

HAMPSHIRE COUNTY COUNCIL

Decision Report

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| Decision Maker: | Executive Member for Adult Social Care and Public Health |
| Date: | 17 September 2014 |
| Title: | Public Health District Health and Wellbeing Grants |
| Reference: | 6043 |
| Report From: | Director of Public Health |

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1. Executive Summary

- 1.1 The delivery of the Public Health duties for Hampshire County Council (the County Council) is enabled by a ring-fenced grant allocation, initially for 2013-2014 and 2014-2015.
- 1.2 The County Council Cabinet agreed for some of this grant to be made available to districts to support their role in improving health and reducing inequalities, as informed by the priorities in the Joint Health and Wellbeing Strategy.
- 1.3 This paper recommends the award of funding of interventions for approval to the Executive Member for Adult Social Care and Public Health.
- 1.4 This report outlines the following recommendation:
 - That the Executive Member for Adult Social Care and Public Health is asked to consider and approve the proposals recommended by the District Health and Wellbeing Forum for the grants listed in Appendix 1 totalling up to £103,000.

2. Context

- 2.1 The Health and Social Care Act 2012 not only transferred the local leadership of public health from the NHS to local government, but also gave upper tier and unitary local authorities a responsibility to establish a Health and Wellbeing Board, with duties that include development of a Joint Strategic

Needs Assessment (JSNA) that informs a Joint Health and Wellbeing Strategy.

- 2.2 Hampshire's Joint Health and Wellbeing Strategy – “working together for a healthier Hampshire 2013 to 2018” sets out the agreed priorities to be addressed across the organisations represented at the Health and Wellbeing Board including district councils. The strategy includes four themes:
 - Starting Well - supporting every child to thrive and do well
 - Living Well – so people choose to live healthier lives
 - Ageing Well – so people remain independent, have choice and control and timely access to high quality services
 - Healthy Communities – so people live in strong and supportive communities.
- 2.3 An implementation plan was agreed by the Hampshire Health and Wellbeing Board to address the issues within each of these themes with a subgroup of the Board each leading on a theme. The District Health and Wellbeing Forum leads the ‘Healthy Communities’ theme.
- 2.4 The implementation of the Joint Health and Wellbeing Strategy has no budget attached and relies on organisations refocusing existing assets and resources to improve the health and wellbeing of the people of Hampshire. It provides a platform to do things differently and bring commissioners together to work on agreed joint priorities to benefit people of all ages.
- 2.5 However, a ring-fenced grant has been awarded to enable upper tier and unitary local authorities deliver their new duty as of April 2013 “to take steps to improve the health of the people in their area” through specified public health functions. This provides local authorities with the funding needed to discharge their new public health responsibilities and to employ the specialist public health staff required to achieve this and was initially confirmed for the years 2013-2014 and 2014-2015.
- 2.6 The public health grant awarded to Hampshire County Council was considered by Cabinet in March 2013 to agree how the majority of it would be applied to deliver the mandated and supporting public health functions. Cabinet subsequently agreed in July 2013 that non-recurrent funding during 2013-2014 and 2014-2015 of £500,000 per year should ‘support district delivery of health improvement work’ in line with the implementation of the Joint Health and Wellbeing Strategy with a view to making a real difference to the health outcomes of the citizens of Hampshire.
- 2.7 This Public Health District grant resource will deliver outcomes linked to the Joint Health and Wellbeing Strategy through evidence based interventions.
- 2.8 The process for bidding for aliquots of this resource was agreed at the District Health and Wellbeing Forum meeting on 31 July 2013. A panel of district and borough council health and wellbeing officer leads was set up to oversee this process by the Form and chaired by the Chief Executive lead. Bids were invited within the total two year envelope of £1,000,000.

