

**HAMPSHIRE COUNTY COUNCIL****Decision Report**

<b>Decision Maker:</b>	Executive Lead Member for Children's Services
<b>Date:</b>	17 July 2012
<b>Title:</b>	Hampshire Youth Offending Team (HYOT) Youth Justice Plan 2012/13
<b>Reference:</b>	3606
<b>Report From:</b>	Report of the Director of Children's Services

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## **1. Executive Summary**

- 1.1. The purpose of this paper is to seek the approval of the Hampshire Youth Justice Plan 2012/13 by the Executive Lead Member for Children's Services.

## **2. Contextual information**

- 2.1 Under Section 39 of the Crime and Disorder Act (1998) each Local Authority is required to have an annual Youth Justice Plan. The Hampshire Youth Justice Plan for 2011/12 performs this duty on behalf of Hampshire County Council, and endorsement of the plan is sought from the Lead Member. The plan is appended to this report in Appendix B.
- 2.2 In previous years this statutory duty was performed by the Wessex Youth Justice Plan on behalf of Hampshire County Council, Portsmouth City Council and Southampton City Council. Due to the disaggregation of Wessex Youth Offending Team (Yot) on the 1/4/12 a separate Youth Justice Plan is now required for Hampshire.
- 2.3 The seven key aims of the Hampshire Youth Justice Plan for 2011/12 are as follows:
- a) Ensure a smooth transition from the disaggregation of Wessex Yot to the new Hampshire Yot ensuring the effective implementation of the new Yot structure.
  - b) Continue to effectively implement the Yot Inspection Improvement Plan for Hampshire and that the 8 recommendations in the Inspection report are completed.

- c) Ensure good performance against the three national performance indicators for Yots, which are; reducing reoffending rates, reducing custodial sentencing and reducing the number of first time entrants to the youth justice system.
- d) Develop a local performance framework for Hampshire Yot taking account of National Yot Indicators alongside the priorities of Yot partners and stakeholders.
- e) In partnership with Hampshire Children's Services prepare for the delegation of the cost of placing Hampshire young people in the secure estate from the Youth Justice Board to Hampshire County Council in 2013/14.
- f) In partnership with Hampshire Constabulary and other stakeholders prepare for the new elected Police and Crime Commissioner (November 2012) to ensure that crime prevention and early help work with young people is properly resourced.
- g) To ensure that Hampshire Yot remains within its 2012/13 budget and is prepared for the implementation of the new formula for Yot grants from the Youth Justice Board that will be introduced in 2013/14.

### **3. Finance**

- 3.1. Partner contributions for 2012/13 are detailed within Table 1 (on page 12 of this report) of the Youth Justice Plan. The Hampshire County Council contribution remains unchanged from the contribution made to Wessex Yot in 2011/12.

### **4. Performance**

- 4.1. Hampshire's performance against the 3 National Indicators for Yots has been strong. The proportion of young people reoffending within 12 months fell from 33.6% between July 2008 to June 2009 to 31.5% between July 2009 and June 2010, which is the latest figure available due to the time lag involved.
- 4.2. The number of custodial sentences in 2011/12 fell to 47 compared to 50 the previous year and 79 in 2009/10.
- 4.3. The number of first time entrants to the youth justice system fell by 39% from 1335 in 2010 to 813 in 2011.

### **5. Recommendation(s)**

- 5.1. The Executive member for Children's Services approves the Hampshire Youth Offending Team Youth Justice Plan for 2012/13 on behalf of Hampshire County Council.

**CORPORATE OR LEGAL INFORMATION:****Links to the Corporate Strategy**

<b>Hampshire safer and more secure for all:</b>	yes
Corporate Improvement plan link number (if appropriate):	
<b>Maximising well-being:</b>	yes
Corporate Improvement plan link number (if appropriate):	
<b>Enhancing our quality of place:</b>	yes
Corporate Improvement plan link number (if appropriate):	
<b>OR</b>	
<b>This proposal does not link to the Corporate Strategy but, nevertheless, requires a decision because:</b>	
<i>NB: Only complete this section if you have not completed any of the Corporate Strategy tick boxes above. If it is not applicable, please delete.</i>	

