

HAMPSHIRE COUNTY COUNCIL

Report

Committee/Panel:	Health and Wellbeing Board
Date:	17 May 2016
Title:	Better Care Plan Update
Reference:	7486
Report From:	Director of Adult's Health and Care

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1. Introduction

1.1. The purpose of this paper is to provide a briefing on the recent developments associated with the Hampshire Better Care Plan. It also records that due to a mismatch between national planning requirements and local Health and Wellbeing Board arrangements, the Executive Member agreed Chair's action for the most recent submission of the 2016/17 plan.

2. Context

2.1 Introduced in 2013, the Better Care Fund (BCF) intended to establish a nationally agreed single pooled budget shared between the NHS and local government to strengthen local joint working in support of the drive towards local integration. It required Clinical Commissioning Groups (CCGs) and local authorities in every area of England to pool budgets based on a nationally determined value and to agree an integrated spending plan. The stated aim of the policy at the time was to protect social care services (not spend).

2.2 In response to this policy requirement Hampshire County Council and the five Hampshire based Clinical Commissioning Groups developed a phased plan. Our vision was for a simple, "*joined-up*" and integrated health and social care pathway, supporting people to maximise their independence and remain in their communities continues to underpin our work together. This approach intended to address our key challenges illustrated in Figure 1 below:

Figure 1: Key Challenges across the Hampshire system



2.3 In year 1 our approach incorporated three aspects:

- a) An intention to align the commissioning capability between partners to streamline our approach
- b) Development of new models of care and support for older people within the footprint of each of the CCG boundaries
- c) Implement six transformation schemes underpinning a one year risk share agreement to protect social care services.

2.4 During the planning and initial implementation phases of the programme that emphasis changed for system delivery towards Acute Hospital performance against constitutional standards in terms of 4 hour access and reducing delays.

2.5 Previous briefing have provided updates on year one. In terms of outcomes the local system met or exceeded expectations in terms of actual service delivery for peoples experience, Non Elective Admissions performance and Reablement outcomes. The system has failed to deliver anticipated levels of delayed transfers of care.

2.6 Alongside this programme of work NHS England introduced Vanguard opportunities and four of the five CCGs are involved in developing innovative models of care to accelerate integration which Adult Services has supported.

3. Recent Developments

3.1. In 2015/16 the minimum Better Care Fund for Hampshire was £80,765m. For 2016 /17 the Better Care Fund has remained part of the wider NHS strategic planning arrangements set out to deliver the NHS Five Year Forward View¹. The value of the pooled fund has increased to £85,680,000 with a minimum CCG ring fenced value of £21,577,796 for out of hospital services. Table 1 below summarises the investment plan and Table 3a below sets out how this resource is being deployed meeting the minimum investment requirements from the combined value of CCG investment of £75,932,263 and £9,747,606 County Council investment. An additional £2,564,712 (the County Council investment in the

¹ <https://www.england.nhs.uk/wp-content/uploads/2014/10/5yfv-web.pdf>

Integrated Hampshire Equipment Service governed in a separate s75 agreement) is being applied in the arrangements 2016/17.

Table 1: Summary of investment:

Out of hospital care model	CCG investment	£49,948,160
	CCG investment in social care	£25,984,263
	Disabled Facilities Grants	£9,747,606

3.2 The Better Care Fund guidance and templates for 2016/17 were published at the end of February 2016 and the following deadlines set:

2nd March 2016 – first draft submission of the BCF Planning Return template.

21st March 2016 - first draft submission of narrative Better Care Fund plans alongside a second submission of the BCF Planning Return template.

3rd May 2016 - final submission, once formally signed off by the Hampshire and Health and Wellbeing Boards.

3.3 To accommodate these timescales it was necessary for all partners to sign off the plan through their Accountable Officers with final sign off for submission being confirmed by the Chair of the Health and Wellbeing Board. Feedback will be received through a regional assurance process led by NHS England which includes moderation involving the Local Government Association and the Association of Directors of Adult Social Services.

