

## HAMPSHIRE COUNTY COUNCIL

### Decision Report

<b>Decision Maker:</b>	Executive Lead Member for Children's Services and Deputy Leader
<b>Date of Decision:</b>	24 October 2013
<b>Decision Title:</b>	Children's Services Capital Programme update
<b>Decision Reference:</b>	4954
<b>Report From:</b>	Director of Children's Services and Director of Corporate Services

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#### 1. Executive Summary

- 1.1 This report sets out proposed changes to the 2013/14 capital programme.
- 1.2 The proposals contained in this report are derived from the departmental service plan(s) which have been developed to support the priorities of the Corporate Strategy.

#### 2. Background

##### **Carry forward from 2012/13**

- 2.1 A total of £18.503m of 2012/13 resources was unspent at the end of the financial year (see appendix 4), excluding resources and projects (totalling £38.922m) carried forward when the 2013/14 capital programme was approved in January 2013. A total of £57.425m has been carried forward into 2013/14.
- 2.2 Of the £57.425m carry forward, £52.645m is committed to named schemes as reported to Cabinet on 24 June 2013.
- 2.3 The revised cash limit for the programme is made up as shown in Table 1.

<b>Table 1</b>	<b>£'000</b>
Cash limit reported 25 March 2013	91,060

Projects carried forward (not included in original cash limit)	17,273
Contingency carried forward	1,230
Targeted Basic Need Grant – Department for Education	4,019
Samuel Cody Sports College, Farnborough – Sport England Grant	99
Park Community School, Havant – Sport England Grant	98
Yateley School – Sport England Grant	68
Devolved Formula Capital – additional allocation	3
Developer Contribution – Pier House, Marine Parade, Lee on the Solent (for use at Elson Junior School)	17
Swanmore College – land swap delay to project	-4,300
Two year old funding – transfer from revenue to capital	600
<b>Total</b>	<b>110,167</b>

- 2.4 The revised capital programme for 2013/14 is submitted for approval at Appendix 1.

Targeted Basic Need Capital Grant

- 2.5 Following a successful bid to the DfE for additional resources, grant funding of £10.602m has been secured to contribute towards nine projects. The projects will provide for an additional 1,175 school places to be delivered for September 2014 and September 2015. Additional funding of £0.85m has been awarded to fund project support.
- 2.6 This funding was approved by the Secretary of State for Education in recognition of the pressure on school places in particular areas of the county. The successful projects are:
- Church Crookham Junior School, Fleet
  - All Saints C of E Primary School, Winchester
  - Kings Worthy Primary School, Winchester
  - Nightingale Primary School, Eastleigh
  - Calthorpe Park School, Fleet
  - Wellstead Primary School, Hedge End
  - Pilgrim's Cross C of E Voluntary Aided Primary School, Andover
  - Burnham Copse Primary School, Tadley
  - Newport Junior School, Aldershot

- 2.7 The grant funding will be paid in 2013/14 and 2014/15 with the condition that the projects must complete and be ready for occupation no later than September 2015. Funding of £4.019m has been added to the cash limit representing the grant allocated for the projects listed as starts in 2013/14.

Samuel Cody Sports College, Farnborough

- 2.8 A successful bid has been made to Sport England for a grant of £99,000 towards the refurbishment of the synthetic sports pitch. The funding will contribute to a project costed at £300,000 (including fees). The remainder of the funding will come from Rushmoor Borough Council, Rugby Football Union (RFU) and the school. Therefore, it is recommended that resources of £99,000 be added to the 2013/14 capital programme for use against this scheme.

Park Community School, Havant

- 2.9 A successful bid has been made to Sport England for a grant of £98,000 towards the refurbishment of the synthetic sports pitch. The funding will contribute to a project costed at £528,000 (including fees). The remainder of the funding will come from Havant Borough Council, Children's Services and the school. Therefore, it is recommended that resources of £98,000 be added to the 2013/14 capital programme.