- 2.9 To ensure accountability, the County Council's Grants process has been applied and decisions rest with the Executive Member for Adult Social Care and Public Health following recommendation by the District Forum, supported by professional advice from the Director of Public Health.
- 2.10 To date there has been two tranches of bids which has resulted in £845,000 of the funding being allocated. This report covers proposals received through the grants process for the allocation of the remaining grant funding as set out in Appendix 1.

3 Opportunities for improved outcomes and efficiencies

3.1 The criteria against which the bids were made are set out below and are explicitly predicated on improving outcomes, reducing inequalities and enabling sustainable change:

- Deliver on one or more of the Joint Hampshire Health and Wellbeing themed priorities and be relevant to District Health and Wellbeing Plans (or equivalent) for local delivery;
- Focus on prevention and health improvement evidenced from the JSNA and as described in the Health and Wellbeing Strategy;
- Demonstrate how they will contribute to reducing inequalities and improve health;
- Evidence based short term interventions that are measurable and deliverable in the limited timeframe;
- Demonstrate sustainability and/or an exit strategy;
- Funding is directly to deliver, or enable delivery and not for funding posts.

3.2 The funding for this project work is time limited.

3.3 Outcomes

3.3.1 One of the many advantages of transferring the duty for local Public Health leadership into local authorities is that it brings with it the expectation and habit of robust scientific appraisal and evidence based working. Public health professionals have a long history of delivering evidence based care pathways and successful implementation of agreed partnership strategies, many of which were being jointly led and implemented locally by NHS Hampshire Public Health and the County Council.

3.3.2 Each agreed intervention will have agreed measurable outcomes and a built in evaluation.

4. The process for Public Health District Health and Wellbeing Grants to be awarded

- 4.1 The grant applications received were considered in relation to how well they met the criteria outlined in Section 3 above.
- 4.2 Thirteen applications were received from of the district and borough council led Health and Wellbeing Partnerships or equivalent. These applications covered a wide range of projects that aimed to improve health and reduce health inequalities.
- 4.3 Nominated representatives from the District Health and Wellbeing Forum Grants Panel and the Deputy Director of Public Health assessed the applications and made recommendations to the officer group of the Forum, Chaired by the lead District Chief Executive, applications were only supported if they were in line with the agreed process which specified submission by the district and borough councils on behalf of the local Health and Wellbeing Partnerships. Applications that met the grant criteria were supported by the panel as summarised in Appendix 1.
- 4.4 The Executive Member for Adult Social Care and Public Health is asked to consider the proposals recommended by the District Health and Wellbeing Forum Grants Panel for the grants listed in Appendix 1 and to approve making grant awards for a total of up to £103,000 for those that are recommended for award as listed in Appendix 1.

5. Process for delivery of resources to bidders

- 5.1 The process will be aligned to existing mechanisms for the transfer of resources between local authorities.
- 5.2 Awards will only be made on receipt of a clear project plan setting out the outcomes to be achieved, equality impact assessment and an indication of how the project will be evaluated.

6. Legal implications

- 6.1 The NHS Act 2006 S2B includes the power for a local authority to provide grants on such terms as the authority considers appropriate as one of the steps for improving the health of the people in its area.

7. Risk

- 7.1 The provision of grants by statutory bodies presents a degree of risk. Specific risks that statutory bodies are required to manage include organisations accepting funding without providing a service; organisations not delivering the service as expected; and there being an under spend on the expected activity. This applies to all grants; however larger grants represent a potentially higher risk to the County Council.

- 7.2 To mitigate and alleviate these risks, a nominated Project Officer from the County Council Public Health Department has been assigned the responsibility to monitor the grants and delivery, including explicitly specifying within the grant agreement that the grant is 'restricted' funding for the provision of the specified project only.
- 7.3 Grants may be awarded and used to enable innovation and testing out new approaches to delivery of projects. They provide a necessary level of flexibility where development opportunities are available, in particular pump priming of local projects which may not otherwise be possible to initiate or deliver. The above mitigation will be employed to manage this.