*NB: If the 'Other significant links' section below is not applicable, please delete it.*

**Other Significant Links**

<b>Links to previous Member decisions:</b>		
<u>Title</u>	<u>Reference</u>	<u>Date</u>
<b>Direct links to specific legislation or Government Directives</b>		
<u>Title</u>	<u>Date</u>	
The Crime and Disorder Act	1998	

**Section 100 D - Local Government Act 1972 - background documents**

The following documents discuss facts or matters on which this report, or an important part of it, is based and have been relied upon to a material extent in the preparation of this report. (NB: the list excludes published works and any documents which disclose exempt or confidential information as defined in the Act.)

<u>Document</u>	<u>Location</u>
None	

## **IMPACT ASSESSMENTS:**

### **1. Equalities Impact Assessment:**

- 1.1. Race and equality impact assessment has been considered in the development of this report and no adverse impact has been identified.

### **2. Impact on Crime and Disorder:**

- 2.1. The principle aim of Hampshire YOT is to 'prevent offending and reoffending by young people and the Annual Youth Justice Plan provides the framework behind this objective.
- 2.2. In Hampshire over the past three years the numbers of young people entering both the youth justice system for the first time and being sentenced to custody has significantly reduced and the proposals in this paper are designed to ensure this downward trend is maintained.

### **3. Climate Change:**

- a) How does what is being proposed impact on our carbon footprint / energy consumption?

Not applicable

- b) How does what is being proposed consider the need to adapt to climate change, and be resilient to its longer term impacts?

Not applicable

# Hampshire Youth Justice Plan 2012/13

(As required under S40 (1) of the Crime and Disorder Act 1998)

## Introduction

Due to the disaggregation of the Wessex Youth Offending Team on 1/4/12 this is the first Hampshire Youth Justice Plan which sets the strategic direction and the 7 key priorities for the new Hampshire Youth Offending Team in its first year. Despite disaggregation there will be areas of business such as performance management/data, sharing of the YOIS case management system, the Wessex Resettlement Consortium and contracting for Appropriate Adult work where Hampshire Yot will continue to work collaboratively with the new Portsmouth and Southampton Yots.

Hampshire Yot will be a distinct service governed by its statutory partner agencies. There will be closer alignment with Hampshire Children's Services who will contribute 45% of the Hampshire Yot budget and the majority of Yot staff, whilst still retaining important criminal justice linkages. The new Yot management structure is an example of this, where the senior management is split on an east/west basis (as in Children's Services) whilst Team Manager arrangements continue to reflect court boundaries.

It is the intention to ensure that a local service is provided in Hampshire Yot's 4 operational areas. Last year the SE Hampshire Yot team moved from Cosham to Fareham and this year the SW Hampshire Team will move from Southampton to Eastleigh. Planning will also take place over the next year for the NW Hampshire Team to move to better premises in Basingstoke and for the NE Hampshire Team to move from Basingstoke to Farnborough.

Attention will continue to be given to ensuring that robust quality assurance and performance management processes are in place, which take account of national and local priorities as well as the findings of the core case inspection in May 2011. Our principle aim is to reduce offending and re offending by young people as well as continuing to work with partners to reduce the numbers of young people in Hampshire receiving a custodial sentence.

The management of risk posed by young people who offend or are at risk of doing so and keeping those young people safe will be a thread running through all of our work. We will also work with partners in Hampshire to continue to reduce the numbers of young people entering the youth justice system for the first time and the numbers of custodial sentences made on young people.

This plan will also ensure that Hampshire Yot is prepared for the significant changes brought about over the next year by the transfer of budget for the placement of Hampshire young people in the secure estate from the YJB to Hampshire County Council and the election of Police and Crime Commissioners who are likely to have control over youth crime prevention and Yot drugs worker monies.