Yateley School

- 2.10 A successful bid has been made to Sport England for a grant of £68,450 towards the refurbishment of sports facilities at the school including the upgrading of the changing rooms and improved accessibility. The scheme is costed at £136,900 (including fees) with the remainder of the funding being provided by the school. Therefore, it is recommended that resources of £68,450 be added to the 2013/14 capital programme.

Swanmore College of Technology

- 2.11 The proposal to develop an 'All Weather Synthetic Turf Pitch' with floodlighting and associated works, including a full size grass rugby pitch was subject to planning approvals being achieved. This project is to be funded in full from the capital receipt. Due to delays with the planning submission it is proposed to remove from the current years programme.

Early Years Grant for Two Year Olds

- 2.12 Approval is sought to transfer £0.6m of revenue grant to capital to achieve maximum value for grant allocations received from Department for Education (DfE).
- 2.13 Reference is made to this strategic approach in another report on this agenda (4926 – Grants from Children's Services 2013/14). Therefore, it is recommended that resources of £0.6m be added to the 2013/14 programme.

**3. 2013/14 capital programme**

Joint Funded Capital Maintenance Projects

- 3.1 A joint approach to capital maintenance expenditure across the school estate was approved by the Executive Lead Member for Children's Services (ELMCS) on 28 September 2011 and the Executive Member for Policy and Resources on 27 October 2011. The full details of individual projects are reported to Buildings, Land & Procurement Panel (BLAPP) and Executive Lead Member for Children's Services.
- 3.2 The revised programme, taking into account resources carried forward from 2012/13, is attached at Appendix 3. Further projects are now recommended in line with the agreed priorities for inclusion in the 2013/14 programme as set out in Appendix 3.

Park Community School, Havant

- 3.3 During the development of this joint Children's Services and Executive Member Policy and Resources scheme, the scope of the works has been further refined. As a result of increased scope and the need to fix inflation costs to the end of the construction period, it was agreed to increase the funding envelope by approximately 4.5% to enable the project to proceed. The scheme is now costed at £21.5m (including fees).
- 3.4 The additional funding was approved by the Executive Member for Policy and Resources on 18 April 2013 with £0.35m being met from the Children's Services Capital Programme.

The Crescent Primary School, Eastleigh

- 3.5 Funding of £5.6m was approved by the Executive Lead Member for Children's Services on 23 January 2013 for a 1fe expansion of Crescent Primary School. The expansion will increase the size of the school to 3fe on an already restricted site. Due to the restricted nature of the site, it is recommended that an additional £0.3m is approved to provide a Synthetic Turf Pitch (STP). This will enable increased use of the pitch by both Crescent Primary School and their federated neighbour, Norwood Primary School.
- 3.6 It is recommended that an additional £0.3m be added to this project and be met from the 2013/14 Capital Programme.

Church Crookham Junior School, Fleet

- 3.7 This project was approved by ELMCS at an estimated cost of £0.4m on 23 January 2013. Following the detailed design exercise additional works have been identified for access and safeguarding works as a result of combining two separate buildings to create a fully functioning junior school. The additional requirements amount to £0.435m which can be funded from 2013/14 programme.
- 3.8 This project was one of the nine successful bids to the Targeted Basic Need Capital Grant Fund. Funding of £0.835m has been awarded by DfE.

Calthorpe Park School, Fleet

- 3.9 Public Notices were published on 13 September 2013 proposing the expansion of Calthorpe Park School to a capacity of 1420 places (10fe). As part of the consultation process a detailed feasibility study was produced showing the development of a number of options for the expansion of the School. The original plan was to expand the school in two phases, initially to 9fe and then a further 1fe expansion as resources became available.
- 3.10 However, the detailed feasibility study has shown that by adding a further £0.75m to the budget the full 10fe could be delivered through economies of scale. This is considered a cost effective option and is recommended to be let as a single contract. It is proposed that the admission number of the school will initially rise from its current 224 to 254 and ultimately to 284, thereby reflecting the increased net capacity of the school.
- 3.11 The scheme is one of the nine successful bids approved through the Targeted Basic Need Capital Programme for which funding of £3.492m has been awarded along with developer's contributions of £7.9m. The shortfall will be met from the 2014/15 programme.
- 3.12 The project is resourced to start in the 2014/15 programme and approval is recommended for the additional £0.75m (including fees) to enable the scheme to be let as a single contract.