8. Equalities Impact Assessment

- 8.1 The use of County Council Public Health grant to support work across the county that improves health and reduces inequalities has been assessed and has not highlighted significant impact. It is explicitly in line with the intention for which it has been awarded to local authorities as set out in this report and will have a positive impact on improving the health of targeted population groups across all ages.
- 8.2 The projects recommended for funding in this report will improve health and reduce inequalities in target populations within Hampshire. When submitting applications, partnerships were asked to consider local health needs and vulnerable groups as evidenced in the Joint Strategic Needs Assessment (JSNA) and described in the Hampshire Joint Health and Wellbeing Strategy (JHWS). The role of Hampshire County Council is to co-ordinate and oversee the grants process.
- 8.3 Districts will be responsible for the delivery of health improvement projects and will reflect the detail of equality impacts on their population in the project plans submitted. Each district has a process for ensuring that this is undertaken and this has been assessed in the grant applications received.

9. Recommendation

- 9.1 That the Executive Member for Adult Social Care and Public Health approve the grants to District, Borough and City Councils as set out in Appendix 1 totalling up to £103,000 subject to the Director of Public Health approving individual detailed project plans.

CORPORATE OR LEGAL INFORMATION:**Links to the Corporate Strategy**

| | |
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| Hampshire safer and more secure for all: | yes |
| Corporate Improvement plan link number (if appropriate): | |
| Maximising well-being: | Yes |
| Corporate Improvement plan link number (if appropriate): | |
| Enhancing our quality of place: | Yes |
| Corporate Improvement plan link number (if appropriate): | |

Other Significant Links

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| Links to previous Member decisions: | | |
| <u>Title</u> | <u>Reference</u> | <u>Date</u> |
| <u>Public Health Budget report to Cabinet</u> | <u>5020</u> | <u>22 July 2013</u> |
| Public Health District Grants for Approval | <u>5605</u> | <u>21 March 2014</u> |
| Public Health District Grants for Approval | <u>5264</u> | <u>27 November 2013</u> |
| Direct links to specific legislation or Government Directives | | |
| <u>Title</u> | | <u>Date</u> |
| <u>The Health and Social Care Act 2012</u> | | <u>March 2012</u> |

Section 100 D - Local Government Act 1972 - background documents

The following documents discuss facts or matters on which this report, or an important part of it, is based and have been relied upon to a material extent in the preparation of this report. (NB: the list excludes published works and any documents which disclose exempt or confidential information as defined in the Act.)

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|-----------------|-----------------|
| <u>Document</u> | <u>Location</u> |
| None | |

IMPACT ASSESSMENTS:

1. Equality Duty

1.1. The County Council has a duty under Section 149 of the Equality Act 2010 ('the Act') to have due regard in the exercise of its functions to the need to:

- Eliminate discrimination, harassment and victimisation and any other conduct prohibited under the Act;
- Advance equality of opportunity between persons who share a relevant protected characteristic (age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, gender and sexual orientation) and those who do not share it;
- Foster good relations between persons who share a relevant protected characteristic and persons who do not share it.

Due regard in this context involves having due regard in particular to:

- a) The need to remove or minimise disadvantages suffered by persons sharing a relevant characteristic connected to that characteristic;
- b) Take steps to meet the needs of persons sharing a relevant protected characteristic different from the needs of persons who do not share it;
- c) Encourage persons sharing a relevant protected characteristic to participate in public life or in any other activity which participation by such persons is disproportionately low.

1.2 Equalities Impact Assessment:

1.2.1 The use of County Council Public Health grant to support work across the county that improves health and reduces inequalities has been assessed and has not highlighted significant impact. It is explicitly in line with the intention for which it has been awarded to local authorities as set out in this report and will have a positive impact on improving the health of targeted population groups across all ages.

