

HAMPSHIRE COUNTY COUNCIL

Decision Report

Decision Maker:	Executive Lead Member for Children's Services
Date:	31 May 2012
Title:	Tender for the Provision of Substance Misuse Services
Reference:	3744
Report From:	Director of Children's Services

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1. Executive Summary

- 1.1. The paper seeks the approval of the Executive Lead Member for Children's Services to spend and procure a young people's substance misuse service in Hampshire, which will have a full contract value of up to approximately £1.8m over three years.
- 1.2. This paper outlines the current service model and financial commitments for contract for 2010-2013 and the intentions for the substance misuse contract due to be awarded from April 2013 to March 2016.

2. Background

- 2.1. Hampshire County Council currently commissions a Tier 3 specialist treatment service in line with national guidance. The aim of the service is to reduce young people's substance use and to minimise the harm caused by using substances. Since 2009, when the contract was awarded, on average 270 young people per annum have accessed the service, with alcohol and cannabis use being the main reasons for referral. The current contract is due to end on 30 June 2012, but the contract has been extended until 31 March 2013 to allow for a review of the care pathway and delivery model.
- 2.2. Hampshire County Council currently provides a targeted service to educational settings (PRISM) to increase social inclusion and promote educational outcomes for vulnerable pupils who may be involved in substance misuse. Over 200 young people access the service per annum. The service is funded by schools forum. This service also provides the substance misuse provision at Swanwick lodge Secure Children's Home.
- 2.3. Following a review of substance misuse services for young people in Hampshire, a new model for delivery is being proposed which will improve the pathway for young people into services. The proposed model combines the

targeted service aimed at educational settings, and the specialist treatment service, resulting in one point of referral and access and includes the provision for Swanwick Lodge secure children's home and the provision of training for practitioners offering universal and targeted work in the community.

2.4. The new service model with one point of referral will improve delivery by:

- Ensuring young people receive a seamless service appropriate to need;
- Providing one point of referral for practitioners working with young people misusing substances, therefore removing the current barriers associated with different referral routes: for example,
 - where needs are not met at Tier 2 having to make a new referral to Tier 3;
 - young people being worked with in wrong tier service;
 - waiting lists for Tier 2 service due to capacity issues;
 - improving planned exits from Tier 3 service
- Pooling existing budgets, resulting in savings linked with administration, premises and line management.
- Ensuring practitioners in the community are trained to deliver universal and targeted services as appropriate with care pathways into services.

3. Contextual information

3.1. The Drug Strategy 2010, (Reducing demand, restricting supply, building recovery, supporting people to live a drug free life), reinforces the message that young people's substance misuse remains a distinct problem with the UK having amongst the highest rates of young people's cannabis use and binge drinking in Europe. The majority of young people do not use drugs and most that do, are not dependent but drug or alcohol use can have a major impact on young people's education, their health, their families and their long-term chances in life.

3.2..Some young people face increased risks of developing problems with drugs or alcohol. Vulnerable groups, (those truanting or excluded from school, looked after children, young offenders and those at risk of involvement in crime and anti-social behaviour, those with mental ill health, or those whose parents misuse drugs or alcohol), need targeted support to prevent drug or alcohol misuse or early intervention when problems first arise.

3.3. For those young people whose drug or alcohol misuse has already started to cause harm, or who are at risk of becoming dependent, they require rapid access to specialist support that tackles their drug and alcohol misuse alongside any wider issues that they face. For the most vulnerable young people, a locally delivered multi-agency package of care – including

treatment, supported housing, fostering and education support – is required. The National Treatment Agency for Substance Misuse (NTA) defines young people's treatment as, "care planned medical, psychosocial or specialist harm reduction interventions aimed at alleviating current harm caused by a young person's substance misuse.

4. Finance

- 4.1. Combined funding from the Home office and the Department for Health, known as the Pooled Treatment Budget (PTB), for drug treatment services is allocated annually to Drug Action team partnerships (DATs). Within this allocation, funding for the young people's pooled treatment budget is ringfenced.
- 4.2. Total estimated annual funding for this contract is summarised in the following table.

	£
Young People's Pooled Treatment Budget	385,000
Schools budget funding (currently PRISM)	144,000
PCT funding for substance misuse treatment at Swanwick Lodge	36,000
Hampshire Youth Offending Team	30,000
Hampshire Strategy and Commissioning training contribution	10,000
Total available funding	605,000

- 4.3. The Young People's Pooled Treatment Budget is confirmed annually. This could be subject to variation following National Health Service reforms. Further to this the inclusion of the PRISM funding is made available through the schools' budget. Support in principle to the consolidation of this element of funding to achieve an improved delivery model has been given by the Chair of Secondary Headteachers' Executive .
- 4.4. Responsibility for funding substance misuse services for children held in custody transferred from the Ministry of Justice to the Department of Health (DH) from April 2011. This funding is allocated to Primary Care Trusts but as with the Young People's Pooled Treatment Budget substance misuse funding for Young People, the agreement is that this funding will be routed to the local children and young people's substance misuse commissioning group in order to ensure alignment and value for money. This has been agreed at £36,000.
- 4.5. By consolidating the funding streams for the young people's specialist treatment service, targeted services for educational settings, Swanwick Lodge and the YOT, there will be funding in the region of £1.8M over the three year period to deliver a more effective and value for money service.
- 4.6. As there is some risk in each of the estimated funding arrangements, Children's Services will ensure flexibility in the contract arrangements, in order to mitigate the risk of shortfall.

