND LEGISLATIVE CONTEXT**

1. This report provides an update on the work of Hampshire County Council's Health and Adult Social Care Select Committee from April 2015 to March 2016.

2. For 2015-16, the Health and Adult Social Care Select Committee held the Local Government statutory responsibility for health scrutiny powers. These powers are intended to ensure that decisions about health services are taken with due regard to the people affected. The legislative framework within which the Committee functioned in this year allowed Members to consider any aspect of health that affects the population of Hampshire. It also placed very specific duties on the NHS with regard to consultation, information and responses to any recommendations made by the Committee.

3. The Committee was a statutory consultee on any potential substantial change being considered by the NHS, and had the power to refer contested decisions about health services to the Secretary of State for Health, or Monitor for Foundation Trusts.

4. In accordance with the Constitution of Hampshire County Council, the Health and Adult Social Care Select Committee also focuses on how the County Council is contributing to delivering the Wellbeing agenda for adults; adult social care; promoting independence and quality of life for older people; healthy and safe families; Public Health; the integration of Health and Care services and relevant financial management.

**236. WORK OF THE COMMITTEE**

5. The annual report of the Health and Adult Social Care Select Committee, as approved by the Policy and Resources Select Committee, is appended to this report.

Further details can be found at [www.hants.gov.uk/councilmeetings.htm](http://www.hants.gov.uk/councilmeetings.htm) by typing in the relevant reference number:

**COUNCILLOR ROGER HUXSTEP**  
**Chairman, Health and Adult Social Care Select Committee**

## Scrutiny Annual Report: April 2015 to March 2016

**Select Committee:** Health and Adult Social Care

**Report of Chairman:** Councillor Roger Huxstep

### 1. **In-depth or Light Touch Reviews undertaken / outcomes being monitored:**

#### HASC's Supporting People working group:

The Committee considered proposals for the future of Supporting People services in Hampshire prior to the pre-decision scrutiny and Executive Member decisions relating to this topic.

### 2. **Statutory Duties Undertaken (actions, monitoring and information on proposals to develop or vary services) have included:**

#### a) Dorset Clinical Commissioning Group (CCG) and West Hampshire CCG: Dorset Clinical Services Review:

Members discussed the scope of this review and the likely impact this may have on the population of South West Hampshire who travel to Dorset to receive health care services. Members agreed that the proposals were likely to constitute a substantial change in service and therefore resolved to Full Council that a Joint Health Overview and Scrutiny Committee (JHOSC) arrangement be entered into with Bournemouth, Dorset and Poole Councils, who had also determined proposals to be substantial. The Chairman, Vice-chairman and Lead Opposition Spokesperson were agreed to constitute the Membership from Hampshire and have to date attended two meetings of the JHOSC. The next meeting is on 2 June 2016. No proposals have yet been reviewed, and the review is likely to continue through to 2017.

#### b) North and Mid-Hampshire Hospitals

The relevant CCGs presented on the future of health and social care services in North and Mid-Hampshire, and Hampshire Hospitals NHS Foundation Trust were present to answer questions. The undertaking of a wider 'new models of care' clinical services review across the North and Mid Hampshire areas was noted. The Committee agreed that the Chairman write to relevant NHS Bodies in order to clarify the way forward, request evidence setting out staffing and financial sustainability concerns, and how it would be intended that issues would be mitigated against whilst the clinical services review was ongoing. In addition, the Committee added the issue of the North and Mid-Hampshire 'new models of care' whole system review to the work programme.

#### c) Vascular Services

The Committee reviewed a new model of care proposed by NHS England (Wessex) in relation to the future of vascular surgical services in South Hampshire. A lengthy discussion was held on the proposals and previously

raised issues in relation to sustainability, staffing, finance and capacity. It was agreed at the end of discussions and debate that the proposals did not constitute a substantial change in service for Hampshire patients, but that further engagement work would be undertaken with the residents of South East Hampshire in order to provide assurance regarding the model of care.

**3. Responses to Health Inquiries received have included:**

**3.1 Care Quality Commission (CQC) Inspection Outcome and Monitoring**

*a) Hampshire Hospitals NHS Foundation Trust:*

Representatives of Hampshire Hospitals NHS Foundation Trust presented the findings of the CQC's inspection of the Trust's three hospitals' services. Members were informed that the Trust had received a rating of 'good' overall, with elements of 'outstanding' in relation to end of life care and the Trust being a caring organisation. There were areas requiring improvement, specifically on improving the safety of services, and aspects of Andover Community Hospital. The Committee resolved to monitor the progress of recommendations against the Trust's action plan.

*b) Portsmouth Hospitals NHS Trust:*

Members were informed that the overall outcome of the Trust's inspection was 'requires improvement', but there were a significant number of 'good' or 'outstanding' areas. The overall level was set at 'requires improvement' due to the 'inadequate' rating received for the safety of urgent and emergency services. The Committee resolved to monitor the progress of recommendations against the Trust's action plan.

*c) University Hospital Southampton NHS Foundation Trust:*

Members were informed that the overall outcome of University Hospital Southampton Foundation Trust's inspection was 'requires improvement', which was disappointing but in line with the outcome expected. The Trust reported that there had been no improvement or enforcement notices given during the inspection, and no 'inadequate' ratings in the inspection outcome. The Committee resolved to monitor the progress of recommendations against the Trust's action plan.

*d) Southern Health NHS Foundation Trust:*

Southern Health NHS Foundation Trust presented an update report on the progress against the recommendations made by the CQC during their inspection of the Trust's services. The Committee noted the good progress made by Southern Health against the CQC's inspection recommendations, and requested a further monitoring update in six months' time. The Committee also reviewed this issue in relation to the Mazars report (see below), and requested additional re-inspection updates in 2016/17.

