

# Community Safety

Policy and Resources Select Committee  
26<sup>th</sup> November 2015

# Context

**“Hampshire safe and more secure for all”**

## **Responsibilities**

The County Council has a duty to take into account within its broader functions and responsibilities what it can do to prevent, crime and disorder (including anti-social behaviour) and the misuse of drugs, alcohol and other substances in its area. This duty applies to all councils and a range of other agencies.

# Police and Crime Commissioner priorities

- Improve frontline policing to deter criminals and keep communities safe
- Place victims and witnesses at the heart of policing and the wider criminal justice system
- Work together to reduce crime and anti-social behaviour in your community
- Reduce re-offending

# Key areas where the County Council plays a leadership role to reduce crime

- Hampshire Supporting Troubled Families programme
- Substance Misuse Services in Hampshire
- Hampshire Joint Adult Mental Health Commissioning Strategy
- Hampshire Integrated Offender Management Service
- **Perpetrators of domestic abuse**
- Hampshire Youth Offending Team
- Rogue traders, scams and consumer protection
- Under age sales of licenced goods

# Key areas where the County Council plays a leadership role to support victims and those at risk

- Integrated Domestic Abuse Services for Hampshire
- Services for victims of Sexual violence
- Child protection
- Support services for children
- Safeguarding adults from abuse
- Suicide prevention

# Hampshire Police and Crime Panel

Councillor Peter Latham

# Improvement focus

## Perpetrators of domestic abuse

### Starting point and opportunity

- Having redesigned victims services, focus on root causes of domestic abuse (not mutually exclusive)
- Significantly increase capacity and impact with limited resources
- Co-ordinated investment and strategy
- From grant funding of individual programmes to a longer term strategy to deliver better outcomes
- Establishing better understanding of what works and what can deliver the best impact for the investment

# Stakeholder feedback

- Domestic abuse impacts on children, victims, police costs, NHS, mental health and well being
- Over 17,000 incidents and 11,000 crime pa – under-reporting
- Causal and aggregating factors – complex and individual
- Lack of consistent approach to identifying perpetrators, assessing risk/need and risk management
- Violent households/ high risk factors, multiple perpetrators and victims
- Opportunities to increase practitioner confidence and skills in a range of services
- Police using broader range of tools (DVPNs/ DVPOs, CARA)
- Existing community based programmes provide limited capacity and range of effective interventions; programmes in the criminal justice system (Probation)
- Limited evidence of what works (due to individual and complex nature?)

# Strategy - objectives

<b>Identification</b>	<ul style="list-style-type: none"><li>• <b>Information on all perpetrators is recorded in one place to enable risk to be assessed</b></li></ul>
<b>Assessment</b>	<ul style="list-style-type: none"><li>• There are clear standards and consistency in assessing risk</li><li>• Professionals feel confident in identifying risks</li></ul>
<b>Management</b>	<ul style="list-style-type: none"><li>• There is an identified responsible lead for all perpetrators</li><li>• Interventions are proportionate to risk of violence</li><li>• Non-engagement/ drop-out of voluntary support is reflected in risk assessments and actioned accordingly</li></ul>
<b>Support</b>	<ul style="list-style-type: none"><li>• The management of risk to victims and children is paramount</li><li>• Specialist provision should be as far as possible integrated with provision around alcohol misuse and whole family support services where appropriate.</li><li>• There should be equality of access to specialist support</li><li>• There is increased capacity and confidence in mainstream services to work not only with victims but also with perpetrators and families suffering violence.</li><li>• Whole family working practices are used where appropriate.</li><li>• Whole family working addresses learned and perpetuated behaviour in children and young people.</li><li>• Effective support is available to those with assessed social care needs who may be at risk of perpetrating violence.</li></ul>
<b>Review</b>	<ul style="list-style-type: none"><li>• The impact of specialist services and effectiveness of the wider system is evaluated to inform continual improvement.</li></ul>

# Development priorities

- **Creation of a single point of contact across Hants and the Isle of Wight for recording DV perpetrator details within a central offender hub linked to the Hampshire MASH.**
- **Creation of a VCS role within the hub to encourage increased recording.**
- **Establish common assessment and recording processes with supportive training to ensure consistency.**
- **Establish system for ensuring there is lead accountability for each perpetrator.**
- **Develop capacity of mainstream services to manage risk through the creation of integrated specialist social work teams for families with children (covering DV, MH and substance misuse).**
- **Commission an integrated intensive DV service on an outcomes basis following a grant funded development phase.**
- **Establish clear information and referral pathways into an intensive service.**
- **Promotion of right to know/ ask (disclosure scheme).**
- **Promotion of the RESPECT phone line as a free resource.**
- **Establish robust evaluation of outcomes with academic partner.**