5. Performance

5.1. The specialist treatment service meets the following priorities on the Children and Young People's Plan 2009-2012,

- Securing children and young people's physical, spiritual, social, emotional and mental health, promoting healthy lifestyles and reducing inequalities.

and the following priorities on the corporate strategy of Hampshire County Council 2009-2012,

- Hampshire safer and more secure for all, developing and supporting stronger safer communities for all by protecting vulnerable people, maximising safety in the places we live, helping young people to live positive lives and helping diverse communities to feel secure.
- Maximising wellbeing by maintaining and improving quality of life and ensuring everyone has the opportunity to support themselves, be active in their community and have access to the services they need, whilst knowing that should things go wrong, we are there to support them.

5.2. The current provider of the specialist treatment service is performing well relative to national indicators:

- 100% of young people commence treatment within 15 working days (nationally 99%);
- In 2010/11, 62% (nationally 75%) of young people left treatment in an agreed and planned way. This has risen to 77% in quarter 3 of 2011/12 (nationally 77%);
- In 2010/11, 24% (nationally 22%) of new referrals had previous contact with the treatment service. This has decreased to 19% in quarter 3 of 2011/12, (nationally 19%).

5.3. Whilst the service is a countywide provision, data from the last 9 months shows a larger number of referrals from Basingstoke and Deane. Two thirds of the referrals are young men whilst some of the most complex cases are vulnerable young women. In 2010/11, 78% of the referrals were young people aged 15-17 years of age.

6. Other key issues

6.1. There are 3 permanent (full time equivalent) and 1 fixed term contract (until 31st January 2013) Hampshire County Council staff in PRISM, currently delivering Tier 2 services, who will be affected by the proposed delivery model and tender process and they have been informed of this proposal by their line manager. This could result in TUPE or possibly potential redundancy considerations, however, this will depend upon the detail of the new arrangements which will be clarified as the contract process moves forward. Throughout the tender process and award of the contract, any HR issues that may rise will be sensitively managed by Children's Services with

advice from the HR Service. Any proposed changes to staffing arrangements will be subject to appropriate consultation arrangements with staff and unions.

- 6.2. If significant issues are brought to light as a result of consultation with staff, schools and unions, they will be given full consideration and will be brought back to the Executive Member in a subsequent report as required.

7. Future direction

- 7.1. Children's Services will commence the commissioning and procurement process from 1st June 2012 to award the contract on the 1st April 2013 for a period of 3 years.
- 7.2. A project board consisting of key stakeholders will oversee and guide the commissioning and tender process. The members will consult with key members of Children's Services and the Drug and Alcohol Team (DAAT) to sign off key tasks and make key decisions to shape the future of the service.
- 7.3. The participation and engagement of young people will also enhance the planning and development of the future substance misuse service.

8. Recommendation(s)

- 8.1. That the Executive Lead Member for Children's Services gives approval to spend and approval to procure a young people's substance misuse service with an estimated contract value of £1.8m to commence 1 April 2013 for 3 years.

CORPORATE OR LEGAL INFORMATION:**Links to the Corporate Strategy**

Hampshire safer and more secure for all:	yes
Corporate Improvement plan link number (if appropriate):	
Maximising well-being:	yes
Corporate Improvement plan link number (if appropriate):	
Enhancing our quality of place:	no
Corporate Improvement plan link number (if appropriate):	

Other Significant Links

Links to previous Member decisions:		
<u>Title</u>	<u>Reference</u>	<u>Date</u>
Direct links to specific legislation or Government Directives		
<u>Title</u>		<u>Date</u>
The Drug Strategy 2010: Reducing demand, restricting supply, building recovery: supporting people to live a drug free life		2010

Section 100 D - Local Government Act 1972 - background documents

The following documents discuss facts or matters on which this report, or an important part of it, is based and have been relied upon to a material extent in the preparation of this report. (NB: the list excludes published works and any documents which disclose exempt or confidential information as defined in the Act.)

<u>Document</u>	<u>Location</u>
None	

IMPACT ASSESSMENTS:

1. Equalities Impact Assessment:

1.1 To improve outcomes for young people who are misusing substances by:

- Ensuring universal interventions raise awareness to reduce substance misuse
- Ensuring interventions are targeted at those most at risk of substance misuse
- Ensuring a care pathway that responds to need and delivers services appropriate to young people
- Reducing substance misuse and preventing harm

2. Impact on Crime and Disorder:

2.1 Young people's substance misuse and offending are often related, sharing some of the same causes. Over 50% of referrals to the specialist treatment service in Hampshire are from criminal justice. This new service should reduce these referrals and in time contribute to reducing youth offending.

3. Climate Change:

3.1 How does what is being proposed impact on our carbon footprint / energy consumption?

Not applicable

3.2 How does what is being proposed consider the need to adapt to climate change, and be resilient to its longer term impacts?

Not applicable