1.2.2 The projects recommended for funding in this report are an extension of projects previously funded to improve health and reduce inequalities in target populations within Hampshire. When submitting applications, partnerships were asked to consider local health needs and vulnerable groups as evidenced in the Joint Strategic Needs Assessment (JSNA) and described in the Hampshire Joint Health and Wellbeing Strategy (JHWS). The role of Hampshire County Council is to co-ordinate and oversee the grants process.

1.2.3 Districts will be responsible for the delivery of health improvement projects and will reflect the detail of equality impacts on their population in the project plans submitted. Each district has a process for ensuring that this is undertaken and this has been assessed in the grant applications received.

2. Impact on Crime and Disorder:

- 2.1 There is no anticipated negative effect on Crime and Disorder.
- 2.2 By definition, interventions considered to improve and protect the public's health are designed to support the citizen's of Hampshire to live safely and have improved health and health outcomes.

3. Climate Change:

- 3.1. The proposals will not have a bearing on climate change.

Proposals recommended by District Health and Wellbeing Forum Panel

| District | Project title | Original project amount | Funding requested in current round | Meet criteria | Joint bid | Funding recommended |
|----------|---|-------------------------|------------------------------------|---------------|-----------------------|---------------------|
| Rushmoor | <p>Winter Watch - safe place to sleep for vulnerable homeless people with a hot meal for up to ten rough sleepers at any one time to prevent winter deaths and support engagement with support services and access to health and wellbeing services. Funding is requested to extend the duration of the existing pilot for a further six months (Oct 2014 - March 2015) to capture robust data relating to the health and well-being outcomes of service users. Extending the pilot will also enable Strategic Housing Officers to work with The Vine to develop a financially sustainable model for 2015/16 to secure service provision in the long term.</p> | £6,500 | £7,500 | YES | YES - Rushmoor & Hart | £7,500 |
| Rushmoor | <p>Life skills project - Deliver some, or all aspects of the following life skills to 80% of our client base:</p> <ul style="list-style-type: none"> - Health Awareness to homeless and vulnerable Clients - Anger Management/Awareness workshops - IT Skills - Basic Functional Skills <p>The funding requested to extend this project will deliver a more comprehensive physical health monitoring</p> | £10,500 | £3,500 | YES | NO | £3,500 |

| District | Project title | Original project amount | Funding requested in current round | Meet criteria | Joint bid | Funding recommended |
|------------|--|-------------------------|------------------------------------|---------------|-----------|---------------------|
| | initiative to 100% of homeless Clients and up to 80% of vulnerable Clients. The monitoring initiative will be developed in cooperation with the Vine Centre and Aldershot Centre for Health. | | | | | |
| Winchester | Community Health & Wellbeing Offer - Physical activity initiatives that provide opportunities for adults to become more physically active and supports healthy ageing. Funding will be used to help deliver further projects that have been successful as part of the first six months of delivery of the Health and Wellbeing Offer for the Winchester District Sport and Physical Activity Alliance (SPAA). The main project the funding will help to progress is the Run England recreational running sessions that are offered within the community and train up more volunteers as part of the project sustainability. | £5,992 | £2,000 | YES | NO | £2,000 |
| Winchester | Night Shelter - Extend the current project healthy eating on a low income and to support clients with mental health issues. The additional funding would enable the Nightshelter to develop an on-line resource package to set up and develop teaching and training for Mental Health professionals (and students) about homelessness and Nightshelter professionals about mental health problems. | £8,000 | £10,000 | YES | NO | £10,000 |