The Connaught School, Aldershot

- 3.13 Approval to the project proposals for the construction of a new floodlit synthetic turf pitch at the Connaught School, Aldershot at an estimated total cost of £0.55m (including fees) was approved by Executive Lead Member for Children's Services on 26 September 2012.
- 3.14 This project was originally fully funded by Rushmoor Borough Council (RBC) and the need to report again has come about due to a change in the funding sources. Originally all the funds were to be provided by RBC but since then a successful grant award has been secured from Sport England for £0.2m.

Locks Heath Infant School and Locks Heath Junior School

- 3.15 A project has been developed to replace the temporary classrooms at the Infant and Junior Schools.
- 3.16 It is proposed to undertake works at both schools to replace the nine classrooms in temporary buildings with a permanent solution. The three double temporary classrooms located on the Junior School site are in poor condition and in need replacement. The two units on the Infant School site (one single, one double) are in good condition, however, given the works required to replace the units on the junior school site, it makes economic sense to replace the Infant School buildings at the same time and reuse the temporary buildings elsewhere.
- 3.17 The full cost of the project is estimated to be £3.2m (including fees). The funding has been identified within the Assets Upgrade and Replacement allocation in the current 2013/14 capital programme, the project is due to start on site next financial year.

Forest Education Centre

- 3.18 Approval was given by the ELMCS on 25 March 2013 to allocate £4m to replace the poor temporary buildings at the Forest Education Centre.
- 3.19 Following a recent assessment of the need for alternative education in the New Forest, it has been agreed to increase the in-take of Forest Education Centre to accommodate up to 70 pupils. Therefore, it will be necessary to add a further two classrooms to the design for the new building. The revised cost for the scheme is £4.578m (including fees). Subject to approval, the additional funding can be met from the capital programme contingency with the project now likely to start in spring 2014.
- 3.20 Therefore, it is recommended that additional funding of £0.578m be approved for this scheme.

Warblington School, Havant

- 3.21 At the time the Capital Programme was approved on 25 March 2013, it was expected that the project funded by the disposal of part of the school site for sports facilities would be phased over two financial years.
- 3.22 The full capital receipt is expected to be received in the current financial year, subject to that outcome, it is proposed to start the full scheme in the current financial year. Therefore, it is necessary to adjust the three year programme and bring forward the resources of £2.3m from 2014/15 into 2013/14.
- 3.23 A full project appraisal was reported to Buildings, Land and Procurement Panel on 8 October 2013.

Early Years Grant Funding

- 3.24 As reported to ELMCS on 23 January 2013, the Department for Education (DfE) announced revenue funding allocations to local authorities to secure early education places for two-year-olds from lower income households. The Department also announced a capital allocation to support this programme for which Hampshire will receive funding of £1.652m. The funding is intended to support capital investment necessary to deliver the entitlement for over 4,000 two year olds in Hampshire by September 2014.
- 3.25 The Secretary of State has agreed, subject to regulations being laid, to transfer revenue funding of £0.6m from revenue to capital, resulting in a total capital budget for two year old places of £2.252m. Details are contained in a separate report on this agenda (Children's Services Grant Awards 2013/14). This is also subject to Schools Forum approval on 24 October 2013.
- 3.26 The proposed strategy for the use of the capital funding was agreed by ELMCS on 25 March 2013 with details of the specific grants to be reported to a future Decision Day. It was agreed to split the capital grant equally (£0.8m each) for strategic priorities, for determination by Services for Young Children (SfYC), and for a grant scheme for providers to bid against. The grants have been managed through the County Council's online corporate grant system.