3.4 As with 2015/16, the legal framework for the Better Care Fund requires that the Fund is transferred into a pooled budget (established under a Partnership Agreement through Section 75 of the NHS Act 2006). This Section 75 Partnership Agreement needs to be signed off by June 2016 and lasts for one year. These resources are being deployed in pathways including:

- Strengthening focus on self-care and prevention
- Enhancing primary care and multi-disciplinary locality community teams

3.5 There are eight national conditions that Better Care Fund plans should meet. These are set out in Figure 2 below.

3.6 There are performance metrics set nationally for the Better Care Fund which are already embedded within our system performance dashboards. The national metrics are:

- Non-Elective admissions
- The number of permanent admissions to residential or nursing care homes per head of population (good performance is lower)
- The number of people who have received reablement services and are still at home 91 days after a period of rehabilitation (good performance is higher)
- Delayed Transfers of Care

Figure 2: Eight National Conditions

<p>Agreement for the delivery of 7-day services Plans show how they will provide 7-day services across community, primary, mental health, and social care</p>	<p>Better data sharing Plans shows how it will share data in the best interests of people who use care and support is essential to the provision of safe, seamless care</p>	<p>Joint approach to assessments and care planning Plans should follow the principles of person-centred care planning</p>	<p>Maintain provision of social care services Plans must include an explanation of how local adult social care services will continue to be supported consistent with 2015-16.</p>
<p>Agreement to invest in NHS commissioned out-of-hospital services Here plans should agree how they will use their share of the £1 billion that had previously been used to create the payment for performance fund</p>	<p>Agreement on the consequential impact of the changes Impact of local plans should be agreed with all relevant health and social care providers</p>	<p>Agreement on plan to reduce delayed transfers of care (DTC) Each local area is to develop a local action plan for managing DTC, including a locally agreed target</p>	<p>Plans to be jointly agreed The BCF Plan, should be signed off by the Health and Wellbeing Board itself, and by the constituent Councils and CCGs.</p>

3.7 Better Care fund plans are also required to set out a locally determined metric and a locally determined patient experience metric. For Hampshire we are monitoring the number of patients aged 65 and over receiving reablement services and a composite measure based on the integrated care experience survey questions developed by the Picker Institute and Oxford University.

4. Recommendations

- The Health and Wellbeing Board is asked to note the approach to the 2016/17 Better Care Planning requirements
- Note that Chair's action was invoked to enable the submission to be made in accordance with agreed timescales

CORPORATE OR LEGAL INFORMATION:**Links to the Corporate Strategy**

Hampshire safer and more secure for all:	no
Corporate Improvement plan link number (if appropriate):	
Maximising well-being:	yes
Corporate Improvement plan link number (if appropriate):	
Enhancing our quality of place:	no
Corporate Improvement plan link number (if appropriate):	

Other Significant Links

Links to previous Member decisions:		
<u>Title</u> Better Care Fund Update	<u>Reference</u> 6752	<u>Date</u> 25 June 2015
Direct links to specific legislation or Government Directives		
<u>Title</u>	<u>Date</u>	

Section 100 D - Local Government Act 1972 - background documents

The following documents discuss facts or matters on which this report, or an important part of it, is based and have been relied upon to a material extent in the preparation of this report. (NB: the list excludes published works and any documents which disclose exempt or confidential information as defined in the Act.)

<u>Document</u>	<u>Location</u>
None	

IMPACT ASSESSMENTS:

1. Equality Duty

1.1. The County Council has a duty under Section 149 of the Equality Act 2010 ('the Act') to have due regard in the exercise of its functions to the need to:

- Eliminate discrimination, harassment and victimisation and any other conduct prohibited under the Act;
- Advance equality of opportunity between persons who share a relevant protected characteristic (age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, gender and sexual orientation) and those who do not share it;
- Foster good relations between persons who share a relevant protected characteristic and persons who do not share it.

Due regard in this context involves having due regard in particular to:

- a) The need to remove or minimise disadvantages suffered by persons sharing a relevant characteristic connected to that characteristic;
- b) Take steps to meet the needs of persons sharing a relevant protected characteristic different from the needs of persons who do not share it;
- c) Encourage persons sharing a relevant protected characteristic to participate in public life or in any other activity which participation by such persons is disproportionately low.

1.2. Equalities Impact Assessment:

1.3. This is an update, impact assessments will be undertaken when particular decisions are due to be taken.

2. Impact on Crime and Disorder:

2.1. This is an update, impact assessments will be undertaken when particular decisions are due to be taken.

3. Climate Change:

- a) How does what is being proposed impact on our carbon footprint / energy consumption?
- b) How does what is being proposed consider the need to adapt to climate change, and be resilient to its longer term impacts?

This is an update, impact assessments will be undertaken when particular decisions are due to be taken.