| District | Project title | Original project amount | Funding requested in current round | Meet criteria | Joint bid | Funding recommended |
|-------------|---|-------------------------|------------------------------------|---------------|-----------|---------------------|
| Gosport | <p>Area Wellbeing –Pilot approaches engaging residents to identify local needs around physical activity and healthy eating and then develop and deliver community-led interventions to encourage behaviour change in areas of significant deprivation in Rowner and Town. Additional funding is sought to:</p> <ul style="list-style-type: none"> • fund a further six months of community engagement and delivery of interventions or activities throughout the winter months, when participation may decline. • Maximising the opportunity to ensure sustainability of existing and new activities by providing support to set up and maintain groups/activities for a longer period. • More time to evaluate the peer mentor model; for the benefit of community-based projects as well as for individual mentors. • Progress on the development of opportunities to deliver actions set out within the Hampshire Physical Activity Plan. | £37,072 | £22,887 | YES | NO | £22,887 |
| Basingstoke | <p>Breast Feeding drop-ins - Following the successful bid for the breastfeeding peer support courses in Basingstoke, this proposal seeks to extend the project to include drop in sessions. Breastfeeding drop-ins have been incorporated into a similar project funded through the District grants in Test Valley and Eastleigh, and providing drop in sessions as part of the project in Basingstoke and Deane would enable a more</p> | £12,850 | £14,100 | YES | NO | £14,100 |

| District | Project title | Original project amount | Funding requested in current round | Meet criteria | Joint bid | Funding recommended |
|-------------|--|-------------------------|------------------------------------|---------------|---------------------------------------|---------------------|
| | comprehensive, and comparable, evaluation of the projects in the county. Additional funding will enable the evaluation to include feedback from GPs, midwives and health visitors. | | | | | |
| Basingstoke | Building capacity for long term evaluation - Additional funds to enable follow up surveys to take place one year after the completion of all the funded projects in Basingstoke and Deane to assess the outcomes over the longer term. Funding would enable the council to commission a time limited, focused piece of work which would be scheduled for June-July 2016. The work would involve making contact with a selection of participants from each project and assessing any ongoing health benefits from their involvement in the initial project. The evaluation would also seek to assess the sustainability and cost / benefit of the intervention after one year through discussions with practitioners and present any learning points | N/A | £5,000 | YES | NO | £5,000 |
| TVBC | Dementia Awareness Training for Volunteers – Recruiting, training and co-ordinating a team of volunteer community dementia champions to deliver dementia awareness sessions. Additional funding will facilitate an “exit strategy” to create further sustainability to the work of this project, including developing and launching a Rural Communities Toolkit and support for super volunteers, volunteers and village networks to | £60,000 | £8,000 | YES | YES - NF; TV; Winch; E'leigh | £8,000 |

| District | Project title | Original project amount | Funding requested in current round | Meet criteria | Joint bid | Funding recommended |
|------------|--|-------------------------|------------------------------------|---------------|-----------|---------------------|
| | develop the volunteer Dementia Champions role across their village location. | | | | | |
| East Hants | <p>Living Well in East Hants: Extension to the current Healthy Eating programme / Community Garden at Heatherlands :</p> <p>a) involving external organisations including the RHS at Wisley to lead workshops to discuss and demonstrate practical ways of getting the most out of the Community Garden, using the garden growing boxes.</p> <p>b) Dance and Keep Fit - The children and young people who have become involved in the Community Garden are enjoying the practical sessions keeping an active lifestyle. Following requests from young people, the CPW would like to develop some Keep Fit and Dance sessions within the Pre School and Children's Club, to add to their new found active energy levels.</p> | £6,750 | £6,750 | YES | NO | £5,000 |

| District | Project title | Original project amount | Funding requested in current round | Meet criteria | Joint bid | Funding recommended |
|----------------------|---|-------------------------|------------------------------------|---------------|----------------------------------|---------------------|
| Fareham & East Hants | Being Independent in Later Life (BILL Project) - Roll out BILL across Fareham initially and share learning with Gosport borough council areas, making links with current BILL projects funded in Havant and East Hampshire. The project will have a focus on the key health issues facing those communities and improve access to information and services for older people. | £40,800 | £25,000 | YES | YES – Fareham / Gosport / Havant | £25,000 |
| | Total funding recommended: | | £122,742 | | | £102,987 |