3.27 Details of specific projects can be found in Appendix 7.

### **Special Educational Needs Capital Priorities**

#### Access improvements in schools (AIS)

3.28 Historically capital grant allocations to local authorities included funding for the Schools Access Initiative to fund access improvements to mainstream schools, principally to meet individual pupils' needs. This specific funding stream has now ceased, but the need for such adaptations will continue, both at a pupil-led and strategic level.

It is proposed that the projects listed at Appendix 2 be recommended for approval.

#### Samuel Cody College, Farnborough: ASD Provision

3.29 This project has been identified as a strategic Special Educational Needs (SEN) priority and will increase provision for pupils with an Autistic Spectrum Disorder (ASD) and reduce dependence on independent special school placements.

3.30 The objectives of this project are to:

- Ensure that children with ASD, who are vulnerable in terms of their educational and social development and who are at risk of failing to achieve academic expectations in line with their prior attainment, are provided with a safe and secure environment which enables them to achieve
- Provide access to appropriately trained staff and specialist support
- Improve parents' perception of the support that can be for pupils with an autistic spectrum disorder.
- Reduce demand for out county placements
- Educate children locally to help ease their transition into local colleges, and enable links to be forged with local colleges to develop their provision for young people with an autistic spectrum disorder.

3.31 This project has been costed at £0.335m (including fees), therefore, it is recommended that this funding be met from the 2013/14 programme.

#### Shepherds Down Special School, Compton, Winchester

3.32 Shepherds Down Special School specialises in provision for 4 -11 years olds with PMLD (Profound and Multiple Learning Difficulties). There are increasing numbers of PMLD children who are surviving post birth into primary years. The increased sophistication and size of equipment such as powered wheel chairs and hoists requires additional physical space at the school.

3.33 Therefore, a feasibility study has been produced to show how the building can be adapted to meet this specific need by providing a new classroom and hygiene facility with associated external space.

- 3.34 The estimated cost of this project is £0.425m and funding can be met from the 2013/14 programme.

Lakeside Special School, Chandlers Ford

- 3.35 Lakeside School accommodates up to 77 boys aged between 11 and 16 who have Behaviour, Emotional and Social Difficulties. The current school hall is undersized and not fit for purpose. The school are therefore unable to offer the appropriate curriculum for the particular needs of the pupils.

- 3.36 Therefore, it is proposed to build a new appropriately sized sports hall facility. The project is estimated to cost £0.462m and is identified as a key priority for the school. This funding can be met from the 2014/15 programme.

Wolverdene Special School, Andover

- 3.37 Wolverdene School is a special school for children aged between 5 and 11 with Behaviour, Emotional and Social Difficulties. There is a basic need case for an additional seven places. A feasibility study has been undertaken that shows new provision for a classroom and intervention space.

- 3.38 The scheme is estimated to cost £0.349m (including fees) therefore, it is recommended that this funding be identified from the 2014/15 programme.

Henry Tyndale School, Farnborough

- 3.39 A project to provide a new hygiene room has been developed at a cost of £0.105m.

- 3.40 It is recommended that this funding be identified from the 2013/14 capital programme.

**4. Action taken by the Director of Children's Services**

- 4.1 Under delegated powers, and following consultation with the Executive Lead Member for Children's Services, the action set out in Appendix 5 has been taken and it is recommended that these approvals are noted.

**5. Temporary Classrooms**

Temporary Classroom Renewals

- 5.1 There are a number of temporary buildings where planning permission needs to be renewed to meet the current demand for school places. These cases are being kept under close review. Detailed information about the schools, together with an explanation of the reasons for their retention can be found at Appendix 6.

- 5.2 It is recommended that approval be given for the application of planning renewals for the temporary buildings listed in Appendix 6.