**3.2 Mazars Report Reviewing Deaths of People with a Learning Disability or Mental Health Problem in Contact with Southern Health NHS Foundation Trust April 2011 to March 2015**

The Committee held an additional meeting in February 2016 in order to explore issues relating to the publication of the Mazars Report. A number of representatives from Southern Health NHS Foundation Trust, NHS England (Wessex) and NHS West Hampshire Clinical Commissioning Group attended before the Committee in order to speak to the Mazars Report, associated reports and action plans received since its publication. The Chief Executive of the Trust apologised to the families and loved ones of those people referred to in the report and was sorry if instances of poor quality reporting or investigations or a lack of involvement in these, had led to an enhancement of bereavement and grief in already difficult circumstances. She went on to state that the Trust fully accepted the recommendations in the Mazars Report. The Chairman had highlighted the foreword to the report which stated that “the report presents a lot of numbers... The [Mazars] Team recognise that each number represents a loved one and would like to give their condolences to the families of every person referred to”. The Committee echoed this sentiment. Following lengthy discussion and debate, the Committee agreed to add this topic to its work programme for monitoring, given the number of NHS and non-NHS bodies involved in holding the Trust to account for improvement, and requested additional information from the NHS including receiving CQC follow-up reports.

### 3.3 Temporary and Permanent Closures of Services

a) *Southern Health NHS Foundation Trust: Temporary Closure of Community Hospital Beds*

The Committee have reviewed a number of temporary changes to community hospital beds throughout the year. It resolved to monitor staffing issues relating to temporary changes, and requested a briefing from Adult Services and Southern Health on this issue.

b) *Southern Health NHS Foundation Trust: Temporary Change of Service at Ravenswood House*

Members reviewed the temporary move of some patients from Ravenswood House to the Woodhaven Unit in Calmore whilst building works recommended by the CQC were undertaken at Ravenswood. The Committee resolved to support this temporary change and to receive monitoring updates throughout.

c) *West Hampshire CCG and Southern Health NHS Foundation Trust: Mental Health rehabilitation – permanent closure of Eastrop House*

A report was presented on the proposed closure of Eastrop House (which had been temporarily closed for a number of years) in the context of a wider review of the mental health rehabilitation service. Members, after requesting additional information, noted the decision to permanently close Eastrop House, and requested that outcomes of a review into mental health rehabilitation services were reported back to the Committee once available.

#### 4. **Pre-scrutiny of Significant Executive Decisions:**

a) Adult Services: Supporting People – Remodelling Social Inclusion Services Adult

The Committee scrutinised proposals for early intervention services relating to social inclusion services. They resolved to monitor the implementation of the changes proposed.

b) Adult Services: Maintaining Continuity of Service at Jacobs Lodge Respite Unit

The decision to take over the provision of this respite service from Southern Health, following the Trust's decision to withdraw from the contract, was reviewed. It was resolved that the recommendations be endorsed to the Executive Member for Adult Social Care for decision.

c) Adult Services: Mental Health Housing and Supporting People Review

The Committee scrutinised proposals for the future of Supporting People Mental Health services. They resolved to monitor the implementation of the changes proposed.

d) Adult Services: Outcome of the Consultation on the Proposed Closure of John Darling Mall

The Committee reviewed the consultation outcomes and proposed way forward for John Darling Mall, and held a full and lengthy discussion and debate on the proposals. They resolved to commend the decision to the Executive Member for Adult Social Care, and to monitor the outcomes of any decision taken.

e) Public Health: Breastfeeding Model of Care

The Committee reviewed the proposed future model for breastfeeding support services in Hampshire following the transfer of the responsibility for public health services for children aged 0-5 to the Public Health function of the County Council. After full discussion and debate the Committee resolved to support the decision to be taken by the Executive Member for Health and Public Health.

f) Public Health: Services for Children 0-5 Years

The Committee reviewed the proposals for the future commissioning of 0-5 years services. They commended the recommendations to the Executive Member for Health and Public Health.

#### 5. **Call-in of Significant Executive Decisions: N/A**

#### 6. **Referrals:**

Breastfeeding Support

The Committee received a referral of a Notice of Motion from Council in relation to support for breastfeeding in Hampshire. They considered this as part of their pre-decision scrutiny of this item in March 2016.

#### 7. **Scrutiny of Budgets and Performance:**

a) HCC Adult Services: Transformation to 2017 – Revenue Savings Proposals

The Committee reviewed the departmental transformation to 2017 savings proposals and public consultation feedback, and commended the Executive Member for Adult Social Care to take the decision as set out in the report.

b) Revenue Budget for Public Health 2016/17

The Committee reviewed the revenue budget for Public Health, and resolved to support the recommendations being proposed to the Executive Member for Health and Public Health.

c) Revenue Budget for Adult Services 2016/17

Capital Programme for Adult Services 2016-17 – 2018/19

The Committee reviewed the revenue and capital budgets for Adult Services, and resolved to support the recommendations being proposed to the Executive Member for Adult Services.

8. **Policy Review:** N/A

9. **Questioning and exploring areas of interest and concern:**

- Adult Safeguarding
- Baytrees Detoxification Unit
- Mental Health services
- Merger of Frimley Park and Heatherwood and Wexham Park Hospitals
- Monitoring of Adult Services decisions – John Darling Mall
- Public Health: Specialised Sexual Health Services
- System Resilience over the Winter Period

10. **Upcoming topics:** The following topics feature on the Select Committee's Work Programme:

- Adult Safeguarding
- Alton Strategic Review
- Care Quality Commission inspections of NHS Trusts serving the population of Hampshire
- Dorset Clinical Services review
- Mental Health
- North and Mid-Hampshire 'new models of care' clinical services review
- North East Hampshire Community Bed Model review
- Ravenswood House
- Systems resilience