## Section A: service priorities

Priority no.	Priority description	Which corporate and departmental priorities of Yot partners does this link to?
1.	Ensure a smooth transition from the disaggregation of Wessex Yot to the new Hampshire Yot ensuring the effective implementation of the new Yot structure	<p>HCC 1 Hampshire safer and more secure for all.</p> <p>HPT 1 Protection of the public and reducing re-offending.</p> <p>HIOWC 1 Providing an excellent service</p> <p>HIOWC 4 Protecting our communities</p> <p>HIOWC 7 Promotion of 'CARE' principles in the Constabulary's approach to the public and the work it does. These are:</p> <ul style="list-style-type: none"> <li>• Common Sense and Sound Judgement</li> <li>• Act with Integrity, Courage and Compassion</li> <li>• Respect people and keep promises</li> <li>• Experiences are used to learn and improve</li> </ul> <p>HCC OfB5 Develop new models of service provision, meeting the challenges of reduced resource and evolving national polices, whilst improving the quality of services for users.</p> <p>HCC OfB7 Deliver efficiencies and expenditure reductions, supported by effective management of resources</p> <p>NHSH 1 Children and Adolescent Mental Health Services (including Forensic CAMHS)</p>
2.	<p>Continue to effectively implement the Yot Inspection Improvement Plan for Hampshire and that the 8 recommendations in the Inspection report are completed;</p> <ol style="list-style-type: none"> <li>1. Asset assessments and plans should be timely and of good quality providing a robust analysis of the current needs of the case that is not obscured by previous information except where it is relevant.</li> <li>2. Specifically, a timely and good quality assessment of the individual's vulnerability and risk of harm to</li> </ol>	<p>HCC 1, HPT 1, HIOWC 1, 4 HCC OfB5</p> <p>HCC CYPP 4 Ensuring that children and young people are safe and feel safe, enabling them to build resilience and personal confidence.</p> <p>HIOWC 2 Catching criminals, managing offenders</p>

Priority no.	Priority description	Which corporate and departmental priorities of Yot partners does this link to?
	<p>others is completed at the start in appropriate cases.</p> <ol style="list-style-type: none"> <li>3. Children and young people, and their parents/carers are actively and meaningfully involved in assessment and planning, including the timely use of self assessments and the assessment of learning styles</li> <li>4. As a consequence of the assessment, the record of the intervention plan is specific about what will now be done to safeguard the child or young person from harm, to make them less likely to reoffend, and to minimise any identified Risk of Harm to others. In particular the plan of work should set appropriate goals and be clearly sequenced.</li> <li>5. Vulnerability management plans are completed on time and are of good quality. They clarify the roles and responsibilities of staff and include planned responses to changes in the child or young person's own vulnerability.</li> <li>6. For both custodial and community cases, the plan of work is regularly reviewed and correctly recorded in Asset with a frequency consistent with national standards for youth justice.</li> <li>7. There is regular and effective oversight by management, especially of screening decisions and ensuring planned actions are delivered. Management comments should be recorded within the case record as appropriate to the case.</li> <li>8. The case record should at all times contain accurate, sufficient and up to date information, in order to support the continuity of services to children and young people. This should include sufficient information on interventions delivered by others.</li> </ol>	<p>HIOWC 4 Protecting our communities</p>
<p>3.</p>	<p>Ensure good performance against the three national performance indicators for Yots;</p> <ol style="list-style-type: none"> <li>i) Reoffending rates</li> <li>ii) Reducing custodial sentencing</li> <li>iii) Reducing the number of first time entrants to the youth justice system</li> </ol>	<p>HCC 1, HPT 1, HIOWC 2, HCC CYPP 4</p> <p>HCC OfB1 Improve quality of life, particularly for those who are vulnerable or disadvantaged</p> <p>HPT 4 Alignment of the measurement of Probation and Yot performance indicators, in particular to enable a greater understanding of what interventions have the greatest impact on reoffending rates.</p> <p>HCC CYPP3 Providing opportunities to learn that raise children and young peoples aspirations, encourage excellence and enable them to enjoy and achieve beyond their expectations</p> <p>NHSH 3 Young people with speech and language difficulties</p>