**6. Recommendations**

- 6.1 That the revised capital programme cash limit of £110.167m for 2013/14 be approved.
- 6.2 That the revised Capital Programme for 2013/14 as shown at Appendix 1 be approved.
- 6.3 That the projects listed at Appendix 2 for Access Improvements in Schools are approved.
- 6.4 That the revised programme and projects listed at Appendix 3 for Joint Capital Maintenance Programme are approved.
- 6.5 That it be a recommendation to Cabinet that the uncommitted funding of £18.503m as set out in Appendix 4 be carried forward from the 2012/13 to the 2013/14 programme.
- 6.6 That the projects approved under delegated powers by the Director of Children's Services in Appendix 5 are noted.
- 6.7 That the additional funding of £0.578m for the Forest Education Centre project be approved.
- 6.8 That the additional funding of £0.3m for The Crescent Primary, Eastleigh project be approved.
- 6.9 That the additional funding of £0.75m for the Calthorpe Park, Fleet project be approved.
- 6.10 That the special education needs capital priorities are approved.
- 6.11 That approval is given for the application of planning renewals for the temporary buildings listed in Appendix 6.
- 6.12 That approval is given to the Early Years projects listed at appendix 7, subject to confirmation of Schools Forum approval to the transfer of £0.6m from revenue to capital.

**CORPORATE OR LEGAL INFORMATION:****Links to the Corporate Strategy**

<b>Hampshire safer and more secure for all:</b>	Yes
Corporate Business plan link number (if appropriate):	
<b>Maximising well-being:</b>	Yes
Corporate Business plan link number (if appropriate):	
<b>Enhancing our quality of place:</b>	Yes
Corporate Business plan link number (if appropriate):	
<b>OR</b>	
<b>This proposal does not link to the Corporate Strategy but, nevertheless, requires a decision because:</b>	
<i>NB: Only complete this section if you have not completed any of the Corporate Strategy tick boxes above. If it is not applicable, please delete.</i>	

*NB: If the 'Other significant links' section below is not applicable, please delete it.*

**Other Significant Links**

<b>Links to previous Member decisions:</b>		
<u>Title</u>	<u>Reference</u>	<u>Date</u>
Children's Services Capital Programme 2013/14 to 2015/16	4606	25 March 2013
Children's Services Capital Programme 2013/14 to 2015/16	4367	23 January 2013
Children's Services Capital Programme 2013/14 update	4865	12 June 2013
<b>Direct links to specific legislation or Government Directives</b>		
<u>Title</u>	<u>Date</u>	

**Section 100 D - Local Government Act 1972 - background documents**

The following documents discuss facts or matters on which this report, or an important part of it, is based and have been relied upon to a material extent in the preparation of this report. (NB: the list excludes published works and any documents which disclose exempt or confidential information as defined in the Act.)

<u>Document</u>	<u>Location</u>
None	

## **IMPACT ASSESSMENTS:**

### **1. Equalities Impact Assessment:**

Equality and diversity objectives are not considered to be adversely affected by the proposals of this report.

### **2. Impact on Crime and Disorder:**

Crime and disorder objectives are not considered to be adversely affected by the proposals of this report.

### **3. Climate Change:**

- a) How does what is being proposed impact on our carbon footprint / energy consumption?

When the Children's Services Capital Programme invests in new build, replacement or refurbishment works, Property Services colleagues include an assessment of reductions in energy consumption (carbon use) in the design. In all new buildings and in the majority of refurbishment type investments, the latest technologies and materials are specified in order to maximise the impact on reducing carbon consumption. Many projects are also able to employ passive design approaches including natural ventilation and improved insulation to actively reduce consumption in summer and winter conditions.

- b) How does what is being proposed consider the need to adapt to climate change, and be resilient to its longer term impacts?

The proposals seek to provide compact and energy-efficient building envelopes. Any new build or extensions will meet current building regulations standards for thermal performance. Where possible, appropriate sustainable materials will be employed to reduce the environmental impact of the proposals.