# Partnership approach

- Joint investment between County Council Departments (led by Public Health), the Police and Crime Commissioner and the Southampton City Council/ CCG
- Work with Portsmouth City and the Isle of Wight to share what works
- University of Southampton evaluation partner
- Learning through national networks
- Police a key partner in all elements
- Wider service providers, substance misuse, STFP, Probation, Childrens Services, Safeguarding (etc etc)
- Specific links and alignment to victim services

## Process and timescale

Oct 2014	Stakeholder event
Jan 2015	Joint investment and strategy development
May – June 2015	Market development (provider collaboration)
July – Aug 2015	Development contract
Aug 2015	Procurement
Sep 2015	Evaluation
Nov 2015	Implementation
March 2017	Joint commissioning opportunity

A strategic partnership made up of The Hampton Trust as lead partner, Aurora New Dawn and Baseline Consultancy . The Domestic Abuse Prevention Partnership will bridge gaps between specialist services by providing a tiered flexible and needs-led approach

- SPOC to track serial and priority domestic abuse perpetrators
- Co-location into front line services
- Targeted community based perpetrator interventions
- Integrated victim safety service
- Specialist training
- Development/testing of new models and approaches

# Tracking & Disruption

- Currently Hampshire has approximately 800/900 'serial' perpetrators
- DAPP will set up a single point of contact (SPOC) lead by Aurora New Dawn
- DAPP will aim to target 10% of priority perpetrators during 12 month period
- Requires engagement with MARACs (Co-ordinators), IDVA & victims services to obtain 'buy in' to information sharing protocols and investment in tracking priority perpetrators
- Intelligence shared with SPOC will be fed into Safety Net and used for tracking and disruption purposes
- Aurora New Dawn will be based in Offender Management Hub post April 2016



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# Co-location

- The Hampton Trust will co-locate 3 senior practitioners into frontline teams such as Early Help Hubs and Family Intervention Teams 6 days per week each
- 6 teams per quarter will benefit from support
- 24 front line teams will have gained from co-located hands on training/support to engage families living with domestic abuse
- Each team will identify a DAPP Domestic Abuse Champion
- DAPP help line service responding to any domestic abuse related concerns, specific case guidance aimed at increasing confidence
- Practitioner peer supervision to domestic abuse champions to increase competences countywide



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# Co-location

Why co-location supports long term institutional change in engaging perpetrators



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**baseline**

# Targeted perpetrator intervention

- Hampton Trust will be the referral pathway for perpetrator interventions
- Perpetrators will be assessed and offered an intervention appropriate to their circumstances
- Perpetrators with multiple and complex needs such as substance misuse and mental health issues will be referred to Baseline Consultancy for assertive outreach work targeting these issues before focusing on domestic abuse
- Perpetrators exhibiting high levels of denial, minimisation and blame (and previously not suitable for traditional perpetrator programmes) will be directed to awareness raising sessions
- RADAR modules include relationships dynamics, asset building, impact on children and parenting



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**baseline**

# Integrated Victim Safety Service

- All current and ex partners of referrals to DAPP will be supported via The Hampton Trust integrated victim safety service
- All victims will be risk assessed via the DASH risk assessment and risk/case managed while their (ex) partner is engaged in the service and for 6 months afterwards
- The Victim Safety Service is part of The Hampton Trust Respect accredited perpetrator programme meeting 101 national standards for victim safety when engaging perpetrators
- The Victim Safety Service recognises both the static and dynamic risk factors and maintains a transparent dialogue with facilitators engaged with perpetrators successfully manage risk to victims and children



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# Specialist Training

DAPP will deliver county wide specialist training course to include:

- Accredited DASH Masterclass
- Successful engagement with domestic abuse perpetrators
- Risk assessment & domestic abuse
- Motivational interviewing
- New domestic abuse legislation training
- Domestic abuse & impact on children
- Domestic abuse & sexual violence



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# Opportunities

- Test a new approach for identifying & tracking priority perpetrators (currently in discussions on possible pilot of new model)
- Testing different risk assessment tools for domestic abuse perpetrators
- Enable front line services to 'actively engage' domestic abuse perpetrators in their behaviour and impact rather than avoiding conversations
- Ensure high quality referrals to perpetrators interventions to avoid extensive missed appointments for assessments
- Create a dialogue with victim services that encourages sharing of perpetrator intelligence for disruption purpose
- Use learning from DAPP to inform new countywide approaches



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