Priority no.	Priority description	Which corporate and departmental priorities of Yot partners does this link to?
4.	Develop a local performance framework for Hampshire Yot taking account of National Yot Indicators alongside the priorities of Yot partners and stakeholders.	<p>HPT 4</p> <p>HCC OfB2 Enhance community engagement and partnership working – strengthening and empowering communities</p> <p>NHSH 1</p> <p>NHSH 2 Young people's substance misuse services</p>
5.	In partnership with Hampshire Children's Services prepare for the delegation of the cost of placing Hampshire young people in the secure estate from the Youth Justice Board to Hampshire County Council in 2013/14.	<p>HPT 2 Adopting a business-oriented approach taking account of the Government's competition agenda and the likelihood of payment by results methodology being introduced.</p> <p>HPT 3 Take account of the National Offender Management Service commissioning intentions which outline the importance of aligning resources and services with partners, but also the need to prioritise by risk and need with an emphasis on restorative justice and the needs of victims.</p> <p>HCC OfB5</p> <p>NHSH 1</p>
6.	In partnership with Hampshire Constabulary and other stakeholders prepare for the new elected Police and Crime Commissioner (November 2012) to ensure that crime prevention and early help work with young people is properly resourced.	<p>HCC 1, HCC OfB1 &amp; 2, HCC CYPP3, HIOW 3,4,5, NHSH 2, 3</p> <p>CYPP5 Providing vocational, leisure and recreational activities that provide opportunities for children and young people to experience success and make a positive contribution</p>

Priority no.	Priority description	Which corporate and departmental priorities of Yot partners does this link to?
7.	To ensure that Hampshire Yot remains within its 2012/13 budget and is prepared for the implementation of the new formula for Yot grants from the Youth Justice Board that will be introduced in 2013/14.	HIOWC 5 Making the most of our resources HCC OfB7

Hampshire County Council aims		Open for Business priorities		Children and Young People's Plan 2009-12 priorities	
HCC1	Hampshire safer and more secure for all.	OfB1	Improve quality of life for all, particularly those who are vulnerable or disadvantaged.	CYPP1	Reducing the incidence and impact of poverty on the achievement and life chances of children and young people.
HCC2	Maximising wellbeing.	OfB2	Enhance community engagement and partnership working – strengthening and empowering communities.	CYPP2	Securing children and young people's physical, spiritual, social, emotional and mental health, promoting healthy lifestyles and reducing inequalities.
HCC3	Enhancing our quality of place.	OfB3	Support and enable sustainable economic development.	CYPP3	Providing opportunities to learn that raise children and young people's aspirations, encourage excellence and enable them to enjoy and achieve beyond their expectations.
		OfB4	Enhance Hampshire's environment and promote sustainability.	CYPP4	Ensuring that children and young people are safe and feel safe, enabling them to build resilience and personal confidence.
		OfB5	Develop new models of service provision, meeting the challenges of reduced resource and evolving national policies, whilst improving the quality of services for users.	CYPP5	Providing vocational, leisure and recreational activities that provide opportunities for children and young people to experience success and make a positive contribution.
		OfB6	Improve customer service.	CYPP6	Removing barriers to access, participation and achievement, and not tolerating discrimination and abuse.
		OfB7	Deliver efficiencies and expenditure reductions, supported by effective management of resources.		
		OfB8	Rebuild training, leadership and competence frameworks to enhance the effectiveness, capacity and flexibility of staff and managers		

### Hampshire Probation Trust Priorities which impact on youth offending work

HPT 1.	Protection of the public and reducing re-offending.
HPT 2.	Adopting a business-oriented approach taking account of the Government's competition agenda and the likelihood of payment by results methodology being introduced.
HPT 3.	Take account of the National Offender Management Service commissioning intentions which outline the importance of aligning resources and services with partners, but also the need to prioritise more by risk and need with an emphasis on restorative justice and the needs of victims.
HPT 4.	Alignment of the measurement of Probation and Yot performance indicators, in particular to enable a greater understanding of what interventions have the greatest impact on reoffending rates.

### Hampshire and Isle Of Wight Constabulary Priorities which impact on youth offending work

HIOWC 1	Providing an excellent service
HIOWC 2	Catching criminals and managing offenders
HIOWC 3	An active presence in every neighbourhood
HIOWC 4	Protecting our communities
HIOWC 5	Making the most of our resources
HIOWC 6	Equipping our team to deliver
HIOWC 7	<p>Promotion of 'CARE' principles in the Constabulary's approach to the public and the work it does. These are:</p> <ul style="list-style-type: none"> <li>• Common Sense and Sound Judgement</li> <li>• Act with Integrity, Courage and Compassion</li> <li>• Respect people and keep promises</li> <li>• Experiences are used to learn and improve</li> </ul>

### NHS Hampshire Priorities which impact on youth offending work

NHSH 1	Children and Adolescent Mental Health Services (including Forensic CAMHS)
NHSH 2	Young people's substance misuse services
NHSH 3	Young people with speech and language difficulties

## APPENDIX A:

Table 1: Resourcing of Hampshire Yot 2012/13

Allocations by partner 2012/13 (£)	Hampshire County Council	NHS Hampshire	Hampshire Constabulary	Hampshire Probation Trust	Youth Justice Board	Other	TOTAL
Cash contribution	2,156	262	30	433	1706	202	4,789
Contribution in kind			257				257
<b>TOTAL</b>	2,156	262	287	433	1706	202	5,046

Table 2: Number of Yot interventions in Hampshire

	2010/11	2011/12
<b>Youth Restorative Disposal/ Youth Conditional Caution</b>	155	659
<b>Pre court interventions</b> (Final Warning Interventions)	122	58
<b>1<sup>st</sup> Tier sentences</b> (Referral and Reparation Orders)	437	382
<b>Community Sentences</b> (All other Community Sentences excluding fines/discharges)	582	521
<b>Custodial sentences</b>	50	47
<b>TOTAL</b>	1191	1667

Table 3: Hampshire performance against National Yot Performance Indicators

	2010/11*	2011/12
<b>Reoffending rate</b> (% of re-offenders within 12 months)	33.60%	31.50%
<b>Reducing Custody</b> (below 0.46)	0.39	0.37
<b>No. 1<sup>st</sup> time entrants to the Youth Justice System</b>	1335	813
<b>1<sup>st</sup> time entrants per 100,000 population</b>	1036	637

- These figures differ from those reported in the Wessex Youth Justice Plan 2011/12 as since publication the Youth Justice Board have changed the methodology for each national indicator

Table 4: Hampshire Yot staffing by contract type as at 1/4/12

	Strategic Manager (PT)	Strategic Manager (FT)	Operational Manager (PT)	Operational Manager (FT)	Practitioners (PT)	Practitioners (FT)	Administration (PT)	Administration (FT)	Sessional	Students/trainees	Volunteer	Total
<b>Permanent</b>		1		7	5.2	60	2.7	9				84.9
<b>Fixed-term</b>					0.9							0.9
<b>Outsourced</b>												
<b>Temporary</b>						2						2
<b>Vacant</b>						2		2				4
<b>Seconded Children's Services</b>												
<b>Seconded Probation</b>				2	1.2	3		1				7.2
<b>Seconded Police</b>						4		2				6
<b>Seconded Health</b>			1			1						2
<b>Seconded Education</b>						1						1
<b>Seconded Connexions</b>												
<b>Seconded Other</b>												
<b>TOTAL</b>	0	1	1	9	7.3	73	2.7	14				108
<b>Disabled (self classified)</b>						1		1				

Table 5: Hampshire Yot staffing by gender and ethnicity as at 1/4/12

	Managers Strategic		Managers Operational		Practitioners		Administrative		Sessional		Student		Volunteer		Total	
	M	F	M	F	M	F	M	F	M	F	M	F	M	F	M	F
White British	1		5	5	16	69	1	15					33	52	56	141
White Irish																
Other White						2										2
White & Black Caribbean																
White & Black African																
White & Asian													1		1	
Other Mixed														1		1
Indian																
Pakistani																
Bangladeshi						1										1
Other Asian																
Caribbean																
African																
Other Black														1		1
Chinese																
Welsh speakers																
Any other ethnic group																
Not Known																
<b>TOTAL</b>	<b>1</b>		<b>5</b>	<b>5</b>	<b>16</b>	<b>72</b>	<b>1</b>	<b>15</b>					<b>34</b>	<b>54</b>	<b>57</b>	<b>146</b>